

Company: San Diego Gas & Electric Company (U 902 M)  
Proceeding: 2024 General Rate Case  
Application: A.22-05-015/-016 (cons.)  
Exhibit: SDG&E-215

**REBUTTAL TESTIMONY  
OF FERNANDO VALERO  
(CLEAN ENERGY INNOVATIONS)**

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**



**May 2023**

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**REBUTTAL TESTIMONY OF  
FERNANDO VALERO  
(CLEAN ENERGY INNOVATIONS)**

**I. SUMMARY OF DIFFERENCES**

<b>TOTAL O&amp;M - Constant 2021 (\$000)</b>			
	<b>Base Year 2021</b>	<b>Test Year 2024</b>	<b>Change</b>
SDG&E	3,895	9,985 <sup>1</sup>	6,090
CAL ADVOCATES <sup>2</sup>	3,895	4,971	1,076
TURN <sup>3</sup>	3,895	9,985	6,090
CEJA	3,895	3,974	79
UCAN	3,895	9,610	5,715

<b>TOTAL CAPITAL - Constant 2021 (\$000)</b>					
	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>Total</b>	<b>Difference</b>
SDG&E	23,024	24,974	26,333	74,331	-
CAL ADVOCATES	1,425	0	800	2,225	(72,106)
TURN	20,227	7,817	1,727	29,771	(44,560)
UCAN <sup>45</sup>	23,024	24,974	0	19,330	(26,333)
CEJA	23,024	24,974	25,178	73,176	(1,155)

<sup>1</sup> As discussed in this rebuttal, SDG&E agrees the “other” classification within the SCP 2024 O&M budget should be reduced from \$57,000 to \$10,000, which represents a reduction of \$47,000 to SDG&E’s forecast. Due to rounding and the table value in (\$000), the reduction of \$47,000 is not seen.

<sup>2</sup> Cal Advocates does not challenge SDG&E’s 2021 Base Year O&M costs, but their workpapers cut base labor 50% as discussed below in section III and section IV.

<sup>3</sup> TURN does not challenge SDG&E’s 2021 Base Year O&M costs and SDG&E understands TURN to agree with SDG&E’s TY 2024 O&M forecast. See Ex. TURN-06-C (Monsen) at 78 states “SDG&E’s baseline is reasonable relative to the actual 2022 O&M for this exhibit.”

<sup>4</sup> SDG&E assumes that UCAN’s recommended cuts to capital is applicable to all 2024 capital costs based on the following statement in Ex. UCAN (Woychik) at 12: “Do the related capital expenditures for SDG&E’s Clean Energy Innovation in 2024 of \$26.33 million look to be just and reasonable?... UCAN recommends that the entire budget for clean energy innovation of \$26.33 million be denied.”

<sup>5</sup> SDG&E did not reduce 2022 or 2023 capital request as UCAN does not state whether 2022 or 2023 funds should be denied. See Ex. UCAN (Woychik) at 284-291.

1 **II. INTRODUCTION**

2 This rebuttal testimony regarding San Diego Gas & Electric Company’s (“SDG&E’s”) request for Clean Energy Innovations (“CEI”) addresses the following testimony from other parties:

- 3 • The Public Advocates Office of the California Public Utilities Commission (“Cal Advocates”) as submitted by Ms. Monica Weaver (Exhibit CA-05) and as submitted by Mr. Amin Younes (Exhibit CA-09), both dated March 27, 2023.
- 4 • The Utility Reform Network (“TURN”), as submitted by Mr. William A. Monsen (Exhibit TURN-06), dated March 27, 2023.
- 5 • The California Environmental Justice Alliance (“CEJA”), as submitted by Mr. Matthew Vespa, Ms. Sara Gersen, Ms. Susan Saadat, and Ms. Rebecca Barker (Exhibit CEJA-01), dated March 27, 2023.
- 6 • The Utility Consumers’ Action Network (“UCAN”), as submitted by Dr. Eric Charles Woychik (Exhibit UCAN), dated March 27, 2023.
- 7 • The Environmental Defense Fund (“EDF”), as submitted by Mr. Michael Colvin (Exhibit EDF-01), dated March 27, 2023.
- 8 • The Federal Executive Agencies (“FEA”), as submitted by Mr. Ralph Smith (Exhibit FEA-01), dated March 27, 2023.
- 9 • The Protect Our Communities Foundation (“PCF”), as submitted by Mr. Bill Powers (Exhibit PCF-01), dated March 27, 2023.
- 10 • The San Diego Community Power and Clean Energy Alliance (jointly referred to as the CCAs), as submitted by Mr. Anthony M. Georgis (Exhibit CCAs-Georgis), dated March 27, 2023.

11 As a preliminary matter, the absence of a response in this rebuttal testimony to any particular issue raised by any intervenor does not imply or constitute agreement by SDG&E with the proposal or contention made by such intervenor. The forecasts contained in SDG&E’s direct testimony, performed at the project level, are based on sound estimates of its revenue requirements at the time of testimony preparation.

12 SDG&E’s CEI supports the delivery and use of clean electricity throughout SDG&E’s service territory. This includes the evaluation, testing and deployment of infrastructure and

1 technologies needed to achieve both SDG&E’s and California’s goal of decarbonization,  
2 resiliency, and operational flexibility, supporting customers’ adoption of clean energy  
3 technologies, and re-establishing a Research, Development and Demonstration (“RD&D”)  
4 program at SDG&E.<sup>6</sup>

5 CEI is on the forefront of SDG&E’s effort to advance California’s ambitious and  
6 necessary goal to counteract climate change by decarbonizing the state’s electricity supply by  
7 2045.<sup>7</sup> In the longer term, CEI’s programs and projects presented in this GRC are a catalyst for  
8 that energy transition by evaluating, developing, and piloting emerging and diverse technologies  
9 to inform future investments, whether by the state, SDG&E or other Investor-Owned Utilities  
10 (“IOUs”), customers or third party providers. In the near-term, CEI’s programs and projects  
11 bring resources online that capture excess renewable generation, such as solar photovoltaic  
12 (“PV”), for later use when needed, strengthen microgrids, and enhance local grid reliability, local  
13 grid resiliency and local power quality.

14 As stated in the California Air Resources Board’s (“CARBs”) 2022 Scoping Plan for  
15 Achieving Carbon Neutrality (November 16, 2022) (“CARB Scoping Plan”):

16 “The major element of this unprecedented transformation is the aggressive  
17 reduction of fossil fuels wherever they are currently used in California, building  
18 on and accelerating carbon reduction programs that have been in place for a  
19 decade and a half...It means continuing to build out the solar arrays, wind turbine  
20 capacity, and other resources that provide clean, renewable energy to displace  
21 fossil-fuel fired electrical generation. It also means scaling up new options such as  
22 renewable hydrogen for hard-to-electrify end uses and biomethane where  
23 needed...Modeling indicates that natural and working lands will not, on their  
24 own, provide enough sequestration and storage to address the residual emissions.  
25 For that reason, it is necessary to research, develop, and deploy additional  
26 methods of capturing CO2 that include pulling it from the smokestacks of

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<sup>6</sup> Ex. SDG&E-15-R (Valero) at 1.

<sup>7</sup> See Senate Bill (“SB”) 100, Sections 1(b) & 5, codified at Cal. Pub. Util. Code Section 454.53(a) (directing Commission to “plan for 100 percent of total retail sales of electricity in California to come from eligible renewable energy resources and zero-carbon resources by December 31, 2045”), [https://leginfo.ca.gov/faces/billTextClient.xhtml?bill\\_id=201720180SB100](https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=201720180SB100); SB 1020 (2022), Section 4, codified at Pub. Util. Code Section 454.53(a) (directing this Commission to plan for “eligible renewable energy resources and zero-carbon resources [to] supply 90 percent of all retail sales of electricity to California end-use customers by December 31, 2035, 95 percent of all retail sales of electricity to California end-use customers by December 31, 2040, 100 percent of all retail sales of electricity to California end-use customers by December 31, 2045, and 100 percent of electricity procured to serve all state agencies by December 31, 2035”), [https://leginfo.ca.gov/faces/billTextClient.xhtml?bill\\_id=202120220SB1020](https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=202120220SB1020).

1 facilities, or drawing it out of the atmosphere itself and then safely and  
2 permanently utilizing and storing it, as called for in recent legislation. Carbon  
3 removal also will be necessary to achieve net negative emissions to address  
4 historical GHGs already in the atmosphere... This is a plan that aims to shatter the  
5 carbon status quo and take action to achieve a vision of California with a cleaner,  
6 more sustainable environment and thriving economy for our children. This  
7 ambitious plan will serve as a model for other partners around the world as they  
8 consider how to make their transition. As we have so often in the past, California  
9 can continue to serve as a leader in innovation that has produced not only the fifth  
10 largest economy on the planet, but ultimately one of the most energy-efficient  
11 economies, with a track record of demonstrating the ability to decouple economic  
12 growth from carbon pollution.”<sup>8</sup>

13 CARB correctly identified that California needs to “shatter the carbon status quo.” As  
14 one of California’s largest providers of electric service, SDG&E’s CEI program and project  
15 funding requests are positioned to help meet the state’s mandatory clean electricity goals by  
16 2045, while helping provide reliable service to our customers.

17 SDG&E requests that the Commission approve its Clean Energy Innovations Test Year  
18 (“TY”) 2024 forecast as submitted in my opening testimony with the exception of a \$47,000  
19 reduction in 2024 Operations and Maintenance (“O&M”) where SDG&E agrees that the  
20 appropriate contingency is miscalculated.

21 SDG&E summarizes intervenors’ recommendations regarding the Clean Energy  
22 Innovations forecast, with general and specific rebuttal in later sections.

### 23 A. CAL ADVOCATES

24 The following is a summary of Cal Advocates’ positions on O&M expenses:<sup>9</sup>

- 25 • The Commission should reduce all incremental labor increases by a  
26 minimum of 50%.
- 27 • The Commission should deny cost recovery for the \$1,300,000 Clean  
28 Energy project.
- 29 • The Commission should deny cost recovery for the \$1,000,000 Customer  
30 End-Use project.
- 31 • The Commission should shift the \$800,000 System Advancement  
32 hardware purchase from O&M to capital.

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<sup>8</sup> See CARB’s 2022 Scoping Plan at p. 1-2: <https://ww2.arb.ca.gov/sites/default/files/2022-12/2022-sp.pdf>.

<sup>9</sup> Ex. CA-09 (Younes) at 2.



- 1 • The Commission should reduce the O&M forecast for Sustainable
- 2 Communities Program (“SCP”) by \$47,000.
- 3 • The following is a summary of Cal Advocates’ positions on Capital
- 4 expenditure:<sup>10</sup>
- 5 • Cost recovery for Advanced Energy Storage (“AES”) should be denied.
- 6 • Cost recovery for AES 2.0 should be denied.
- 7 • Cost recovery for Non-Lithium-Ion Energy Storage Technology should be
- 8 denied.
- 9 • Cost recovery for Borrego 3.0 Microgrid should be denied.
- 10 • Cost recovery for the SCP Removal should be denied.
- 11 • Cost recovery for the Mobile Battery Energy Storage Systems (“MBESS”)
- 12 should be denied.
- 13 • Cost recovery for the Hydrogen Build-Ready Infrastructure should be
- 14 denied.
- 15 • Cost recovery for the Hydrogen Energy Storage System (“HESS”)
- 16 Expansion should be denied.
- 17 • Consistent with the recommendation in O&M expense above, \$800,000 in
- 18 capital should be added for System Advancement hardware purchase.

19 **B. TURN**

20 The following is a summary of TURN’s positions on Capital expenditure:<sup>11</sup>

- 21 • The Commission should order SDG&E to remove the AES 2.0 and Non-
- 22 Lithium-Ion projects from SDG&E’s capital forecasts.

23 **C. CEJA**

24 The following is a summary of CEJA’s position(s) on O&M expenses:<sup>12</sup>

- 25 • Deny the \$1,011,000 requested for the Hydrogen Strategy and
- 26 Implementation Department.

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<sup>10</sup> *Id.* at 3-4.

<sup>11</sup> Ex. TURN-06 (Monsen) at 3.

<sup>12</sup> Ex. CEJA-01 (Vespa, et al.) at 6.

- 1 • Deny the \$5,000,000 requested for the Innovation Technology
- 2 Development program. If the Commission approves this new program in
- 3 any form, it should explicitly prohibit SDG&E from using ratepayer funds
- 4 for carbon capture research.
- 5 • The following is a summary of CEJA’s positions on Capital expenditure<sup>13</sup>:
- 6 • Deny the \$1,155,000 requested for the Hydrogen Build Ready
- 7 Infrastructure Program and prohibit SDG&E from using ratepayer funds
- 8 for this program.

9 **D. UCAN**

10 The following is a summary of UCAN’s position on CEI O&M: <sup>14</sup>

- 11 • Deny \$375,000 for DER Engineering O&M.
- 12 • The following is a summary of UCAN’s positions on capital expenditure:
- 13 <sup>15</sup>
- 14 • Deny entire \$26,330,000 for Clean Energy Innovation’s budget in 2024.<sup>16</sup>
- 15 • Funding recovery for Advanced Energy Storage in 2023 unjust.<sup>17</sup> In favor
- 16 of the \$2.55M for Non-lithium-Ion Battery Storage.<sup>18</sup>
- 17 • Funding for Borrego 3.0 is unjust.<sup>19</sup>

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<sup>13</sup> Ex. CEJA-01 (Vespa, et al.) at 4.

<sup>14</sup> Ex. UCAN (Woychik) at 241-242.

<sup>15</sup> *Id.* at 12 and 284.

<sup>16</sup> Ex. UCAN (Woychik) at 284.

<sup>17</sup> Ex. UCAN (Woychik) at 284-85.

<sup>18</sup> Ex. UCAN (Woychik) at 285-286 states “Yes, this expenditure applies to technology that can be considered ‘clean energy innovation,’ goes beyond standard lithium-based energy storage batteries and may result in scaling up of additional non-lithium-ion battery storage technologies. Moreover, this proposed new battery storage technology seems less likely to crowd out significant use of CSOM battery storage and may allow newer CSOM battery storage capacity to become increasingly available, which optimistically appear to be related to the positions taken by SDG&E’s witnesses Valero and Swetek.”

<sup>19</sup> Ex. UCAN (Woychik) at 286-87; *but see* UCAN (Woychik) at 253 (“UCAN recommends that the Commission deny capital funding for the Borrego 3.0 upgrade described in WP 17246A \$.10M in 2024.”)

- Deny \$1.15M for Hydrogen Build Ready Infrastructure in 2024.<sup>20</sup>
- Deny funding for Hydrogen Energy Storage System Expansion in 2024.<sup>21</sup>

**E. FEA**

FEA recommends the Hydrogen Build Ready Infrastructure program costs be tracked via a memorandum account.<sup>22</sup>

**III. GENERAL REBUTTAL**

I respond here to certain of intervenors' arguments that extend beyond an individual program or budget code.

**A. Cal Advocates' Challenge to SDG&E's Additional Labor Costs**

Cal Advocates recommends: "The Commission should reduce all incremental labor increases by a minimum of 50%."<sup>23</sup> Later, Cal Advocates reiterates this point and explains its rationale: "The Commission should reduce estimates of labor additions by 50% across the board. Cal Advocates' estimate has the same basis as, and no more uncertainty than, the estimates provided by SDG&E. Reducing additional labor in half reduces O&M and capital expenditures on labor as shown in Table 9-5."<sup>24</sup> In Table 9-5, Cal Advocates recommends a reduction of \$1,866,125 to SDG&E O&M labor costs (identifying \$1,428,625 of that amount as "Unique Adjustments") and a reduction of \$2,540,250 to SDG&E 2022 to 2024 capital labor costs, to reflect this 50% "across the board" cut.<sup>25</sup> Cal Advocates provides its calculations in its "Workpapers for Ex. CA-09: Labor Line items."<sup>26</sup>

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<sup>20</sup> Ex. UCAN (Woychik) at 290 ("UCAN recommend that SDG&E's proposed capital spending for project 212680 of \$1.15M in 2024 should be denied.")

<sup>21</sup> Ex. UCAN (Woychik) at 253 ("UCAN thus recommends that the Commission deny the hydrogen generation aspect of the Borrego 3 project."); *id.* at 291 ("UCAN recommend that SDG&E's proposed capital request for 2024 of \$0.08 million be denied.") Although the Borrego 3.0 Microgrid (17246A) project is distinct from the Hydrogen Energy Storage System Expansion (212720), see Ex. SDG&E-15 at 22 and 29, SDG&E understands UCAN to be opposed to the latter project.

<sup>22</sup> Ex. FEA-01 (Smith) at 50.

<sup>23</sup> Ex. CA-09 (Younes) at 2 (emphasis added).

<sup>24</sup> *Id.* at 12 (emphasis added).

<sup>25</sup> Ex. CA-09 at 13 & n. 32. Footnote 32 explains that some of these recommended cuts are duplicative of cuts also recommended for other reasons, but that \$1,428,625 are "Unique Adjustments," which reflects "reductions which are applied here and nowhere else."

<sup>26</sup> Ex. CA-09 (Younes) at 13 n. 31.

1 Cal Advocates’ proposed reduction is without merit for three reasons: (1) Cal Advocates  
2 made an error in calculating “incremental labor costs” by including base year costs; (2) Cal  
3 Advocates presents no evidence supporting its assertion that SDG&E only needs half of its  
4 proposed O&M labor force (whether incremental or total); and (3) Cal Advocates presents no  
5 evidence supporting its assertion that SDG&E only needs half of its proposed capital projects  
6 labor force.

7 First, a review of the referenced “Workpapers for Ex. CA-09: Labor Line items.” reveals  
8 that Cal Advocates calculated its proposed reduction by cutting 50% from all SDG&E labor  
9 costs, including base year Operations and Maintenance (“O&M”) labor costs. See Appendix C,  
10 which is Cal Advocates’ “Workpapers for Ex. CA-09: Labor Line items” in which Cal  
11 Advocates’ cuts to base year labor costs are highlighted in red). Such costs are not “incremental  
12 labor” or “additional labor” (*i.e.*, 2022-2024 labor requests), but rather the known cost of running  
13 the program(*i.e.*, HSI, ACT and DER Engineering) in the base year (*i.e.*, actual 2021 base year  
14 labor expenditures).<sup>27</sup> In many instances, this brought Cal Advocates’ recommended O&M  
15 funding for the departments’ O&M labor below the base year labor (*i.e.*, what was spent on labor  
16 in 2021). This is inconsistent with Cal Advocates’ proposal and appears to be a mistake, albeit  
17 significant.

18 Second, even if Cal Advocates’ proposal were limited to incremental O&M labor, Cal  
19 Advocates has presented no facts that suggest SDG&E can complete the proposed work with  
20 only half of the proposed incremental labor (or only half the work force, if Cal Advocates truly  
21 meant to attack SDG&E’s base year 2021 O&M costs). See Appendix C, which is Cal  
22 Advocates’ “Workpapers for Ex. CA-09: Labor Line items” with Cal Advocates’ 50% cut to  
23 incremental labor costs for O&M shown in red font. Cal Advocates claims that SDG&E did not  
24 adequately support its requests for incremental labor. To the contrary, my opening testimony  
25 explains the need for additions to the workforce, while Cal Advocates has not adequately  
26 supported their explanation for not funding incremental labor. The only specific incremental  
27 labor item Cal Advocates describes in any detail relates to the request for an additional 2.4 FTE

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<sup>27</sup> Ex. SDG&E-15 WP at 11 says “The forecast method is base-year. This is appropriate because it accurately reflects the current state of the activities performed by the Advanced Clean Technology team.”

1 in the Hydrogen Strategy and Implementation (HSI) Department.<sup>28</sup> I respond in depth to Cal  
2 Advocates' attack on these HSI labor additions in Section IV.A.1 of my rebuttal testimony.

3 Third, Cal Advocates presents no evidence to establish that SDG&E only needs half of its  
4 proposed capital projects labor force to implement the proposed capital projects. However, Cal  
5 Advocates does not discuss SDG&E's capital labor forecasts at all other than to propose their  
6 reduction.<sup>29</sup> See Appendix C, which is Cal Advocates' "Workpapers for Ex. CA-09: Labor Line  
7 items" with Cal Advocates' 50% cut to labor costs for Capital shown in red font. SDG&E  
8 adequately supported its capital labor forecasts by justifying and representing the estimated  
9 internal labor necessary to take on the capital request.

10 Cal Advocates' request for a 50% "across the board" cut to labor costs is inaccurate and  
11 should be denied by the Commission. As set forth here and in my rebuttal on specific programs,  
12 SDG&E fully supported its requests for additional labor.

### 13 **B. Cal Advocates' Challenge to SDG&E's Energy Storage Projects**

14 Noting that many of SDG&E's proposed projects are for energy storage, Cal Advocates  
15 contends that the Commission, in Decision ("D.") 19-11-016, established that "the Investor-  
16 Owned Utilities (IOUs) have a duty to procure only cost-effective resources."<sup>30</sup> According to  
17 Cal Advocates: "In the case of projects which serve no specific need, these projects can only  
18 represent least cost to ratepayers if they have a positive net benefit compared to, among other  
19 things, third-party ownership and no project."<sup>31</sup> Cal Advocates also states its opposition to  
20 "ratepayer funding of projects which the utility engages in voluntarily."<sup>32</sup>

21 SDG&E does not agree with Cal Advocates. First, D.19-11-016, which was intended to  
22 address the potential for electricity system resource adequacy shortages beginning in 2021 and  
23 set forth incremental capacity targets for load serving entities, does not apply to SDG&E's  
24 projects in this GRC proceeding. While Cal Advocates quotes a portion of the Commission's

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<sup>28</sup> Appendix B, SDG&E's response to Data Request PAO-SDGE-133-AMY question 4 which clarifies Cal Advocates mistaken claims that "SDG&E proposes three full-time equivalent (FTE) employees" for the HSI Department.

<sup>29</sup> Ex. CA-09 (Younes) at 10-13.

<sup>30</sup> *Id.* at 14.

<sup>31</sup> *Id.* at 15.

<sup>32</sup> *Id.*

1 Conclusion of Law in that Decision, the full Conclusion of Law states: “29. For purposes of the  
2 requirements of this decision, the IOUs should be authorized to consider third-party ownership  
3 and utility ownership of resources to be procured to satisfy the requirements of this order, but  
4 should be required to show that any utility-owned resources represent least cost to ratepayers,  
5 utilizing Appendix A, Section 2c, of D.19-06-032 as a starting point.”<sup>33</sup> The SDG&E energy  
6 storage projects for which SDG&E seeks funding in my testimony are not proposed to meet the  
7 incremental capacity requirements of D.19-11-016, and its requirements therefore do not apply.

8 Moreover, as the Commission stated in that Decision, “to avoid any further confusion as  
9 reflected in the comments of some parties, our decision here is entirely about resources for  
10 system reliability, which means resources that qualify to meet system resource adequacy  
11 requirements. The June 20, 2019 Ruling was focused on concern about the potential for a  
12 system-level (not local or flexible) reliability shortfall by 2021.”<sup>34</sup> SDG&E’s energy storage  
13 projects proposed in my testimony are meant to address local areas with high levels of renewable  
14 penetration and are not meant to satisfy the system resource adequacy targets set forth in D.19-  
15 11-016 and as such do not fall into the confines of D.19-11-016.

16 The need for energy storage systems to manage rapidly increasing renewable penetration,  
17 such as solar PV, and to achieve our decarbonization goals is unequivocal. SDG&E reminds Cal  
18 Advocates that SDG&E’s Advanced Energy Storage (“AES”) programs are directly aligned with  
19 providing local reliability through the renewable energy transition, with precedence set through  
20 approval of AES 1.0 in SDG&E’s Test Year (“TY”) 2019 GRC.<sup>35</sup> The AES 2.0, HESS  
21 Expansion, Non-lithium Storage, and Mobile Battery Energy Storage systems proposed in this  
22 GRC represent practical solutions to, among other things, facilitate the utilization of abundant  
23 solar PV generation both in front of and behind the meter to reduce reliance on fossil fuel  
24 generation.

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<sup>33</sup> D.19-11-016, Conclusion of Law 29 (emphasis added); *see also id.* at Ordering Paragraph 8.

<sup>34</sup> D.19-11-016 at 13.

<sup>35</sup> D.19-19-051.

1 According to the 2023 U.S. Department of Energy’s Pathways to Commercial Liftoff  
2 Accelerate Clean Energy Technologies Reports,<sup>36</sup>

3 “... cumulative investments must increase to approximately \$300 billion across  
4 the hydrogen, nuclear, and long duration energy storage sectors, with continued  
5 acceleration until 2050 required to stay on track to realize long-term  
6 decarbonization targets.”

7 The funding requested in the CEI chapter of SDG&E’s GRC is consistent with the investments  
8 needed to decarbonize. My opening and rebuttal testimony on the individual projects  
9 demonstrates the need for the energy storage and their benefit to ratepayers. Cal Advocates’  
10 claim that SDG&E should not voluntarily propose programs to integrate renewable generation,  
11 improve reliability and evaluate methods to transition to a carbon-neutral energy future is  
12 addressed on a policy level in SDG&E’s Sustainability Rebuttal, Ex. SDG&E-202 (de Llanos).  
13 From a program standpoint, by leveraging the modularity and scalability of energy storage,  
14 SDG&E is judiciously utilizing a stepwise approach to de-risk implementations. This approach  
15 benefits ratepayers from both a technology and cost perspective, including: 1) establishing how  
16 local systems in the territory can maintain resiliency with increased renewable energy generation  
17 and evolving grid requirements; 2) ensuring the knowledgebase exists to locally deploy the  
18 appropriate storage technology at the right scale to maximize utilization; 3) creating proof points  
19 that energy storage assets can reduce both utility and customer dependence on fossil-fuel  
20 generation, and enable increased renewable integration; and 4) implementing and testing  
21 modern, cybersecure distributed energy resource management systems which can facilitate  
22 optimal deployment of DERs and mitigate over-sizing of future energy storage projects.

23 **C. UCAN’s Promotion of Customer Side of the Meter Distributed Energy**  
24 **Resources**

25 UCAN’s witness, Dr. Woychik, promotes customer side of the meter (“CSOM”)  
26 Distributed Energy Resources (“DER”) (synonymous with behind-the-meter (“BTM”) DER),  
27 particularly when combined with CSOM battery storage, as a significant part of the future  
28 electric grid. He generally argues that CSOM DERs should replace utility-owned storage and

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<sup>36</sup> DOE Releases New Reports on Pathways to Commercial Liftoff to Accelerate Clean Energy Technologies, March 21, 2023, available at: <https://www.energy.gov/articles/doe-releases-new-reports-pathways-commercial-liftoff-accelerate-clean-energy-technologies>

1 that SDG&E has failed to take adequate steps to prepare for high CSOM DER penetration.<sup>37</sup>

2 Although Dr. Woychik endorses SDG&E’s non-lithium-ion pilot projects, he also “recommends  
3 that the entire budget for clean energy innovation of \$26.33 million be denied.”<sup>38</sup>

4 SDG&E agrees CSOM DERs are resources which can contribute to the electric grid, and  
5 that CSOM storage resources will play a role in the future. However, CSOM DERs, including  
6 those with storage, do not replace the need for in-front-of-the-meter (“IFOM”) utility-owned  
7 storage and SDG&E’s other investments now. SDG&E submits that the Commission should  
8 reject UCAN’s suggestion that CSOM DERs somehow warrant disallowance of any of  
9 SDG&E’s proposed TY 2024 expenditures for the following reasons.

10 First, Dr. Woychik does not present a feasible or coherent proposal for CSOM DERs to  
11 replace the need for IFOM utility-scale energy storage projects or other aspects of SDG&E’s  
12 electric distribution system. In response to Dr. Woychik’s claim that customer battery storage  
13 “is available if SDG&E would only encourage its customers to acquire this technology,”  
14 SDG&E served a data request on UCAN asking Dr. Woychik to describe in the “greatest detail”  
15 he was able, the capacity, cost, funding, dispatchability, and reliability of such resources. No  
16 specific information was provided, though Dr. Woychik did imply that customers would pay for  
17 the battery storage, without predicting how many would do so.<sup>39</sup> Additionally, the Self-  
18 Generation Incentive Program (“SGIP”) already funds 85% for energy storage technologies<sup>40</sup>  
19 from SDG&E’s annual \$22 million allocation of SGIP funding.<sup>41</sup> Furthermore, on a levelized  
20 cost of capacity and energy basis, Lazard’s April 2023 update<sup>42</sup> indicates the cost of residential

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<sup>37</sup> See Ex. UCAN (Woychik), *passim*. SDG&E asked Dr. Woychik to explain how his recommended 30% cut to SDG&E’s electric and gas distribution investments would “enable” CSOM DER, and was told “As my statement quoted above was a conclusion in summary of my 300+ pages of testimony in support, I will not replicate those pages here but refer to the document in chief.” Appendix B (UCAN Response to SDG&E Data Request SCG-SDGE-UCAN-001, Q.7). Similarly, I will not attempt to summarize all of Dr. Woychik’s claims.

<sup>38</sup> Ex. UCAN (Woychik) at 12 and 285.

<sup>39</sup> Appendix B, UCAN Response to SDG&E Data Request SCG-SDGE-UCAN-001, Q.4; *see also* Q5 & Q7.

<sup>40</sup> D.20-01-021 at 2.

<sup>41</sup> *Id.* at 12.

<sup>42</sup> See Lazard’s Levelized Cost of Storage Analysis-Version 8.0, April 2023, p. 18-19, available at: <https://www.lazard.com/research-insights/2023-levelized-cost-of-energyplus/>.



1 solar PV plus storage is greater than 75% higher than full scale utility solar PV plus storage  
2 systems, so Dr. Woychik’s statements regarding CSOM’s value appear contrary to publicly  
3 available cost comparison information. In short, Dr. Woychik did not support his claim that  
4 SDG&E’s investments in IFOM utility-owned storage could and should be replaced with CSOM  
5 DER.

6 Second, as discussed in SDG&E’s Sustainability Rebuttal, Ex. SDG&E-202 (de Llanos),  
7 pursuant to its DER Action Plan 2.0, the Commission currently is considering how best to value  
8 and incorporate DERs into electric grid planning in a number of ongoing proceedings, including  
9 proceedings on the Order Instituting Rulemaking to Modernize the Electric Grid for a High  
10 Distributed Energy Resources Future, Rulemaking (“R.”) 21-06-017, the Order Instituting  
11 Rulemaking to Advance Demand Flexibility Through Electric Rates (R.22-07-005), and the  
12 Order Instituting Rulemaking to Consider Distributed Energy Resource Program Cost-  
13 Effectiveness Issues, Data Use And Access, And Equipment Performance Standards, R.22-11-  
14 013. Most recently, the Commission considered the value of CSOM DERs in its Decision  
15 Revising Net Energy Metering Tariff and Subtariffs, D.22-12-056. In that proceeding, the  
16 Commission did not find that customer-owned DERs provide “more than individual benefits” or  
17 that “net energy metering installations will directly result in decreased utility-scale projects.”<sup>43</sup>

18 At this point in time, Dr. Woychik’s claims about CSOM DER and its replacement of  
19 utility investments are premature and uninformed.

20 Third, there are underlying fundamental challenges of incorporating CSOM DERs into  
21 the larger electric grid network. First, the outputs of CSOM DERs are not all visible to  
22 SDG&E’s real-time operations. Second, CSOM DERs may vary in the type of metering,  
23 monitoring, and telemetry installed, which once again limits visibility to SDG&E, but also may  
24 limit potential communication of the CSOM asset and SDG&E. Third, CSOM DERs are not all  
25 used to export electricity to the grid in times of need, but instead are used to serve as a load-  
26 modifying asset for the customer only. Fourth, the uncertainty of the CSOM DER location being  
27 on a circuit that has a need. Finally, manufacturer limitations (e.g., local controller) that prohibit

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“The levelized cost of residential PV + storage on a capacity basis is \$584-\$735 \$/kW-year versus utility PV + storage cost of \$125-171 \$/kW-year. The levelized cost of residential PV + storage on an energy basis is \$392-\$508 \$/MWh versus utility PV + storage cost of \$65-91 \$/MWh.”

<sup>43</sup> D.22-12-056, Findings of Fact 43 and 49.

1 the dispatch of CSOM DERs by an outside entity other than the customer or manufacturer limits  
2 the ability of SDG&E to utilize CSOM assets.

3 In sum, UCAN’s assertion that “extensive battery storage can be provided by CSOM  
4 DERs” is not evidence that CSOM DERs with battery storage are available on the relevant  
5 circuits, what their capacity or state-of-charge (“SOC”) may be, or that the customers owning  
6 any such CSOM DERs with battery storage are willing and able to guarantee to provide energy  
7 to the grid or a microgrid (e.g., the Borrego Springs Microgrid) when needed (rather than utilize  
8 battery stored energy themselves). As UCAN admits, “[c]ustomers acquiring distributed energy  
9 resources generally pay for CSOM storage,”<sup>44</sup> but it is speculative both how many customers  
10 will do so on the relevant electrical circuits and the price, if any, at which they might be willing  
11 to guarantee electricity supply to the electrical grid when needed. SDG&E notes that significant  
12 growth in NEM PV in Borrego Springs has not been accompanied by NEM storage.<sup>45</sup>

13 UCAN conjectures that “SDG&E seeks to control its distribution grid, reduce customer  
14 DERs, and ignore customer (inverter based) resiliency.”<sup>46</sup> This viewpoint ignores the locational  
15 value of storage and how IFOM utility-scale storage enables the deployment and resiliency of  
16 CSOM DERs such as solar PV. For example, Borrego Springs 3.0 is demonstrating microgrid-  
17 based battery storage inverter resiliency to ensure that customer sited PV inverters do not trip  
18 during an outage. With customers utilizing solar PV inverters of different vintage, IFOM utility-  
19 scale storage assets mitigate a cascading collapse of customer-sited solar PV inverters.

20 Without adequate energy storage capabilities that are strategically serving the affected  
21 circuits, the CSOM DERs in it of themselves are not an all-encompassing solution to solve the  
22 complexities of safely and reliably operating the electric grid, both currently and in the future.  
23 Considering the incorporation challenges of CSOM DERs mentioned above, there is need for  
24 IFOM utility-scale energy storage to harness the CSOM solar PV during the hours when solar  
25 energy is plentiful, and then dispatch during the hours of peak need (e.g., when solar energy is no  
26 longer available). As seen in summer of 2020 and forward, there have been several heat events

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<sup>44</sup> Ex. UCAN (Woychik) at 285.

<sup>45</sup> SDG&E data re: adopted NEM and approved NEM applications for Borrego substation as of 4/26/23, for 2013-2023. NEM PV in Borrego Springs now represent 8.3 MW of generating capacity, with an additional 8.1 MW of approved customer NEM applications in the pipeline. With this additional 8.1 MW of NEM PV, only an additional 150 kW of storage has been requested and approved.

<sup>46</sup> Ex. UCAN (Woychik) at 4.

1 calling for “flex alerts” and “reduce your use” campaigns, and during days of extreme heat, State  
2 of Emergency Proclamations from the California Governor. These events demonstrate the need  
3 for an “all-of-the-above” approach, which includes IFOM utility-scale energy storage resources.

#### 4 **D. Various Intervenors’ Opposition to Hydrogen-Related Projects**

5 SDG&E must actively usher in the very challenging clean energy transition to 100%  
6 clean electricity by 2045 with a prudent and phased approach to new technology adoption and  
7 deployment. SDG&E’s decarbonization strategy embraces diverse clean technologies to help  
8 meet this challenge, including hydrogen. Hydrogen has many unique properties that make it a  
9 necessary tool in our decarbonization toolkit, including that hydrogen is a dispatchable carbon-  
10 free fuel for reliable power generation, is a long duration energy storage medium, can be  
11 produced in a sustainable manner, and is scalable. Therefore, in order to learn how to deploy  
12 hydrogen safely and effectively, SDG&E has included hydrogen related capital and O&M  
13 requests in the GRC TY 2024 application.

14 There are several intervenors opposed to the inclusion of hydrogen-related technologies  
15 in our GRC TY 2024 application. Some opposition is based upon general skepticism concerning  
16 whether hydrogen truly can be a clean energy resource that reduces greenhouse gas (“GHG”)  
17 emissions and other opposition is related to specific projects. There appears to be an overall  
18 misconception that adoption of clean hydrogen will slow down electrification efforts, when in  
19 fact hydrogen will serve as a key source of clean, reliable, dispatchable power to support  
20 electrification. Investing in hydrogen projects related to electric infrastructure today will allow  
21 SDG&E to prudently scale hydrogen to meet California’s requirement of 100% clean energy by  
22 2045. Here SDG&E addresses general opposition to its hydrogen-related funding requests.

23 Some intervenors appear to incorrectly perceive hydrogen as an alternative or competitor  
24 to electrification. For example, EDF states, “Whether hydrogen can be a cost-effective  
25 replacement for natural gas across the broader market and competitive with electrification  
26 remains to be seen.”<sup>47</sup> Meanwhile PCF notes, “Electrification out-competes green hydrogen even  
27 in “hard-to-electrify” sectors.”<sup>48</sup>

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<sup>47</sup> Ex. EDF-01 (Colvin) at 51.

<sup>48</sup> Ex. PCF-01 (Powers) at 23.

1 As an electric utility with a duty to serve customers with reliable, affordable, safe energy,  
2 SDG&E must be very clear on this point: Hydrogen is not an alternative to electrification nor a  
3 competitor to electrification, but rather will be a critical enabler of a reliable electrified system as  
4 the state transitions to 100% clean electricity. To buttress many of our hydrogen-related rebuttal  
5 testimony in project-specific responses, SDG&E here names examples of credible studies and  
6 policies supporting SDG&E’s position that hydrogen will serve as part of California’s generation  
7 portfolio in a 100% clean energy future, including:

- 8 • CARB 2022 Scoping Plan For Achieving Carbon Neutrality<sup>49</sup>
- 9 • National Renewable Energy Laboratory (“NREL”) and Los Angeles  
10 Department of Water (“LDWP”), LA100: The Los Angeles 100%  
11 Renewable Energy Study<sup>50</sup>
- 12 • SDG&E Path to Net Zero Study<sup>51</sup>
- 13 • United States Department of Energy (“DOE”) National Clean Hydrogen  
14 Roadmap<sup>52</sup>
- 15 • California Energy Commission (“CEC”): Roadmap for the Deployment  
16 and Buildout of Renewable Hydrogen Production Plants in California<sup>53</sup>
- 17 • California Senate Bill (“SB”) 1075: “The commission, State Air  
18 Resources Board, and Energy Commission shall consider green  
19 electrolytic hydrogen an eligible form of energy storage and shall consider

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<sup>49</sup> California Air Resources Board, *2022 Scoping Plan for Achieving Carbon Neutrality* (November 16, 2022), available at: <https://ww2.arb.ca.gov/sites/default/files/2022-12/2022-sp.pdf>

<sup>50</sup> National Renewable Energy Laboratory *Final Report* (March 2021), available at: <https://maps.nrel.gov/la100/la100-study/report>

<sup>51</sup> See Ex. SDG&E-202 (de Llanos), Appendix C, San Diego Gas & Electric, *The Path to Net Zero: A Decarbonization Roadmap for California* (April 2022), available at: <https://www.sdge.com/netzero>

<sup>52</sup> U.S. Department of Energy *National Clean Hydrogen Strategy and Roadmap* (September 2022 Draft), available at: <https://www.hydrogen.energy.gov/pdfs/clean-hydrogen-strategy-roadmap.pdf>

<sup>53</sup> California Energy Commission *Roadmap for the Deployment and Buildout of Renewable Hydrogen Production Plants in California* (June 2020), available at: <https://www.energy.ca.gov/publications/2020/roadmap-deployment-and-buildout-renewable-hydrogen-production-plants-california>

1 other potential uses of green electrolytic hydrogen in their decarbonization  
2 strategies.”<sup>54</sup>

- 3 • 2022 Inflation Reduction Act (“IRA”) provides generous tax credits for  
4 clean hydrogen production to support a decarbonized economy.<sup>55</sup>
- 5 • CEC Natural Gas Research and Development Program: Annually  
6 established scope of projects that has increasingly focused on hydrogen  
7 technologies. The latest Budget Plan (Fiscal Year 2022-2023) includes a  
8 total of \$13 million in funding for hydrogen related activities, including:  
9 (1) large-volume hydrogen storage projects for targeted use cases; (2)  
10 industrial clusters for clean hydrogen utilization; (3) funding to mitigate  
11 criteria air pollutants in hydrogen combustion; and (4) advanced hydrogen  
12 refueling for heavy transport refueling infrastructure solutions.<sup>56</sup>
- 13 • On April 7<sup>th</sup>, 2023, Governor Newsom’s administration confirmed  
14 California’s intention to leverage federal investment from the  
15 Infrastructure Investment and Jobs Act (“IIJA”) through submission of a  
16 state-level proposal to establish an environmentally and economically  
17 sustainable and expanding renewable hydrogen hub (“ARCHES”).<sup>57</sup>

18 The small-scale hydrogen projects included in GRC TY 2024 are reasonable, prudent,  
19 will be used and useful, and will also serve to allow SDG&E to learn a great deal about hydrogen  
20 as it readies itself for the transition to 100% clean electricity. Learning now, by using relatively  
21 small amounts of capital, will inform decarbonization and reliability efforts in a prudent and  
22 proactive way. SDG&E wants to avoid being in the position of LADWP, who is rushing to

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<sup>54</sup> California Senate Bill 1075, Section 4, codified at Cal. Pub. Util. Code Section 400.3.  
[https://leginfo.ca.gov/faces/billNavClient.xhtml?bill\\_id=202120220SB1075](https://leginfo.ca.gov/faces/billNavClient.xhtml?bill_id=202120220SB1075)

<sup>55</sup> H.R. 5376 Inflation Reduction Act of 2022, Section 13204, *Credit for Production of Clean Hydrogen*.

<sup>56</sup> California Energy Commission, *Gas Research and Development Program Proposed Budget Plan for Fiscal Year 2022–23* (March 2022), available at:  
<https://www.energy.ca.gov/sites/default/files/2022-03/CEC-500-2022-001.pdf>.

<sup>57</sup> ARCHES, *California Submits Application to U.S. Department of Energy for Federal Funding to Become a National Hydrogen (H2) Hub*, (April 7, 2023, available at: <https://archesh2.org/california-submits-application-to-u-s-department-of-energy-for-federal-funding-to-become-a-national-hydrogen-h2-hub/>).

1 develop an \$800 million “in-basin” hydrogen power plant at full scale by 2029 with no previous  
2 hydrogen operational experience<sup>58</sup>

3 While SDG&E does not endeavor to undertake the technical, operational, and cost risks  
4 that LADWP is facing by directly proceeding to mass scale deployment, SDG&E also cannot sit  
5 on the sidelines for the next ten to twenty plus years and then suddenly expect our employees,  
6 vendors, contractors, supply chains, and assets to be experienced and ready to meet the 2035,  
7 2040 and 2045 deadlines of SB 100 and SB 1020,<sup>59</sup> while also meeting our requirement to serve  
8 safe, reliable, affordable energy. While ten to twenty years sounds like a long time, it only  
9 represents two to five General Rate Case cycles. Learning by doing today will allow SDG&E to  
10 gain hydrogen knowledge and experience in a variety of areas, including engineering, system  
11 design, codes and standards, controls, valves, piping, venting, safety requirements, hazards,  
12 material specifications, best practices, risk management, metering, performance data on gas  
13 turbine efficiency with blended gas, emissions data, cost data, developing asset operation and  
14 maintenance strategies, developing and publishing standard operating procedures, training staff,  
15 labor unions, and first responders, and developing asset management requirements and protocols.

16 Beyond the influence of hydrogen on the electric system, EDF, PCF, and UCAN express  
17 general concern about hydrogen’s cost effectiveness as an alternative or complement to natural  
18 gas in the gas system. EDF states “Whether hydrogen can be a cost-effective replacement for  
19 natural gas across the broader market and competitive with electrification remains to be seen.”<sup>60</sup>  
20 PCF compares today’s cost of green hydrogen with the costs of today’s natural gas prices and  
21 states, “Green hydrogen is prohibitively expensive.”<sup>61</sup> EDF’s testimony also expresses concern  
22 about the use of hydrogen gas if consumed by residential and commercial equipment as a  
23 replacement or complement to natural gas, and related oxides of nitrogen (“NO<sub>x</sub>”) emissions.<sup>62</sup>

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<sup>58</sup> Roth, Sammy. “L.A. is shutting down its largest gas plant — and replacing it with an unproven hydrogen project.” Los Angeles Times Feb 8 2023. << <https://www.latimes.com/business/story/2023-02-08/l-a-is-shutting-down-a-coastal-gas-plant-and-replacing-it-with-hydrogen>>>.

<sup>59</sup> SB 100, Sections 1(b) & 5, codified at Cal. Pub. Util. Code Section 454.53(a), [https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill\\_id=201720180SB100](https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=201720180SB100); SB 1020 (2022), Section 4, codified at Pub. Util. Code Section 454.53(a).

<sup>60</sup> Ex. EDF-01 (Colvin) at 51.

<sup>61</sup> Ex. PCF-01 (Powers) at 23.

<sup>62</sup> Ex. EDF-01 (Colvin) at 52.

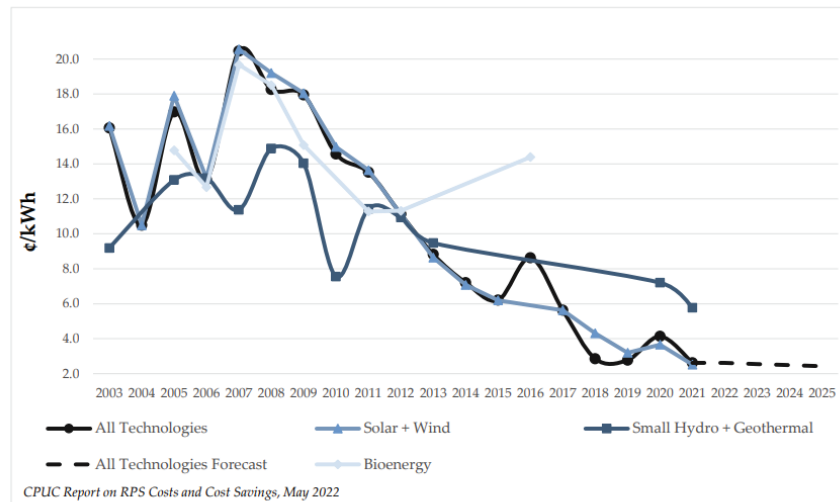
1 UCAN’s testimony states, “Green hydrogen is very expensive...cannot be inserted into existing  
2 natural gas infrastructure, and will be far more costly than existing fuels.”<sup>63</sup>

3 As an initial matter, these concerns are not relevant to the small-scale, pilot hydrogen  
4 projects for which SDG&E seeks funding in this GRC proceeding. Moreover, these intervenor  
5 statements represent generalized concern over two distinct issues that must be separately  
6 addressed. The first is the cost of hydrogen. The second is whether hydrogen can be a  
7 reasonable alternative to natural gas in the natural gas system.

8 Regarding cost, electrolytic hydrogen is more expensive *today* than natural gas.  
9 However, its delivered cost is expected to come down precipitously in the future as the  
10 technology is deployed and adopted. As seen in Figure FV-1 below, the costs of solar, batteries,  
11 and other clean energy technologies has fallen over time, and there is no reason to anticipate  
12 hydrogen will not follow this trend.<sup>64</sup>

13 **Figure FV-1**

Figure 7: Historical Trend of All Load Serving Entities' RPS Contract Costs by  
Technology and Year of Execution from 2003-2025 (Real Dollars)



Data Source: CPUC 2021 Annual Report on Costs and Cost Savings for the RPS Program (Padilla Report) <sup>51</sup>

14 One of the largest drivers of cost reduction of electrolytic hydrogen is the falling cost of  
15 electrolyzer systems. The recent U.S. Department of Energy Clean Hydrogen Pathways to  
16

<sup>63</sup> Ex. UCAN (Woychik) at 17.

<sup>64</sup> CPUC, 2022 California Renewables Portfolio Standard Annual Report, Nov 2022, available at <https://www.cpuc.ca.gov/-/media/cpuc-website/industries-and-topics/documents/energy/rps/2022-rps-annual-report-to-the-legislature.pdf>.

1 Commercial Liftoff Report<sup>65</sup> estimates a 60% cost decrease in electrolyzer system capex costs by  
2 2030. The report summarizes that:

3 “The U.S. clean hydrogen market is poised for rapid growth, accelerated by Hydrogen  
4 Hub funding, multiple tax credits under the Inflation Reduction Act (IRA) including the  
5 hydrogen production tax credit (PTC), DOE’s Hydrogen Shot, and decarbonization goals across  
6 the public and private sectors. Hydrogen can play a role in decarbonizing up to 25% of global  
7 energy-related CO<sub>2</sub> emissions, particularly in industrial/chemicals uses and heavy-duty  
8 transportation sectors. Achieving commercial liftoff will enable clean hydrogen to play a critical  
9 role in the Nation's decarbonization strategy.”

10 The CEC’s Integrated Energy Policy Report (“IEPR”) acknowledges, “the strategy of  
11 hydrogen for decarbonization in California is still in the early development stages. Significant  
12 research is being done to drive down the costs to enable hydrogen to be cost-competitive.”<sup>66</sup> In  
13 particular, procuring delivered clean hydrogen from a third party is expensive today and  
14 challenging to find, since as the CEC acknowledges, we are in “early” days. That is why  
15 SDG&E is being prudent in its requests and only proposing small pilot projects where it is  
16 generating electrolytic hydrogen on site instead of procuring it from the market.

17 Intervenors’ second concern, whether hydrogen can be a cost-effective alternative to  
18 natural gas on the gas system is out of scope for the Capital and O&M requests and policy  
19 justifications in my chapter. SDG&E’s requested funding for hydrogen projects in the TY 2024  
20 GRC are solely focused on the use of onsite clean hydrogen production and its use to  
21 decarbonize the electric system and enable full, reliable electrification, including the  
22 electrification of transportation via the adoption of hydrogen fuel cell electric vehicles  
23 (“HFCEV”).

24 EDF further confuses SDG&E’s electric-related hydrogen capital requests with gas-  
25 related projects and “urges the Commission to apply the analysis in [General Order (“GO”)] 177

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<sup>65</sup> See U.S. Department of Energy, Pathways to Commercial Liftoff: Clean Hydrogen, (March 2023), available at: <https://liftoff.energy.gov/wp-content/uploads/2023/03/20230320-Liftoff-Clean-H2-vPUB-0329-update.pdf>.

<sup>66</sup> California Energy Commission. Adopted Final 2021 Integrated Energy Policy Report Volume I Building Decarbonization, at 158, available at: < <https://www.energy.ca.gov/data-reports/reports/integrated-energy-policy-report/2021-integrated-energy-policy-report>> .



1 to inform future major hydrogen infrastructure and fuel investments.”<sup>67</sup> Even so, EDF appears to  
2 concede that GO 177 does not apply to hydrogen projects. Further, in adopting GO 177 after  
3 thorough briefing on this issue in December 2022, the Commission stated: “We decline to  
4 specifically identify hydrogen gas infrastructure projects as covered by the GO at this time.”<sup>68</sup>

5 General opposition from PCF, EDF, and UCAN appears to be based at least partly on  
6 skepticism toward hydrogen’s ability to reduce global warming. PCF and EDF both reference  
7 the same study concerning the potential role of hydrogen as an indirect GHG, written by Illisa  
8 Ocko and Steven Hamburg, both of whom work for EDF.<sup>69</sup> The study makes dire assumptions  
9 on hydrogen leakage rates and finds that the “effectiveness of hydrogen as a decarbonization  
10 strategy, especially over timescales of several decades, remains unclear.”<sup>70</sup>

11 However, studies written by independent academics, not EDF employees, find otherwise.  
12 For example, a recent study by Fabien Paulot, a Physical Scientist at the National Oceanic and  
13 Atmospheric Administration (“NOAA”) Geophysical Fluid Dynamics Laboratory, and Didier  
14 Hauglustaine, Senior Researcher at the Université Paris-Saclay, found, “a green hydrogen  
15 economy is beneficial in terms of mitigated carbon dioxide emissions for all policy-relevant  
16 time-horizons and leakage rates.”<sup>71</sup>

17 PCF goes farther and states, “Hydrogen is not clean. It will exacerbate climate change  
18 impacts and does not minimize pollutants and greenhouse gas emissions as required.”<sup>72</sup> PCF  
19 does not provide any texts or sources defending this position. SDG&E contends it is scientific  
20 fact, not opinion, that hydrogen (“H<sub>2</sub>”) is a carbon free molecule and when it is split in the  
21 presence of air, via fuel cell or combustion, its only by-products are energy and water. PCF’s  
22 unsubstantiated opinion runs counter to scientific fact and goes against the guidance of

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<sup>67</sup> Ex. EDF-01 (Colvin) at 50-51.

<sup>68</sup> D.22-12-021 at 39.

<sup>69</sup> Ocko, I. B. and Hamburg, S. P.: Climate consequences of hydrogen emissions (“Climate consequences of hydrogen emissions”) (July 20, 2022), *Atmos. Chem. Phys.*, 22, p. 9350, <https://doi.org/10.5194/acp-22-9349-2022>.

<sup>70</sup> See Ocko, I. B. and Hamburg, S. P.: Climate consequences of hydrogen emissions (“Climate consequences of hydrogen emissions”) (July 20, 2022), *Atmos. Chem. Phys.*, 22, p. 9350, <https://doi.org/10.5194/acp-22-9349-2022>.

<sup>71</sup> See Hauglustaine, D., Paulot, F., Collins, W. *et al.* Climate benefit of a future hydrogen economy. *Commun Earth Environ* 3, 295 (2022). <https://doi.org/10.1038/s43247-022-00626-z>

<sup>72</sup> Ex. PCF-01 (Powers) at 26.

1 authorities such as the US DOE, the CARB, and major academic institutions such as Columbia  
2 University and University of California Irvine, and countless other scientific authorities, who all  
3 conclude that clean hydrogen exists, is feasible, and will be a necessary part of the carbon-free  
4 future.<sup>73,74,75,76</sup>

5 EDF further asserts that SDG&E’s hydrogen projects “must be considered risky  
6 investments that only accrue to the benefit of shareholder with no clearly identified benefits [to]  
7 ratepayers.”<sup>77</sup> SDG&E disagrees. The hydrogen projects included in SDG&E’s TY 2024 GRC  
8 proceeding are practical, support system resilience, will indeed be used and useful, do fall into  
9 the bounds of activities within the regulated activities, utilize proven, commercialized  
10 technology, and will provide value to ratepayers. Further, there is precedent of the Commission  
11 approving newer technology investments within the GRC. For example, D.13-05-010 authorized  
12 \$26 million in capital expenditures to fund SDG&E’s energy storage projects in TY 2012 GRC.  
13 While batteries are commonly accepted today as a grid resource, in 2012 they were considered  
14 relatively new and unproven. Even so, the Commission recognized the potential value of  
15 batteries to support the electric system. SDG&E went on to become a leader in grid-connected  
16 battery deployment to help meet the needs of the grid. SDG&E urges the Commission to  
17 recognize the value of hydrogen projects in this GRC TY 2024 for similar reasons.

18 The capital requests for clean hydrogen projects in SDG&E’s application include its use  
19 at the Palomar Energy Center, where it will be used to meet multiple use cases, including to  
20 replace existing gray hydrogen as a generator cooling gas; to fuel SDG&E HFCEV; and to blend  
21 up to 2% hydrogen by volume with natural gas into its turbines to support cleaner power  
22 generation. In the case of the Borrego Hydrogen Energy Storage System Expansion, citizens of  
23 Borrego Springs will benefit from having a cleaner microgrid during times when the

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<sup>73</sup> See Cho, Renee. Columbia University, Columbia Climate School. January 2021. “Why We Need Green Hydrogen.” << <https://news.climate.columbia.edu/2021/01/07/need-green-hydrogen/>>>

<sup>74</sup> See US Department of Energy. “Hydrogen: A Clean, Flexible Energy Carrier.”

<sup>75</sup> See CARB 2022 Scoping Plan.

<sup>76</sup> See University of California, Irvine, Advanced Power and Energy Program, *Roadmap for the Deployment and Buildout of Renewable Hydrogen Production Plants in California* (June 2020), available at: [https://www.apep.uci.edu/PDF\\_White\\_Papers/Roadmap\\_Renewable\\_Hydrogen\\_Production-UCI\\_APEP-CEC.pdf](https://www.apep.uci.edu/PDF_White_Papers/Roadmap_Renewable_Hydrogen_Production-UCI_APEP-CEC.pdf).

<sup>77</sup> Ex. EDF-01 (Colvin) at 49-50.

community’s power gets islanded; by expanding the capacity of the fuel cell at Borrego, the onsite diesel generators will be required less frequently and/or at lower power. The Hydrogen Build-Ready Infrastructure program will only be spent at customer sites who apply for the funding and have plans to make electrolytic hydrogen onsite, using an electrolyzer paired with a solar PV system that can provide at least 30% of the electrolyzer’s nameplate capacity, to support their energy needs, whether for mobility or other purposes.

Because EDF generally opposes SDG&E’s proposed hydrogen projects based on overall hydrogen policy concerns that the Commission is managing under proceedings separate from and outside of the scope of SDG&E’s TY 2024 GRC proceeding, SDG&E asks the Commission to disregard EDF’s testimony to not fund the hydrogen capital and O&M costs in SDG&E’s TY 2024 GRC request. Because PCF generally opposes SDG&E’s proposed hydrogen projects based on overall misunderstandings of the science behind hydrogen as a carbon-free fuel and the benefits it can provide in an electrified future, SDG&E asks the Commission to disregard PCF’s testimony not to fund the hydrogen capital and O&M costs in SDG&E’s GRC 2024 request.

I will address other intervenor concerns related to specific hydrogen projects in the relevant sections of my rebuttal.

In conclusion, hydrogen is a critical tool for supporting California’s clean, electrified future and SDG&E only has about three to five GRC cycles to learn how to deal with this new fuel on its electric system. All of the hydrogen projects addressed in Ex. SDG&E-15-R are designed to be prudent, used and useful, reduce GHG emissions, and to expand SDG&E’s understanding of how to manage and operate hydrogen assets in an appropriate way. SDG&E believes all projects should be funded as part of this GRC.

**IV. REBUTTAL TO PARTIES’ O&M PROPOSALS**

**A. Non-Shared Services O&M**

<b>NON-SHARED O&amp;M – Constant 2021 (\$000)</b>			
	<b>Base Year 2021</b>	<b>Test Year 2024</b>	<b>Change</b>
SDG&E	<b>3,895</b>	<b>9,985</b>	<b>6,090</b>
CAL ADVOCATES	<b>3,895</b>	<b>4,971</b>	<b>1,076</b>
TURN	<b>3,895</b>	<b>9,985</b>	<b>6,090</b>
CEJA	<b>3,895</b>	<b>3,974</b>	<b>79</b>
UCAN	<b>3,895</b>	<b>9,610</b>	<b>5,715</b>

1                   **1. 1DD001 – Hydrogen Strategy and Implementation Department O&M**  
2                   **a. Cal Advocates**

3                   Cal Advocates takes issue with the Test Year O&M forecast for budget code 1DD1001  
4 (Hydrogen Strategy and Implementation (“HSI”) Department). First, as discussed above, Cal  
5 Advocates recommends reducing “estimates of labor additions by 50% across the board,”  
6 including for the HSI Department.<sup>78</sup> Cal Advocates states that it cannot determine the basis for  
7 SDG&E’s full time equivalent (“FTE”) assessment and is concerned that SDG&E employed a  
8 qualitative assessment by Subject Matter Experts (“SME”) to determine the size of the  
9 department needed, rather than a quantitative assessment. Second, Cal Advocates raises  
10 concerns about the descriptions of work for the proposed labor additions to the HSI  
11 Department.<sup>79</sup>

12                   As an initial matter, Cal Advocates made an error in its calculation of “additional labor”  
13 as discussed in my General Rebuttal, Section A above. Cal Advocates proposes to cut \$305,500  
14 from the base forecast for this Department, as well as cutting 50% of the additional labor costs.<sup>80</sup>

15                   Moreover, Cal Advocates provides no basis for its proposal to cut 50% of the funding for  
16 additional labor in this Department. SDG&E submits that a qualitative assessment is appropriate  
17 for a newer team without significant historical data on which to draw. Most of the work required  
18 for the HSI team is based on future projects informed by policies directing or supporting  
19 hydrogen adoption, as well as our perception of upcoming hydrogen regulatory activity, such as  
20 proceedings, reporting, or new applications, that will be required. There are ample state and  
21 federal laws and activities underway that lead SDG&E to believe that there will be an increased  
22 amount of regulatory and hydrogen activity in our territory over the period of the TY 2024 GRC,  
23 and for which we will need additional labor to support.

24                   For example, the passage of California SB 1075 in September 2022 provides: “The  
25 commission, State Air Resources Board, and Energy Commission shall consider green  
26 electrolytic hydrogen an eligible form of energy storage and shall consider other potential uses of

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<sup>78</sup> Ex. CA-09 (Younes) at 11.

<sup>79</sup> Ex. CA-09 (Younes) at 10-12.

<sup>80</sup> See Appendix C (SDG&E highlighting of errors in Ex. CA-09 WP Labor Line Items, O&M tab).

1 green electrolytic hydrogen in their decarbonization strategies.”<sup>81</sup> Further, the federal 2022 IRA  
2 provides generous tax credits for clean hydrogen production.<sup>82</sup> SDG&E believes these and other  
3 laws and regulations will lead to increased work for the HSI team in the coming years and justify  
4 the request for additional headcount.

5 Cal Advocates states that SDG&E workpapers do not provide a “scope of work from  
6 which an SME could develop a credible estimate of required labor.”<sup>83</sup> In Data Request PAO-  
7 SDGE-080-AMY, Cal Advocates requested SDG&E provide “any and all scopes of work”  
8 associated with “each labor line item in SDG&E’s expense workpapers and capital  
9 workpapers.” SDG&E objected to that request as it was overly broad and vague, and directed  
10 Cal Advocates to my opening testimony and workpapers for “a description of the anticipated  
11 work and activities.”<sup>84</sup> Cal Advocates now complains that SDG&E did not provide “scopes of  
12 work” for the HSI additional FTE line item but did not narrow its request to SDG&E to  
13 descriptions of such work.

14 Here, SDG&E reiterates the expected work for the requested 2.4 additional FTE’s:<sup>85</sup>

- 15 • Business Analyst: The business analyst will support regulatory and policy  
16 efforts related to HFCEV transportation, including HFCEV adoption and  
17 fueling infrastructure requirements in SDG&E’s territory to the extent that  
18 such needs require electric planning for grid connected electrolysis. The  
19 analyst will also serve as in-house expert on CARB programs such as Low  
20 Carbon Fuel Standard (“LCFS”) for hydrogen, and develop expertise in

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<sup>81</sup> Skinner, Nancy [Bill Text - SB-1075 Hydrogen: green hydrogen: emissions of greenhouse gases. \(ca.gov\)](#), Section 4, codified at 400.3.

<sup>82</sup> H.R. 5376 Inflation Reduction Act [Text - 117th Congress \(2021-2022\): Inflation Reduction Act of 2022 | Congress.gov | Library of Congress](#), Section 13204 codified at 45V.

<sup>83</sup> Ex. CA-09 (Younes) at 12.

<sup>84</sup> Appendix B, SDG&E’s response to Data Request PAO-SDGE-080-AMY Q2b.

<sup>85</sup> Appendix B, SDG&E response to Data Request PAO-SDGE-133-AMY, question 4 says:

“SDG&E’s O&M workpaper states that 2024 will have 3.0 additional FTEs, but that is a typo and should not have been displayed. 2024 should be consistent with 2023 with the 2.4 FTE and labor costs of \$294,000. SDG&E will update its O&M workpaper at the next available opportunity.”

Pursuant to the April 20, 2023 E-Mail Ruling with Instructions for a Status Conference on May 26, 2023, and Information for the Evidentiary Hearings at 11, Exhibit SDG&E-15-WP will be corrected to reflect this change.

1 hydrogen project permitting, project cost development, and electrolyzer  
2 interconnection issues.

- 3 • The Project Manager: will support the growing number of hydrogen  
4 projects SDGE anticipates working on, some included in this application  
5 and at least one where SDG&E anticipates receiving federal dollars from  
6 the IJA which allocated \$9.5 billion in funding for hydrogen projects  
7 through 2028. For example, two candidate projects of hydrogen hub  
8 related initiatives involving SDG&E have been submitted to the US DOE.  
9 These are complex projects requiring specialized expertise with hydrogen  
10 equipment, generation, and construction as well as significant attention to  
11 program administration for handling federal grant funds. This role will  
12 help manage project development and ensure they are delivered on time  
13 and on-budget.
- 14 • The Business Development Manager: will lead solicitations for funding  
15 from federal and state grant opportunities for hydrogen infrastructure  
16 development from entities such as the US DOE and the CEC; develop and  
17 manage relationships and customer service with high potential hydrogen  
18 off-takers in our service territory from an electricity demand perspective  
19 including the Port, major universities, transit agencies, and fleet services  
20 companies located at the US/Mexico border; and assist in informing on  
21 SDGE's long term electrification strategy with regards to the role of  
22 hydrogen.

23 Because SDG&E utilized a legitimate, SME based methodology founded on credible  
24 descriptions of anticipated work developed for the labor additions under this group, SDG&E  
25 recommends Cal Advocate's request be denied and the Commission approve funding as  
26 presented by SDG&E in direct testimony.

27 **b. CEJA**

28 CEJA takes issue with the Test Year O&M forecast for budget code 1DD1001 (Hydrogen  
29 Strategy and Implementation Department O&M).

1 First, CEJA states SDG&E created the new department without seeking Commission  
2 authorization.<sup>86</sup> SDG&E's position is that it is not required to seek authorization each time it  
3 creates, eliminates, or combines departments, and that from time to time the company engages in  
4 team restructuring as any company does.

5 Second, CEJA states that SDG&E misled the Commission and the public regarding how  
6 it intends to spend ratepayer funds because my opening testimony lists four studies related to  
7 hydrogen under the HSI team O&M, but then in discovery SDG&E clarified that it is not seeking  
8 funds for those studies.<sup>87</sup> As stated in discovery to CEJA:

9 To clarify, the costs associated with the referenced section of Mr. Valero's  
10 testimony are related to potential studies forecasted for 2022 and 2023, with no  
11 costs forecasted to extend into 2024 (*see* Ex. SDG&E-15-WP page 4-9). As  
12 shown on pages 4-9 of Ex. SDG&E-15-WP, SDG&E is requesting cost recovery  
13 for \$100,000 in non-labor costs (for Sponsorship and other costs) associated with  
14 the Clean Energy Innovations cost center forecasted to occur in 2024. The  
15 forecasted dollars for 2022 and 2023 are included for awareness purposes and are  
16 not included in SDG&E's Test Year 2024 GRC revenue requirement forecast.  
17 SDG&E acknowledges that the narrative description in Mr. Valero's testimony at  
18 FV-6 to FV-8 is ambiguous regarding the amount to be included in the Test Year  
19 2024 GRC revenue requirement forecast, and therefore, SDG&E will revise this  
20 testimony at the next available opportunity to remove any reference to SDG&E  
21 requesting non-labor funding for these four studies.<sup>88</sup>

22 As SDG&E informed CEJA, those studies were not performed in 2022 and are not  
23 planned for 2023.<sup>89</sup> Consistent with SDG&E's data request response quoted above, SDG&E  
24 confirms that it is not requesting non-labor costs in this GRC to conduct any of the studies  
25 referenced in page FV-6 through FV-8 of my direct testimony and that any language in my  
26 opening testimony requesting funding for these studies should be removed.<sup>90</sup> Because funds for  
27 the studies referenced in my opening testimony are not sought in this GRC proceeding, CEJA's

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<sup>86</sup> Ex. CEJA-01 (Vespa et al.) at 45.

<sup>87</sup> *Id.* at 45-46.

<sup>88</sup> Appendix B SDG&E's response to Data Request CEJA-SEU-005, Q. 9) (emphasis added).

<sup>89</sup> Appendix B, SDG&E's response to Data Request CEJA-SEU-015, Q.3.

<sup>90</sup> Ex. SDGE-15-R at FV-6, lines 16-19. Pursuant to the April 20, 2023 E-Mail Ruling with instructions for a Status Conference on May 26, 2023, and Information for the Evidentiary Hearing at 11, Exhibit SDG&E 15-R will be corrected to reflect the change.

1 testimony at page 46, line 17 through page 50, line 9, is irrelevant to any issue in this  
2 proceeding.<sup>91</sup>

3 Third, SDG&E disagrees with CEJA’s assertion that “Mr. Valero’s testimony and  
4 workpapers did not provide sufficiently detailed information to determine whether SDG&E is  
5 requesting revenue for activities that will provide reasonable benefits to ratepayers.”<sup>92</sup> SDG&E  
6 has met the burden of showing that the HSI Department will perform work that benefits  
7 customers by evaluating the potential of hydrogen to decarbonize California’s energy grid while  
8 maintaining reliable and resilient electric service.

9 CEJA specifically attacks SDG&E’s proposed \$100,000 expenditure for “Sponsorships  
10 and other costs,” relating to hydrogen, and SDG&E’s plans to advance decarbonization through  
11 deployment of hydrogen.<sup>93</sup> In proposing a reduction of TY 2024 O&M funds by \$100,000 for  
12 “Sponsorships and other costs,”<sup>94</sup> CEJA contends: “It is inappropriate for SDG&E to spend  
13 ratepayer funds on trade associations that appear regularly before the Commission.”<sup>95</sup> In making  
14 this argument, CEJA omits important information. CEJA served two data requests on this line  
15 item, but its testimony only refers to one of the responses. In the first response, SDG&E named  
16 some organizations that may be funded.<sup>96</sup> In the second response, SDG&E stated:<sup>97</sup> “SDG&E  
17 clarifies that notwithstanding the description of ‘Sponsorship and other costs,’ SDG&E did not  
18 and will not use any O&M dollars to sponsor any third-party entities.” SDG&E then further  
19 provided details as to what that budget request may fund: “The \$100,000 budget may be  
20 allocated to support sponsorship of industry standards committees, consortia membership fees,  
21 industry events, conference travel and attendance, and technical advisory committees for the  
22 Hydrogen Strategy and Implementation Department. The budget will also fund the critical  
23 development of hydrogen safety training modules for internal employees, project partners, first  
24 responders, and visitors from the community to SDG&E hydrogen sites.”

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<sup>91</sup> Ex. CEJA-01 (Vespa et al.) at 46 lines 17 through p 50 line 9

<sup>92</sup> *Id.* at 50.

<sup>93</sup> *Id.* at 50-51.

<sup>94</sup> *See* Ex. SDG&E-15-WP (Valero) at 7.

<sup>95</sup> Ex. CEJA-01 (Vespa et al.) at 50.

<sup>96</sup> Appendix B, SDG&E’s response to Data Request CEJA-SEU-007, Q.21.

<sup>97</sup> Appendix B, SDG&E’s response to Data Request CEJA-SEU-018 Q 4a.



1           Therefore, CEJA’s concern is unfounded, and the requested disallowance should be  
2 rejected.

3           SDG&E submits that Budget Code 1DD001 - Hydrogen Strategy and Implementation  
4 Department O&M should be fully funded for \$1,011,000 in TY 2024.

5                           **c.       TURN**

6           TURN does not propose any changes to SDG&E’s O&M funding request for Clean  
7 Energy Innovations. TURN finds “SDG&E’s baseline is reasonable relative to the actual 2022  
8 O&M for this exhibit.”<sup>98</sup>

9                           **2.       1DD002 – Advanced Clean Technology Department**

10                           **a.       Cal Advocates**

11           Cal Advocates does not identify any specific disagreement with SDG&E’s Test Year  
12 O&M forecast for budget code 1DD1002 (Advanced Clean Technology (“ACT”) Department).  
13 Instead, Cal Advocates relies on its assertion that “SDG&E’s testimony provides only a high-  
14 level account of the labor to be done” to propose reducing SDG&E’s O&M request for this  
15 budget code by \$ 634,000.<sup>99</sup> Cal Advocates states that it cannot determine the basis for  
16 SDG&E’s FTE assessment and therefore recommends the Commission reduce estimates of labor  
17 additions by 50 percent across the board.<sup>100</sup> Cal Advocates does not identify any specific basis  
18 for its challenge to the Advanced Clean Technology Department budget. Its request should be  
19 denied on that ground alone.

20           As an initial matter, Cal Advocates made an error in its calculation of “additional labor”  
21 as discussed in my General Rebuttal, Section A above. Cal Advocates proposes to cut \$556,000  
22 from the base forecast for this Department, as well as cutting 50% of the additional labor  
23 costs.<sup>101</sup> Cal Advocates’ proposal would be below SDG&E’s base year O&M spend of  
24 \$1,112,000,<sup>102</sup> which is based on actual hours worked in 2021.

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<sup>98</sup> Ex. TURN-06-C (Monsen) at 78.

<sup>99</sup> Ex. CA-09 (Younes) at 2, Table 9-1.

<sup>100</sup> *Id.* at 12.

<sup>101</sup> See Appendix C (SDG&E highlighting of errors in Ex. CA-09 WP Labor Line Items, O&M tab).

<sup>102</sup> Ex. SDG&E-15-R (Valero) at 11.

1           Moreover, Cal Advocates provides no basis for its proposal to cut 50% of the funding for  
2 additional labor (much less all labor) in this Department. As described in my opening testimony  
3 at FV-9 to FV-11, the ACT department undertakes a multitude of projects, initiatives, and  
4 regulatory proceedings which impacts current and future labor estimates. For instance, the ACT  
5 department investigates potential decarbonization projects as well as integration software  
6 necessary to integrate DERs and microgrids. On the regulatory front, the ACT department is the  
7 lead business unit for the Microgrid Order Instituting Rulemaking (“OIR”) (Rulemaking (“R”)  
8 19-09-009) and the Electric Program Investment Charge (“EPIC”) proceeding (R.19-10-005).  
9 Both aforementioned proceedings are ongoing and are working through active tracks with the  
10 Commission. The ACT department also supports the Wildfire Mitigation Plan (“WMP”) filing,  
11 the Rule 21 proceeding (R.17-07-007), and the High DER proceeding (R.21-06-017).

12           My opening testimony at FV-10 to FV-11 explains the need for additional staff:

13           Additional ACT department staff is required to properly engage in contract  
14 negotiations, procurement, development, and project management of these  
15 projects. Additional ACT department staffing is also needed to keep pace with  
16 the rapid development in grid technology, customer technology, and associated  
17 integration standards. This additional staff is also needed to develop and  
18 implement a research and development program to vet and test technologies  
19 before commercial deployment, as discussed further below in Section IV.

20           The ACT department also needs an additional technology advisor to participate in  
21 and support activities associated with the increasing demand initiated by State  
22 regulatory and legislative activities, including but not limited to the Microgrid  
23 OIR and the High DER OIR proceedings.

24 Cal Advocates presents no evidence that such additional staff are not needed.

25           For these reasons, SDG&E believes Cal Advocates’ recommendation should be denied  
26 and SDG&E’s proposed funding be approved.

27                           **b.       TURN**

28           TURN does not propose any changes to SDG&E’s O&M funding request for Clean  
29 Energy Innovations. TURN finds “SDG&E’s baseline is reasonable relative to the actual 2022  
30 O&M for this exhibit.”<sup>103</sup>

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<sup>103</sup> Ex. TURN-06-C (Monsen) at 78

1                                   **3.       1DD003 Innovation Technology Development O&M**

2                                   **a.       Cal Advocates**

3                                   SDG&E’s Test Year 2024 O&M forecast for budget code 1DD003 (Innovation  
4 Technology Development) includes five RD&D programs.<sup>104</sup> In addition to its erroneous  
5 general attack on SDG&E’s labor costs (see General Rebuttal, Section A above), Cal Advocates  
6 proposes to cut funding to two RD&D programs and to re-allocate \$800,000 in another to capital  
7 rather than O&M.<sup>105</sup>

8                                   As shown in its Table 9-06 and Ex. CA-09-WP Labor Line items O&M, Cal Advocates  
9 proposes to cut 50% of the funding for three staff positions.<sup>106</sup> This appears to be based on its  
10 claim that SDG&E’s descriptions are too “high-level” and thus should be cut 50% across the  
11 board.<sup>107</sup> Cal Advocates does not further explain its reasons for the recommended cut in funding  
12 these three positions. SDG&E explained the need for these positions in my direct workpaper as  
13 “three additional FTEs to oversee, administer and manage the activities.”<sup>108</sup> The work of this  
14 Department is described in my opening testimony at Ex. SDG&E-15R at FV-11 to FV-12.

15                                   As shown in Table 9-06, Cal Advocates also proposes to cut 50% of the funding for  
16 Business Unit Project Support.<sup>109</sup> Cal Advocates provides no support to justify this 50% cut  
17 aside from its broad claim that all labor descriptions are too “high level.” As Cal Advocates  
18 provides no justification for the cut, and the internal business labor support is necessary to have a  
19 successful RD&D program and the work was described in my opening testimony and workpaper,  
20 SDG&E recommends that Cal Advocates’ proposal be rejected.

21                                   With respect to the Customer End-Use, Electrification Transformation sub-program, Cal  
22 Advocates states that technology demonstrations like wireless power transfer and dynamic in-  
23 motion charging and emerging beachhead sectors should be developed by the electric vehicle  
24 (“EV”) and EV charging industries.<sup>110</sup> Further claiming these advancements do not provide

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<sup>104</sup> Ex. SDG&E-15-R (Valero) at FV-11 to FV-14.

<sup>105</sup> Ex. CA-09 (Younes) at 20-21.

<sup>106</sup> *Id.* at 18.

<sup>107</sup> *Id.* at 10, 12, 18.

<sup>108</sup> Ex. SDG&E-15-R WP (Valero) at 17.

<sup>109</sup> Ex. CA-09 (Younes) at 18.

<sup>110</sup> *Id.* at 20.

1 benefit to ratepayers in general, but only to those who choose to procure EVs, Cal Advocates  
2 recommends that the Commission deny the \$1.0M funding request.<sup>111</sup> While the EV charging  
3 industry should continue to develop technology demonstrations, SDG&E must also help guide  
4 customers through their electrification transformation with research and development of new  
5 technology, particularly in the transportation sector which is the largest GHG contributor in  
6 California.<sup>112</sup> Cal Advocates' logic that the Customer End-Use, Electrification Transformation  
7 sub-program only provides benefits to those who choose to procure EVs, and not ratepayers in  
8 general, is incorrect and shortsighted. New technologies such as bi-directional vehicle-to-grid  
9 ("V2G") or wireless power delivery benefit all ratepayers. These technologies can provide grid  
10 reliability and resiliency, enable more efficient use of renewable energy, and integrate with other  
11 distributed energy resources. Research from this sub-program complements SDG&E's EV  
12 Infrastructure Programs and can provide SDG&E unique insights into how customers can better  
13 integrate these technologies with the grid and thereby increase EV adoption in support of SB  
14 676.<sup>113</sup>

15 Cal Advocates also opposes the Clean Energy, Carbon Sequestration sub-program. As  
16 described in my opening testimony: "This program and its sub-program will support the  
17 evaluation and study of new solutions for carbon sequestration and/or clean generation  
18 enhancements on a small scale to determine whether to adopt them commercially on a larger  
19 scale. Includes identifying types of sites that may be suitable for commercial adoption."<sup>114</sup> Cal  
20 Advocates states that SDG&E did not identify any specific quantitative or qualitative benefits for  
21 its Carbon Sequestration technology, and therefore recommends the Commission deny the  
22 \$1.3M funding request.<sup>115</sup>

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<sup>111</sup> *Id.*

<sup>112</sup> See CARB Press Release 22-30, <https://ww2.arb.ca.gov/news/california-moves-accelerate-100-new-zero-emission-vehicle-sales-2035>.

<sup>113</sup> Senate Bill 676 (2019), Section 1, codified at Pub. Util. Code Section 740.16, [https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill\\_id=201920200SB676](https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=201920200SB676).

<sup>114</sup> Ex. SDG&E-15R (Valero) at FV-13.

<sup>115</sup> *Id.*

1 SDG&E disagrees with Cal Advocates. In its 2022 Scoping Plan, the CARB recognized  
2 the potential need for carbon capture and sequestration (“CCS”) in the electric sector to meet  
3 California’s climate change goals:

4 In this Scoping Plan, CCS is included to address emissions from limited sectors,  
5 including electricity generation... to ensure anthropogenic emissions are reduced by  
6 at least 85 percent below 1990 levels in 2045, as directed in AB 1279. While the  
7 modeling outputs show CCS not being applied to the electricity sector until 2045,  
8 CCS could be implemented earlier on the electricity sector with a similar ramp up  
9 over time as that for refineries and cement plants. An earlier application of CCS in  
10 the electricity sector would yield additional reductions in years prior to 2045.<sup>116</sup>

11 SDG&E’s Innovation Technology Development will play a small role, but essential role,  
12 in studying and evaluating new solutions for carbon sequestration or clean generation  
13 enhancements that could be implemented by SDG&E or its suppliers of electricity, which could  
14 use it in their gas-fired generation plants. As stated in CARB’s 2022 Scoping Plan, CCS for  
15 electricity generation will play a part in California’s transition to carbon neutrality by 2045 as  
16 required by SB 100 and California Assembly Bill (“AB”) 1279 (2022).<sup>117</sup> California will need to  
17 utilize all available tools to reach these goals. For these reasons, SDG&E submits its proposal is  
18 just and reasonable and should be approved.

19 Cal Advocates also takes issue with the System Advancements, Planning Control &  
20 Power Optimization subprogram. Cal Advocates states that “a piece of distribution equipment”  
21 purchased under the System Advancement project, when placed in O&M, can be recovered in  
22 perpetuity because it will remain in the historical data upon which future years are often  
23 forecasted.<sup>118</sup> Therefore, Cal Advocates recommends that this piece of equipment be  
24 documented as a capital expenditure rather than O&M.

25 SDG&E disagrees with Cal Advocates. First, the referenced Electric System Equipment  
26 is not yet defined. As I explained in my direct testimony: “General areas of prospective activity  
27 are: Testing novel technologies for monitoring, control, visualization, and situational awareness

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<sup>116</sup> See 2022 CARB Scoping Plan (<https://ww2.arb.ca.gov/sites/default/files/2022-12/2022-sp.pdf>), p. 86.

<sup>117</sup> SB 100 sets a goal of requiring renewable and zero-carbon energy resources to supply 100% of electric retail sales and state loads by 2045. AB 1279 (2022) states that California’s policy is to “[a]chieve net zero greenhouse gas emissions as soon as possible, but no later than 2045, and to achieve and maintain net negative greenhouse gas emissions thereafter.” CCS will be necessary to achieve “net negative” GHG emissions.

<sup>118</sup> Ex. CA-09 (Younes) at 21.

1 in distribution system operations. Examples include new power electronic equipment, sensors,  
2 monitoring devices, safety systems, data systems, and software visualization platforms. ...”<sup>119</sup>  
3 At this point, it is uncertain if SDG&E will procure Electric System Equipment and, if it does,  
4 such equipment will be specific to the applied research SDG&E is doing in this sub-program, not  
5 a general capital request.

6 Second, Cal Advocates is mistaken in asserting: “SDG&E requests to expense a ‘piece of  
7 distribution equipment’ costing \$800,000. By expensing rather than capitalizing this one-time  
8 cost, SDG&E proposes to recover it each year in perpetuity...”<sup>120</sup> As an initial matter, Cal  
9 Advocates has confused the “unit metric” of “piece of distribution equipment” to mean that  
10 SDG&E may purchase a single piece of equipment costing that amount.<sup>121</sup> Further, as with other  
11 RD&D programs, SDG&E might spend money on equipment necessary to complete a project,  
12 but that does not mean it will continue to procure that equipment in perpetuity as Cal Advocates  
13 asserts. Instead, SDG&E will complete an RD&D project, then look to launch something  
14 different, which may or may not include equipment purchases. For these reasons, SDG&E  
15 recommends that Cal Advocates’ proposal to move the \$800,000 Electric System Equipment  
16 forecast to capital expenditure be rejected.

17 For all the reasons stated above, SDG&E recommends that the entire Innovation  
18 Technology Development O&M request be approved as filed.

19 **b. CEJA**

20 CEJA takes issue with the Test Year O&M forecast for budget code 1DD003 (Innovation  
21 Technology Development O&M). CEJA states that the Commission should deny all funding for  
22 the Innovation Technology Development program because SDG&E has not met its burden to  
23 show that spending on this new program would be in the ratepayers’ interest. While CEJA  
24 expresses a general concern about RD&D programs outside the Commission’s EPIC program,  
25 CEJA specifically attacks only the Clean Energy program’s proposed “evaluation and study of  
26 new solutions for carbon sequestration and/or clean generation enhancements on a small scale to

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<sup>119</sup> Ex. SDG&E 15R (Valero) at 13.

<sup>120</sup> Ex. CA-09 (Younes) at 21.

<sup>121</sup> Ex. SDG&E-15-WP (Valero) at 22.

1 determine whether to adopt them commercially on a larger scale.”<sup>122</sup> CEJA states that if the  
2 Commission approves this new program in any form, it should prohibit funding on research  
3 related to carbon capture and/or sequestration.<sup>123</sup>

4 SDG&E disagrees with CEJA’s recommendations because significant technological  
5 developments need to take place in California before the state can meet its goals in SB 100, SB  
6 1020 and AB 1279. An essential part of the carbon neutrality transition will be new and/or  
7 advanced technologies and methodologies of maintaining a reliable and resilient electric grid.  
8 SDG&E’s Innovation Technology Development program may advance those goals by evaluating  
9 CCS use by SDG&E and/or its electricity suppliers. As recognized in the 2022 CARB Scoping  
10 Plan:

11 Reaching our ambitious, deep decarbonization goals will require continued  
12 technological innovation. Investment in research, development, and deployment  
13 of clean technologies has never been more critical ...

14 This Scoping Plan unequivocally puts the marker down on the need for innovation  
15 to continue in non-combustion technologies, clean energy, CO<sub>2</sub> removal options,  
16 and alternatives for SLCPs [short-lived climate pollutant].<sup>124</sup>

17 CEJA also contends that ratepayers should not fund CCS research, stating:

18 Gas-fired power plants with carbon capture equipment cannot meet California’s  
19 long-term energy needs because Senate Bill (“SB”) 100 requires the state’s  
20 electric utilities to completely transition to zero-carbon resources by 2045....  
21 Accordingly, when the CEC, CPUC, and CARB collaborated on their Joint  
22 Agency Report on implementing SB 100, they did not model natural gas  
23 generation with carbon capture and sequestration as part of California’s long-term  
24 resource mix.<sup>125</sup>

25 CEJA misses the point. CEJA itself quotes the Joint Agency Report in a footnote, which  
26 recognizes the interest in CCS, but found “[p]artially decarbonized resources (that is, with less  
27 than 100 percent of onsite carbon emissions captured and stored) did not meet the joint agencies’  
28 criteria for zero-emission technologies.”<sup>126</sup> The Joint Agencies Report does not rule out the

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<sup>122</sup> Ex. SDG&E-15-R (Valero) at 13; Ex. CEJA-01 (Vespa et al.) at 53-55.

<sup>123</sup> Ex. CEJA-01 (Vespa et al.) at 55.

<sup>124</sup> See 2022 CARB Scoping Plan (<https://ww2.arb.ca.gov/sites/default/files/2022-12/2022-sp.pdf>), p. 37, 38.

<sup>125</sup> Ex. CEJA-01 (Vespa et al.) at 53-54.

<sup>126</sup> *Id.* at 54 n. 235.

1 possibility that, in the future, generation plants with 100% onsite carbon capture and  
2 sequestration might meet SB 100’s requirements. SDG&E is looking to evaluate all promising  
3 technologies to decarbonize its operations and its suppliers’ operations. As recognized in  
4 CARB’s 2022 Scoping Plan and in California SB 905,<sup>127</sup> CCS is one option to be explored.

5 California will need to utilize all available tools to reach its SB 100 goal. For these  
6 reasons, the Commission should approve SDG&E’s request.

7 **4. 1DD004 – Sustainable Communities O&M**

8 **a. Cal Advocates**

9 Cal Advocates takes issue with the Test Year O&M forecast for budget code 1DD004  
10 (Sustainable Communities Program or “SCP”). Cal Advocates states that SDG&E’s  
11 methodology of calculating the escalating contingency factor is incorrect, claiming the estimates  
12 have an unreasonable growth acceleration.<sup>128</sup> Cal Advocates therefore proposes a reduction of  
13 \$47,000 to the “other” category within SCP for a 2024 forecast of \$10,000.<sup>129</sup>

14 SDG&E agrees with Cal Advocates recommendation that the escalating contingency  
15 factor was incorrect. As such, SDG&E agrees the “other” classification within the SCP 2024  
16 O&M budget should be reduced from \$57,000 to \$10,000, which represents a reduction of  
17 \$47,000 to SDG&E’s 2024 forecast.

18 **5. 1DD005 – Distributed Energy Resource Engineering Department**  
19 **O&M**

20 **a. Cal Advocates**

21 Cal Advocates takes issue with the Test Year O&M forecast for budget code 1DD005  
22 (Distributed Energy Resource Engineering Department O&M or “DER Engineering”). Cal  
23 Advocates recommends a reduction of funding by \$342,000 in Table 9-1.<sup>130</sup> Cal Advocates  
24 states that it cannot determine the basis for SDG&E’s FTE assessment and therefore  
25 recommends the Commission reduce estimates of labor additions by 50 percent across the

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<sup>127</sup> SB 905, Section 2 (2022), codified at Cal. Health & Saf. Code Section 39741.1(a),  
[https://leginfo.ca.gov/faces/billNavClient.xhtml?bill\\_id=202120220SB905](https://leginfo.ca.gov/faces/billNavClient.xhtml?bill_id=202120220SB905).

<sup>128</sup> Ex. CA-09 (Younes) at 24.

<sup>129</sup> *Id.* at 26.

<sup>130</sup> Ex. CA-09 (Younes) at 2.



1 board.<sup>131</sup> Cal Advocates does not identify any specific basis for its challenge to the DER  
2 Engineering Department budget. Its request should be denied on that ground alone.

3 As an initial matter, Cal Advocates made an error in its calculation of “additional labor”  
4 as discussed in my General Rebuttal, Section A above. Cal Advocates proposes to cut \$123,000  
5 from the base forecast for this Department, as well as cutting 50% of the additional labor  
6 costs.<sup>132</sup> Moreover, Cal Advocates provides no basis for its proposal to cut 50% of the funding  
7 for additional labor in this Department. My opening testimony at FV-16 explains the need for  
8 additional staff:

9 Additional engineering staff is needed to perform testing on new technologies,  
10 performing microgrid islanding studies, integration of microgrids into SDG&E’s local area  
11 distribution controller (LADC), and performing other engineering studies related to the  
12 integration of DERs. Additional staff is also needed to support the increase in energy storage and  
13 clean technology capital projects, such as the Advanced Energy Storage program and the Mobile  
14 Battery Energy Storage Program.

15 Cal Advocates presents no evidence that such additional staff are not needed.

16 As described in my opening testimony at FV-15 to FV-16, the DER Engineering  
17 Department leverages technology in order to accelerate the future of the electric industry through  
18 the use of microgrids, energy storage, advanced control systems and proactive engineering,  
19 testing, and demonstration, which impacts current and future labor estimates. For instance, the  
20 DER Engineering Department is actively supporting planned and unplanned outages, including  
21 PSPS events, in order to support customer resiliency through microgrid operations at the Borrego  
22 Springs Microgrid, as well as deploying backup generators. Without adequate staffing, the  
23 Department cannot perform all of the work needed.

24 For these reasons, SDG&E recommends Cal Advocates’ recommendation be denied and  
25 SDG&E’s proposed funding be approved.

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<sup>131</sup> *Id.* at 12.

<sup>132</sup> *See* Appendix C (SDG&E highlighting of errors in Ex. CA-09 WP Labor Line Items, O&M tab).

1                                   **b.       TURN**

2                   TURN does not propose any changes to SDG&E’s O&M funding request for Clean  
3 Energy Innovations. TURN finds “SDG&E’s baseline is reasonable relative to the actual 2022  
4 O&M for this exhibit.”<sup>133</sup>

5                                   **c.       UCAN**

6                   UCAN takes issue with the Test Year O&M forecast for budget code 1DD005  
7 (Distributed Energy Resource Engineering Department O&M or “DER Engineering”),  
8 recommending a reduction of funding by \$375,000.<sup>134</sup> UCAN states that “the proposed  
9 additional grid O&M budget request for grid modernization and advanced interconnection and  
10 modeling (\$1,300,502) is also outmoded, inconsistent with the Commission’s priorities, and  
11 appears unjustified.”<sup>135</sup> UCAN further states “Not only are these expenditures untimely and  
12 inconsistent and will face technology obsolescence, but they are improperly focused, leaving this  
13 set of O&M costs to support only projects that will be obsolete and thus stranded.”<sup>136</sup>

14                   As a threshold matter, UCAN’s testimony and recommendation is discussing SDG&E’s  
15 Grid Modernization Plan (“Grid Mod Plan”), which is required as part of the GRC proceeding  
16 pursuant to D.18-03-023 and can be found in Ex. SDG&E-12-R (Swetek), but it does not directly  
17 request costs.<sup>137,138</sup> A portion of SDG&E’s DER Engineering Department O&M request,  
18 \$375,000, is presented in SDG&E’s Grid Mod Plan as the requested additional O&M will  
19 support grid modernization efforts by SDG&E but ultimately the O&M request can be found in  
20 Ex. SDG&E-15-R at FV-15 through FV-16.<sup>139</sup>

21                   SDG&E disagrees with UCAN’s proposal, which would cut additional labor (FTE) for  
22 two positions funded by the DER Engineering Department, as it lacks substantive justification.

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<sup>133</sup> Ex. TURN-06-C (Monsen) at 78.

<sup>134</sup> Ex. UCAN (Woychik), p. 241-242. UCAN cites to SDG&E’s additional grid O&M request for \$1,300,502, which includes \$375,000 for this budget code (1DD005), as shown in Ex. SDG&E-12-R (Swetek), Appendix C p. 20 Table 2.

<sup>135</sup> *Id.* at 241.

<sup>136</sup> *Id.* at 241-142.

<sup>137</sup> Ex. SDG&E-12-R (Swetek) at Appendix C.

<sup>138</sup> Costs presented in the Grid Mod Plan can be found throughout many SDG&E witness chapters.

<sup>139</sup> Ex. SDG&E-12-R (Swetek) at Appendix C, at 20 Table 2, workpaper 1DD005.

1 As described in my opening testimony at FV-15 to FV-16, the DER Engineering department  
 2 leverages technology in order to accelerate the future of the electric industry through the use of  
 3 microgrids, energy storage, advanced control systems and proactive engineering, testing, and  
 4 demonstration, which impacts current and future labor estimates. The technologies the DER  
 5 Engineering Department will support are not obsolete.

6 Moreover, my opening testimony at FV-16 explains the need for additional staff:

7 Additional engineering staff is needed to perform testing on new technologies,  
 8 performing microgrid islanding studies, integration of microgrids into SDG&E’s  
 9 local area distribution controller (LADC), and performing other engineering  
 10 studies related to the integration of DERs. Additional staff is also needed to  
 11 support the increase in energy storage and clean technology capital projects, such  
 12 as the Advanced Energy Storage program and the Mobile Battery Energy Storage  
 13 Program.

14 Additionally, SDG&E provides rebuttal to UCAN’s assertion that its proposed LADC  
 15 projects will be obsolete in Section IV below. For these reasons, SDG&E recommends UCAN’s  
 16 recommendation be denied, and SDG&E’s proposed funding be approved.

17 **V. REBUTTAL TO PARTIES’ CAPITAL PROPOSALS**

<b>TOTAL CAPITAL - Constant 2021 (\$000)</b>					
	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>Total</b>	<b>Difference</b>
SDG&E	<b>23,024</b>	<b>24,974</b>	<b>26,333</b>	<b>74,331</b>	
CAL ADVOCATES	<b>1,425</b>	<b>0</b>	<b>800</b>	<b>2,225</b>	<b>(72,106)</b>
TURN	<b>20,227</b>	<b>7,817</b>	<b>1,727</b>	<b>29,771</b>	<b>(44,560)</b>
UCAN <sup>140,141</sup>	<b>23,324</b>	<b>24,974</b>	<b>0</b>	<b>19,330</b>	<b>(26,333)</b>
CEJA	<b>23,024</b>	<b>24,974</b>	<b>25,178</b>	<b>73,176</b>	<b>(1,115)</b>

18 **A. 20278A Advanced Energy Storage**

19 As stated in my opening testimony (Ex. SDG&E-15-R at FV-18): “The AES project  
 20 continues the Company’s strategic deployment of energy storage devices established in  
 21 SDG&E’s TY 2019 GRC, D.19-09-051, on distribution circuits with an abundance of solar

<sup>140</sup> SDG&E assumes that UCAN’s recommended cuts to capital is applicable to all 2024 capital costs based on the following statement in Ex. UCAN (Woychik) at 12: “Do the related capital expenditures for SDG&E’s Clean Energy Innovation in 2024 of \$26.33 million look to be just and reasonable?... UCAN recommends that the entire budget for clean energy innovation of \$26.33 million be denied.”

<sup>141</sup> SDG&E did not reduce 2022 or 2023 capital request as UCAN does not state whether 2022 or 2023 funds should be denied. See Ex. UCAN (Woychik) at 284-291.

1 photovoltaic (PV) penetration to effectively manage the reliability of the grid. ... For the current  
2 phase of AES, SDG&E is in the process of installing and integrating a 7.3 megawatt  
3 (“MW”)/14.6 megawatt-hour (MWh) Battery Energy Storage System (BESS) and a 0.25 MW/4  
4 MWh Hydrogen Energy Storage System (HESS) to leverage excess PV at the Borrego Spring  
5 Microgrid.”

### 6 **1. Cal Advocates**

7 Cal Advocates takes issue with SDG&E’s TY 2024 capital forecast for budget code  
8 20278A (Advanced Energy Storage). Cal Advocates states “the AES project was not needed,  
9 proven by the fact that it was never built,” and therefore recommends an adjustment of -  
10 \$12,483,000 in 2022 and \$1,314,000 in 2023, in addition to the Commission denying cost  
11 recovery for funds already spent.<sup>142</sup> Cal Advocates additionally makes the following claim:  
12 “SDG&E agrees with Cal Advocates’ assertion that ‘SDG&E spent the remaining \$7,277,000 on  
13 something.’”<sup>143</sup>

14 As an initial matter, Cal Advocates has distorted SDG&E’s discovery response by  
15 partially quoting only its question and not SDG&E’s response, which states:

16 Yes, the delayed start to building the advanced energy storage project resulted in  
17 SDG&E re-prioritizing the allocation of the authorized funds. The Commission  
18 recognizes that actual spending may differ from GRC authorized amounts: “The  
19 Commission has always acknowledged that utilities may need to reprioritize  
20 spending between GRCs.” (D.20-01002 at p. 38.) SDG&E prudently and  
21 efficiently manages its costs over the GRC cycle and executes projects to the best  
22 of its ability.<sup>144</sup>

23 Cal Advocates also contends: “As of December 31, 2019, SDG&E had spent zero dollars  
24 on the project...,”<sup>145</sup> which is incorrect. As reported to Cal Advocates in discovery, SDG&E has  
25 spending recorded as far back as 2017 on AES.<sup>146</sup>

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<sup>142</sup> Ex. CA-09 (Younes) at 28-29.

<sup>143</sup> *Id.* at 28.

<sup>144</sup> Appendix B, SDG&E’s Data Request response PAO-SDGE-062-AMY Question 7c.

<sup>145</sup> Ex. CA-09 (Younes) at 28.

<sup>146</sup> Appendix B, SDG&E’s response to Data Request PAO-SDGE-025-AMY Question 9c; Appendix B, SDG&E’s response to Data Request PAO-SDGE-080-AMY Question 1b and the corresponding table, found in Ex. CA-09 Workpapers at 57.

1 Cal Advocates' sole basis for asking the Commission to disallow SDG&E's proposed  
2 funding for the AES project is that it allegedly was "never built."<sup>147</sup> This is wrong. As stated  
3 above, spending on the two AES resources began as far back as 2017. As stated in my opening  
4 testimony (Ex. SDG&E-15R at FV-18), my capital workpapers (Ex. SDG&E-15-CWP at 4), and  
5 my supplemental workpapers (SDG&E-15-WP-S at 1-2), AES was under construction when this  
6 Application was filed and some of the resources could come online in 2023 in order to leverage  
7 excess photovoltaic ("solar PV") energy generation on the three circuits serving the Borrego  
8 Springs Microgrid. As stated in SDG&E's discovery response, the excess solar PV energy in  
9 Borrego Springs includes "two PV farms with the first being a 26 MW<sub>AC</sub> PV installation, and the  
10 second being a 6.5MW<sub>AC</sub> PV installation."<sup>148</sup> In addition, there is over 8 MW of BTM, non-  
11 curtailable rooftop solar PV deployed. In contrast however, the local peak load, which is picked  
12 up by the microgrid through all three interconnected circuits, is 14 MW.<sup>149</sup>

13 The generation circuit addition necessary to allow the BESS to connect to the Borrego  
14 Springs Microgrid has been completed, as contemplated by the Borrego Springs Microgrid 3.0  
15 project discussed in Section V.D below. Additionally, the site grading work necessary to  
16 accommodate the BESS and the HESS have been completed in preparation for foundation and  
17 support structure construction. The BESS is on track to come online this year as the equipment is  
18 already received and is awaiting the necessary foundation construction for installation. Related  
19 to supply chain delays, the HESS project is anticipated to be commissioned in spring of 2024,  
20 but SDG&E is examining ways to accelerate.

21 The Borrego Springs Microgrid is sited at the end of a single, long transmission line.  
22 Given that the region is subject to extreme weather conditions including extreme heat, storms,  
23 high winds, and flooding, and transmission pole replacements due to damage and/or compliance  
24 maintenance, the microgrid is crucial to ensuring reliable power to the Borrego Springs  
25 Community. Table FV-1 presents a list of historic islanding operations of the Borrego Springs  
26 Microgrid from 2020 to present. Microgrid support duration for these planned outages ranged  
27 from 1.5 hours to over 60 hours.

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<sup>147</sup> Ex. CA-09 (Younes) at 29.

<sup>148</sup> Appendix B, SDG&E's response to Data Request PAO-SDGE-062-AMY Question 5.

<sup>149</sup> Appendix B, SDG&E's response to Data Request PAO-SDGE-062-AMY Question 4.

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**Table FV-1  
Borrego Spring Microgrid Islanding Operations 2020 to Present.  
DG = Diesel Generators, BAT = Li-ion Battery**

Date	Event Type	Support Duration (h)	Borrego Resources Utilized	Notes
Feb 5, 2020	Planned Outage – Relay Calibration & Transmission Pole Maintenance	5	<ul style="list-style-type: none"> <li>3.6 MW DG</li> <li>1MW/3MWh BAT</li> </ul>	
Oct 26, 2021	Planned Outage – Transmission Pole Replacements	12	<ul style="list-style-type: none"> <li>3.6 MW DG</li> <li>1MW/3MWh BAT</li> </ul>	Additional 2.2MW of additional portable, manually operated DG required for island operation.
Oct 27 2021	Planned Outage – Transmission Pole Replacements	12	<ul style="list-style-type: none"> <li>3.6 MW DG</li> <li>1MW/3MWh BAT</li> </ul>	Additional 2.2MW of additional portable, manually operated DG required for island operation.
Oct 28 2021	Planned Outage – Transmission Pole Replacements	12	<ul style="list-style-type: none"> <li>3.6 MW DG</li> <li>1MW/3MWh BAT</li> </ul>	Additional 2.2MW of additional portable, manually operated DG required for island operation.
Oct 24 2022	Planned Outage - Accommodate switching to transfer Borrego load to IID from SDG&E	1.9	<ul style="list-style-type: none"> <li>3.6 MW DG</li> <li>1MW/3MWh BAT</li> </ul>	
Oct 31 2022	Planned Outage - Accommodate switching to transfer Borrego load from SDG&E to IID	1.5	<ul style="list-style-type: none"> <li>3.6 MW DG</li> <li>1MW/3MWh BAT</li> </ul>	
Feb 9 – Feb 16, 2023	Planned Outage – Compliance Transmission Maintenance	61 total	<ul style="list-style-type: none"> <li>3.6 MW DG</li> <li>1.5MW/4.5MWh BAT</li> </ul>	Additional 6 x 220 kW portable, manually operated DG utilized as baseload support.
May 6, 2023 (pending)	Planned Outage– Compliance Transmission Maintenance	10 (estimated)	<ul style="list-style-type: none"> <li>1.5MW/4.5MWh BAT</li> </ul>	On-site 3.6 MW DG unavailable. 5 x 1250kW portable, manually operated DG required to support 10h microgrid operation.

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SDG&E notes a few important microgrid islanding events at the Borrego Springs Microgrid:

- For the outages on October 26<sup>th</sup> through the 28<sup>th</sup> 2021, an additional 2.2 MW of portable diesel generators were required for island transitions before sunrise and sunset – the existing microgrid battery resources and stationary diesel generators were insufficient to take the microgrid into and out of island. Further, additional personnel needed to be on-site to

1 operate the generators for San Diego Air Pollution Control District  
2 (“SDAPCD”) compliance purposes. **Additional energy storage will**  
3 **reduce emissions associated with the portable generators and can**  
4 **reduce labor expenses.**

- 5 • For the outages occurring from February 9<sup>th</sup> through February 16<sup>th</sup>, 2023,  
6 additional portable generators were again brought in to support baseload  
7 during island mode given a shortfall in the amount of energy storage.  
8 Without additional capacity, certain non-critical loads in the Borrego  
9 Springs community were shed.
- 10 • On May 6, 2023, a planned outage will be conducted. However, the on-  
11 site 3.6 MW diesel generators are off-line for repair. The existing 1.5  
12 MW/4.5 MWh batteries will charge to maximum capacity utilizing PV  
13 during the day (with the large excess amount of PV being curtailed) and  
14 the existing energy storage will discharge in the evening. **Even with the**  
15 **existing battery storage, the operation will require the addition of five**  
16 **1.25 MW generators to support 10 hours of operation. This again**  
17 **reiterates the importance of bringing AES, Borrego 3.0, and the HESS**  
18 **Expansion online in Borrego Springs to eliminate the need for both**  
19 **existing diesel generators in the microgrid yard and portable diesel**  
20 **generators.**

21 Regarding Cal Advocates’ recommendation that funds already spent should be denied,  
22 SDG&E disagrees, and submits that such a recommendation is not justified. AES was  
23 authorized in the 2019 GRC Decision (D.19-09-051)<sup>150</sup> for capital funds from 2017 to 2019. It is  
24 inappropriate for Cal Advocates to recommend denial of funding previously approved by the  
25 Commission. SDG&E contends the only spending in scope of this TY 2024 GRC is the capital  
26 request from 2022 through 2024. As shown above, SDG&E’s AES assets, the BESS and the  
27 HESS, are prudent additions to improve both the local reliability of the Borrego Springs  
28 community and the microgrid itself, while also better integrating excess PV generation, some of  
29 which cannot be curtailed. Additionally, as stated above, the assets are under-construction with

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<sup>150</sup> D.19-09-051 at 293-294.

1 spending as far back as 2017 for this program and some of the resources could come online this  
2 year or early next year.

3 For all the reasons stated above, SDG&E recommends Cal Advocates' recommendation  
4 to cut funding for 2022, 2023 and prior spending should be denied and the AES project be  
5 funded as presented by SDG&E in direct testimony.

## 6 2. UCAN

7 UCAN takes issue with SDG&E's TY 2024 capital forecast for budget code 20278A  
8 (Advanced Energy Storage) claiming that standard lithium-ion battery storage is neither  
9 "advanced technology" nor innovative. UCAN states customer-side-of-the-meter (CSOM)  
10 DERs "can provide extensive battery storage."<sup>151</sup>

11 SDG&E disagrees with UCAN. First, SDG&E's AES BESS deployment will utilize  
12 lithium-ion storage technology, which is a proven, yet newer technology that provides clear  
13 benefits to the local distribution system.

14 Second, SDG&E has addressed UCAN's claim that CSOM DERs are available and able  
15 to replace SDG&E's proposed investments in its General Rebuttal, Section C above. In brief,  
16 UCAN's assertion that "extensive battery storage can be provided by CSOM DERs" is not  
17 evidence that CSOM DERs with battery storage are available on the relevant circuits, what their  
18 capacity may be, or that the customers owning any such CSOM DERs with battery storage are  
19 willing and able to guarantee and provide energy to the Borrego Springs Microgrid when needed  
20 (rather than utilize the battery stored energy themselves). As UCAN admits, "[c]ustomers  
21 acquiring distributed energy resources generally pay for CSOM storage,"<sup>152</sup> and it is speculative  
22 both how many customers will do so on the relevant electrical circuits and the price, if any, at  
23 which they might be willing to guarantee electric supply to the electrical grid when needed.  
24 SDG&E asked UCAN to state "the number of persons and entities in SDG&E's service territory  
25 that YOU contend will have installed such CSOM DER resources" by December 31, 2027, and  
26 what "UCAN contended would be the generation and storage capacity of such CSOM DER  
27 resources." UCAN did not provide any responsive information.<sup>153</sup>

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<sup>151</sup> Ex. UCAN (Woychik) at 285.

<sup>152</sup> Ex. UCAN (Woychik) at 285.

<sup>153</sup> Appendix B (UCAN's Response to Data Request SCG-SDGE-UCAN-001, Q. 5(a)-(c)).



1 UCAN also asserts that USOM storage “appears more expensive and will help induce  
2 significant rate increases.”<sup>154</sup> UCAN however provides no evidence that, even assuming that  
3 CSOM DER resources with battery storage are available on the relevant electric circuits, that  
4 contracting with such CSOM DER resources to store excess energy and guarantee to provide it  
5 to the electric grid when needed would be less expensive than the BESS system being installed at  
6 the Borrego Springs Microgrid as part of AES. As previously stated, AES began construction in  
7 2021 and the resources could come online in 2023/2024, leveraging excess PV energy generation  
8 in Borrego Springs. In doing so, the resources will better integrate the large amounts of PV  
9 generation from third-party sources and improve the reliability of the microgrid that serves the  
10 Borrego Springs community. For the reasons above, SDG&E recommends UCAN’s  
11 recommendation be denied, and the AES project be funded as presented by SDG&E in direct  
12 testimony.

13 **B. 212690 Advanced Energy Storage 2.0**

14 As stated in my opening testimony: “This project is a continuation of the prior AES  
15 project (workpaper 20278A) and will consist of three energy storage systems each approximately  
16 7 MW/14 MWh in size. As described above, SDG&E intends to identify additional circuits with  
17 high concentrations of DERs. SDG&E plans to build and place the Advanced Energy Storage  
18 2.0 program in service by 2024.... This project continues to advance the company’s strategic  
19 deployments of energy storage devices on distribution circuits with an abundance of PV  
20 penetration (which has grown significantly since SDG&E’s first phase of this project) to  
21 effectively manage the reliability of the grid. Benefits include leveraging excess renewable  
22 energy to charge during the day when the circuit is experiencing lighter load levels, discharging  
23 during times of higher loading, and mitigating intermittency.”<sup>155</sup>

24 **1. Cal Advocates**

25 Cal Advocates takes issue with SDG&E’s TY capital forecast for budget code 212690  
26 (Advanced Energy Storage 2.0), recommending that the Commission reduce SDG&E’s request  
27 to zero. Cal Advocates states that “SDG&E has not established a need, a need date, project

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<sup>154</sup> Ex. UCAN (Woychik) at 285.

<sup>155</sup> Ex. SDG&E-15-R (Valero) at 19 to 20.

1 benefits, or locations for project installation.”<sup>156</sup> Cal Advocates contends that D.19-06-032  
2 supports its recommendation. Cal Advocates also contends that “SDG&E has provided no  
3 evidence that utility ownership is the proper structure,” and asserts that “if SDG&E would like  
4 rate recovery for AES 2.0, it should apply for recovery with an Application that meets the  
5 reasonableness standard required by D.19-06-032.”<sup>157</sup>

6 SDG&E disagrees. First, Cal Advocates’ assertion that “because SDG&E has not yet  
7 selected any locations, it cannot plausibly have an identified need for them,” makes no sense.  
8 My opening testimony explains the need to deploy storage devices on “distribution circuits with  
9 an abundance of PV penetration” to manage reliability of the grid. Cal Advocates complains that  
10 SDG&E did not identify specific locations for the proposed storage devices, and quotes  
11 SDG&E’s data request response: “At this time, SDG&E is exploring potential sites with high  
12 penetration of PV. SDG&E will conduct further analysis to identify areas on the distribution  
13 system that would benefit from the deployment of AES due to excess renewable generation on a  
14 circuit.”<sup>158</sup> This should not be a surprise. SDG&E will continue to assess renewables  
15 penetration on circuits up until the time it decides where installing storage devices is most  
16 beneficial to renewables integration and grid reliability. The failure to identify specific circuits  
17 and locations now, when conditions on electrical circuits may change in the future, does not  
18 indicate (as Cal Advocates alleges) a lack of need.

19 The need for storage devices to manage renewables penetration is well-known and  
20 increasing. SDG&E’s AES 2.0 is the second phase of AES 1.0, which was approved in  
21 SDG&E’s Test Year (“TY”) 2019 GRC (D.19-19-051). The strategic deployment of energy  
22 storage devices is needed to effectively manage the abundance of PV penetration on distribution  
23 circuits, which has significantly grown in SDG&E’s service territory since the first phase of  
24 AES. SDG&E has seen a significant growth in non-curtable solar (*i.e.*, net energy metering  
25 (“NEM”)).<sup>159</sup> In the first quarter alone of 2023, SDG&E received 37,217 interconnection  
26 requests for NEM systems, whereas during the entire 2022 calendar year, SDG&E received a

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<sup>156</sup> Ex. CA-09 (Younes) at 31.

<sup>157</sup> *Id.*

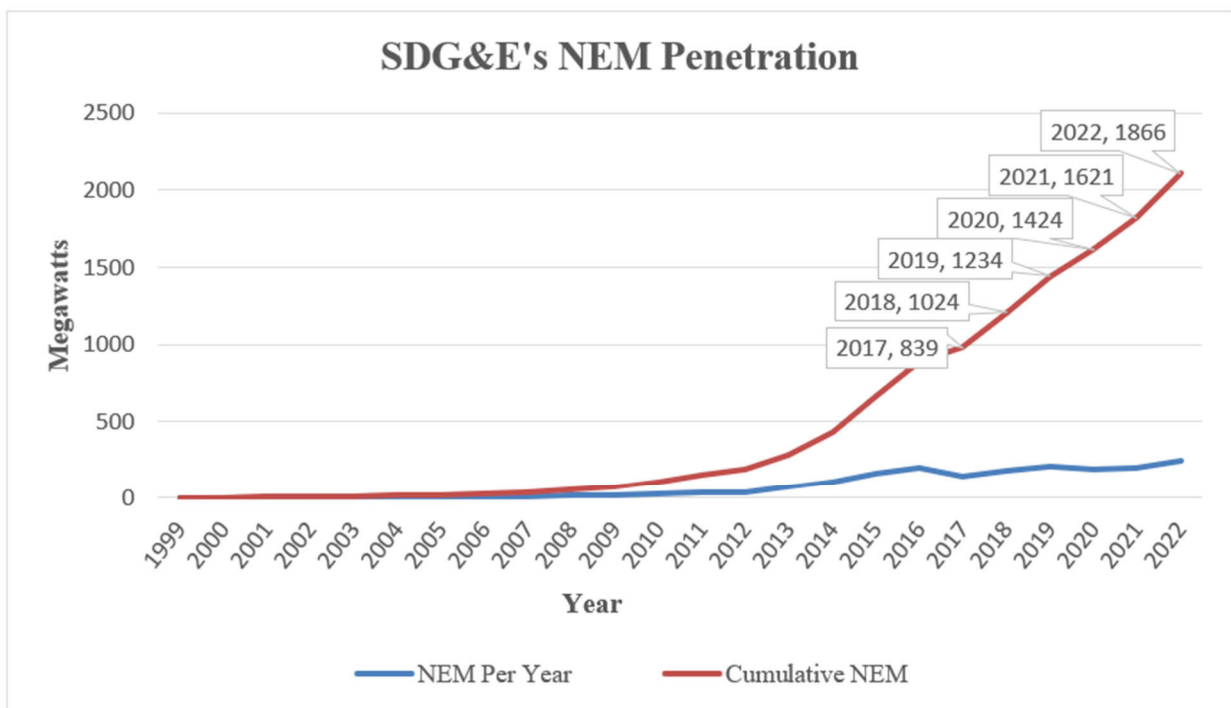
<sup>158</sup> *Id.*

<sup>159</sup> As of March 31, 2023, SDG&E has 1,927 MW of NEM aggregated capacity authorized. The month of March 2023 represents 23.92 MW of residential NEM and 2.84 MW of non-residential NEM.

1 total of 39,274 interconnection requests. In 2019, when the Commission approved AES 1.0,  
2 SDG&E had 1,234 MW of BTM NEM online. By the end of 2022, that number grew to 1,866  
3 MW, a 51% increase. This tremendous growth is the exact reason that further distribution-  
4 connected energy storage devices are needed, as SDG&E proposes through AES 2.0.

5 Figure FV-2 below shows the tremendous growth in BTM NEM in SDG&E's service  
6 territory from 1999 through the end of 2022.

7 **Figure FV-2**  
8 **[Non-Curtailable] BTM NEM<sup>160</sup>**

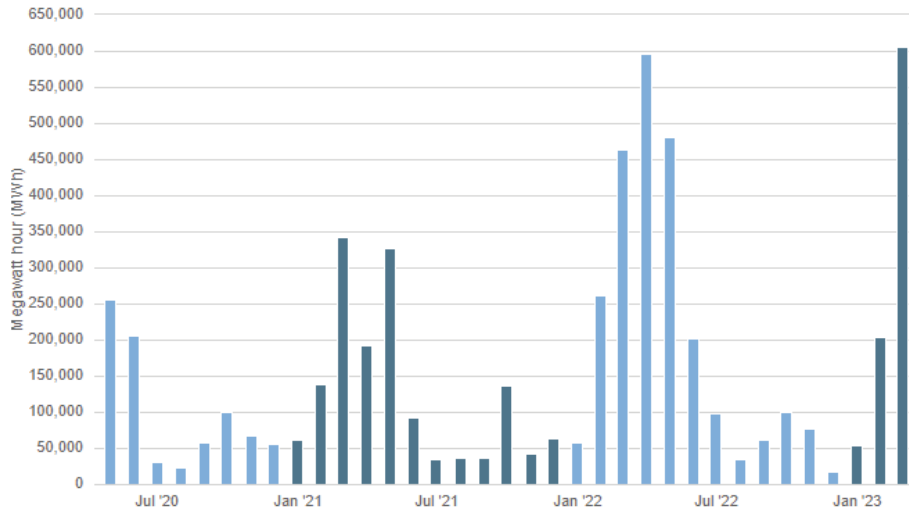


30 Additionally, non-curtailable generation, such as NEM can put a real strain on the local  
31 distribution system and lead to lower frequency and lower power quality. AES 2.0, however, is  
32 poised to collect that excess energy during times of high renewable output (*i.e.*, when the sun is  
33 shining in the middle of the day when load is already low compared to morning and evening  
34 peak) and discharge during times of grid need (*i.e.*, the net peak in the evening). Furthermore, as  
35 seen in Figure FV-3 below, the curtailment of wind and solar by the California Independent

<sup>160</sup> SDG&E's BTM NEM Penetration through December 31, 2022.

1 System Operator (“CAISO”) has increased, especially in the first quarter of 2023 compared to  
2 the previous two years during the same quarter.

3 **Figure FV-3**  
4 **CAISO Oversupply Curtailment 2020-2023<sup>161</sup>**



5  
6  
7 The CAISO “Managing Oversupply” website states: “The [CA]ISO is seeking solutions  
8 to avoid or reduce the amount of curtailment of renewable power to maximize the use of clean  
9 energy sources.”<sup>162</sup> The CAISO website identifies storage as among the “promising concepts  
10 and technologies being explored to minimize oversupply and curtailment.”<sup>163</sup>

11 As stated above, AES 2.0 will be one of multiple tools in the toolbox to manage  
12 oversupply. The need is clear from a local SDG&E service territory, as well as a CAISO-wide,  
13 perspective. The need for localized energy storage, as AES 2.0 is intended to supply, will  
14 become even more important as California continues to electrify and transition towards SB 100’s  
15 goal of carbon neutrality for retail electric sales.

16 Second, SDG&E disagrees with Cal Advocates’ suggestion that D.19-06-032 is grounds  
17 to deny SDG&E’s funding request. In D.19-06-032, the Commission considered IOU proposals

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<sup>161</sup> See CAISO, Managing Oversupply, available at <http://www.caiso.com/informed/Pages/ManagingOversupply.aspx>.

<sup>162</sup> *Id.*

<sup>163</sup> *Id.*

1 to comply with AB 2868 (2016),<sup>164</sup> which instructed the Commission to require the IOUs to file  
2 applications for a certain amount of distributed energy storage systems that prioritize public  
3 sector and low income customers.<sup>165</sup> Cal Advocates claims the Commission’s reasoning for  
4 rejecting a Pacific Gas and Electric Company (“PG&E”) program applies equally to SDG&E’s  
5 AES 2.0 program.<sup>166</sup> SDG&E disagrees. First, the AB 2868 process applies specifically to  
6 procurement undertaken pursuant to that statutory provision;<sup>167</sup> the resources being contemplated  
7 here are not subject to AB 2868 or its related requirements as they are for different purposes.  
8 Second, while the Commission noted that PG&E’s Application was missing specific site  
9 locations, it also noted missing costs, no projection of benefits, and a limitation to utility-owned  
10 projects, which the Commission found contrary to AB 2868’s express provision.<sup>168</sup> Moreover, as  
11 the Commission described it: “PG&E is not proposing the procurement of specific projects at a  
12 specific cost, rather it is proposing a framework that would then allow it to conduct an [Request  
13 for Offer (“RFO”)] and propose future utility owned projects through an Advice Letter  
14 process.”<sup>169</sup> SDG&E’s AES 2.0 program is not intended to meet the requirements of AB 2868,  
15 nor is SDG&E’s AES 2.0 program structured like PG&E’s program. SDG&E has provided  
16 evidence of the need, ratepayer benefit and cost of the AES 2.0 program. Therefore, the  
17 Commission’s rejection of PG&E’s program to comply with AB 2868 is not persuasive grounds  
18 for denying SDG&E’s AES 2.0 program.

19 Finally, SDG&E disagrees with Cal Advocates’ assertion that, “if SDG&E would like  
20 rate recovery for AES 2.0, it should apply for recovery with an Application that meets the

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<sup>164</sup> See D.19-06-032 at 2: “Assembly Bill (AB) 2868, signed into law on September 26, 2016, adds Sections 2838.2 and 2838.3 to the Public Utilities Code. It directs the Commission, in consultation with the California Air Resources Board and the Energy Commission, to direct the three Investor-Owned Utilities (IOU) to file applications for programs and investments to accelerate widespread deployment of distributed energy storage systems to achieve ratepayer benefits, reduce dependence on petroleum, meet air quality standards, and reduce emissions of greenhouse gases.”

<sup>165</sup> See D.19-06-032 at 3: “The total capacity of the programs and investments in distributed energy storage systems approved by the Commission pursuant to AB 2868 is not to exceed 500 megawatts (MW), divided equally among [PG&E, SCE and SDG&E].”

<sup>166</sup> Ex. CA-09 (Younes) at 32.

<sup>167</sup> D.19-06-032, COLs 7, 12.

<sup>168</sup> D.19-06-032 at 31, 65.

<sup>169</sup> D.19-06-032 at 27.

1 reasonableness standard required by D.19-06-032,” by which Cal Advocates means “the  
2 guidelines provided in Appendix A” thereto.<sup>170</sup> As an initial matter, the Commission made plain  
3 that D.19-06-032 applied to storage projects “pursuant to AB 2868,”<sup>171</sup> which AES 2.0 is not.  
4 Further, the direction provided in Appendix A of D.19-06-032 was intended to apply *solely* to  
5 the IOUs’ implementation of AB 2868,<sup>172</sup> which again, encourages the accelerated deployment  
6 of distributed energy storage systems that prioritize public sector and low-income customers.  
7 Appendix A was not intended to apply more broadly. The Commission expressly states in D.19-  
8 06-032 that Appendix A “detail[s] how the IOUs should propose specific projects to be approved  
9 **pursuant to AB 2868.**”<sup>173</sup> Appendix A confirms this narrow focus, directing that applications for  
10 AB 2868 projects contain “[a]n explanation of how the procurement **meets the mandates of AB**  
11 **2868**, including . . . prioritization of those programs and investments that provide distributed  
12 energy storage systems to public sector and low-income customers . . . .”<sup>174</sup>

13         Moreover, AB 2868 expressly recognizes that the Commission may approve other  
14 storage projects in other proceedings,<sup>175</sup> such as this GRC proceeding. AES 2.0 deployments are  
15 envisioned firstly as distributed energy resources supporting the local distribution system by  
16 helping manage the rapid influx of renewable generation, in particular solar PV generation.  
17 While SDG&E will hold a RFO for the storage technology provider in AES 2.0 (*i.e.*, the  
18 Equipment Supply Agreement) and the construction and permitting (*i.e.*, Balance of Plant),<sup>176</sup>  
19 which SDG&E does for any utility-owned storage asset and did in AES 1.0, with AES 2.0,  
20 SDG&E is not seeking to meet the statutory requirements of AB 2868.

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<sup>170</sup> Ex. CA-09 (Younes) at 32 and n. 113.

<sup>171</sup> *See, e.g.*, D.19-06-032, Conclusions of Law 9, 12-15 and Ordering Paragraphs 3, 7, 10-13.

<sup>172</sup> AB 2868, Stats. 2015-2016, Ch. 681 (Cal. 2016).

<sup>173</sup> D.19-06-032 at 32 (emphasis added).

<sup>174</sup> *Id.*, Appendix A at 5 (emphasis added).

<sup>175</sup> AB 2868 (2016), Section 2, codified at Pub. Util. Code Section 2838.2(c)(3) (“The capacity authorized pursuant to paragraph (1) is in addition to any investments authorized pursuant to [Section 2836](#).”); Pub. Util. Code Section 2836(a)(4) (“Nothing in this section prohibits the commission’s evaluation and approval of any application for funding or recovery of costs of any ongoing or new development, trialing, and testing of energy storage projects or technologies outside of the proceeding required by this chapter.”).

<sup>176</sup> SDG&E notes there are two additional types of contracting for storage (*i.e.*, Engineering, Procurement and Construction or Balance of Plant) which could also be considered in SDG&E’s RFO related to AES 2.0 deployments.

1 As shown above, SDG&E is striving to help local circuits, which are experiencing large  
2 penetrations of solar and wind, by absorbing excess renewable generation during times of high  
3 renewable output but low load.<sup>177</sup> SDG&E is currently evaluating curtailed renewable  
4 generation (*i.e.*, solar and wind) data, and corresponding reverse power flow data for local  
5 circuit(s) experiencing non-curtable NEM penetration, on SDG&E’s distribution system in  
6 order to identify possible candidate circuit sites for AES 2.0 deployment. For example, seasonal  
7 load data from the Crestwood Substation indicate reverse power flow on 308 of 365 days of the  
8 period analyzed from May 2022 through April 2023, reflective of a need for storage to alleviate  
9 curtailment from a local wind generation facility. In another example, during the same period,  
10 Circuit 520 experienced reverse power flow 159 of 365 days.

11 For all the reasons stated above, SDG&E submits that its AES 2.0 proposal will benefit  
12 ratepayers through grid reliability, is just and reasonable, and should be approved as filed.

## 13 2. TURN

14 TURN takes issue with SDG&E’s TY 2024 capital forecast for budget code 212690  
15 (Advanced Energy Storage 2.0), recommending that the Commission reduce SDG&E’s request  
16 to zero.<sup>178</sup> TURN states the “proposals are so vague and unsupported that SDG&E has not met  
17 its burden of proof supporting the projects.<sup>179</sup> TURN also recommends that, if the Commission  
18 approves AES 2.0, that the Commission should order SDG&E to convert capex to a capital  
19 addition only after the project is assumed to be online. Lastly, TURN proposes that the  
20 Commission should establish what appears to be both a two-way balancing account treatment  
21 and a memorandum account treatment for the projects under this budget code.<sup>180</sup>

22 SDG&E disagrees with TURN’s claim that the AES 2.0 project is vague and  
23 unsupported. As stated in my direct testimony:

24 This project continues to advance the company’s strategic deployments of energy  
25 storage devices on distribution circuits with an abundance of PV penetration  
26 (which has grown significantly since SDG&E’s first phase of this project) to  
27 effectively manage the reliability of the grid. Benefits include leveraging excess

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<sup>177</sup> As stated in Ex. SDG&E-15 CWP: “SDG&E intends to conduct a competitive solicitation process requesting proposals (RFP) to identify the optimal product and vendor for the specific locations.”

<sup>178</sup> Ex. TURN-06C (Monsen) at 81.

<sup>179</sup> *Id.* at 57.

<sup>180</sup> *Id.* at 57, 82.

1 renewable energy to charge during the day when the circuit is experiencing lighter  
2 load levels, discharging during times of higher loading, and mitigating  
3 intermittency.<sup>181</sup>

4 My opening testimony and Capital Workpapers provide information about the expected size,  
5 type and cost of the projects.<sup>182</sup>

6 As set forth in more detail in response to Cal Advocates, SDG&E has seen a significant  
7 growth in non-curtable solar (*i.e.*, NEM).<sup>183</sup> In the first quarter alone of 2023, SDG&E  
8 received 37,217 interconnection requests for NEM systems, whereas during the entire 2022  
9 calendar year, SDG&E received a total of 39,274 interconnection requests. Non-curtable  
10 generation can put a real strain on the local distribution system and lead to lower frequency and  
11 lower power quality. AES 2.0, however, is poised to collect that excess energy during times of  
12 high renewable output (*i.e.*, when the sun is shining in the middle of the day when load is already  
13 low compared to morning and evening peak) and discharge during times of grid need (*i.e.*, the  
14 net peak in the evening). As seen in Figure FV-3 above, the curtailment of wind and solar by the  
15 CAISO has increased since 2021. The CAISO “Managing Oversupply” website states: “The ISO  
16 is seeking solutions to avoid or reduce the amount of curtailment of renewable power to  
17 maximize the use of clean energy sources,” and identifies storage as one “promising” option.<sup>184</sup>

18 As stated above, AES 2.0 is poised to be one of multiple tools to manage oversupply.  
19 SDG&E has supported its request and recommends TURN’s proposed disallowance be denied.

20 In addition, TURN’s proposal for a separate project accounting, including a  
21 memorandum account that appears to limit the cost recovery of project overruns, is unmerited,  
22 unnecessary, and inconsistent with the treatment of other capital projects in the GRC. SDG&E  
23 agrees with TURN that the AES 2.0 project should not have capex added to ratebase until the  
24 expected online date for the project. In responding to TURN’s testimony, SDG&E discovered  
25 that it had inadvertently modeled AES 2.0 as a routine project when it instead should have been  
26 modeled similarly to the AES and Non-Lithium-Ion projects, which both have no capital

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<sup>181</sup> Ex. SDG&E-15-R (Valero) 20.

<sup>182</sup> Ex. SDG&E-15-R (Valero) at 19; Ex. SDG&E-15 CWP at 12.

<sup>183</sup> As of March 31, 2023, SDG&E has 1,927 MW of NEM aggregated capacity authorized. The month of March 2023 represents 23.92 MW of residential NEM and 2.84 MW of non-residential NEM.

<sup>184</sup> *Id.*



1 additions until their online dates. SDG&E will make this correction in the Results of Operation  
2 Model at the next available opportunity.<sup>185</sup>

3 **C. 212710 Non-Lithium-Ion Energy Storage Technology**

4 As explained in my opening testimony, the Non-Lithium-Ion Energy Storage Technology  
5 program “will seek commercially available solutions for energy storage technologies that avoid  
6 issues associated with lithium-ion technologies and can offer additional benefits. It also targets  
7 deployment of alternative technologies on a small scale to develop familiarity with the  
8 technology and the application situations in which larger-scale deployments are merited. ... The  
9 energy storage systems deployed would be commercially available technology and will remain in  
10 use consistent with the useful life of the technology.”<sup>186</sup>

11 **1. Cal Advocates**

12 Cal Advocates takes issue with SDG&E’s TY capital forecast for budget code 212710  
13 (Non-Lithium-Ion Energy Storage Technology), and recommends that the Commission reduce  
14 its funding to zero.<sup>187</sup> While admitting that “SDG&E’s proposed project may not be within the  
15 purview of D.21-06-035,” Cal Advocates argues that “SDG&E’s proposal could count toward  
16 the long-duration storage ordered in D.21-06-035.”<sup>188</sup> Cal Advocates then argues that the  
17 Commission therefore should order SDG&E to comply with the procedural requirements of  
18 D.21-06-035 (*i.e.*, an Application) because otherwise SDG&E might “over-procure” long term  
19 storage or that “[a]llowing SD&GE to circumvent those guardrails would further burden  
20 SDG&E’s ratepayers by increasing their cost of service.”<sup>189</sup> Cal Advocates additionally claims  
21 that, “[b]efore excluding lithium-ion technology, SDG&E should show that non-lithium-ion  
22 storage provides a net benefit to ratepayers relative to the lithium-ion storage.”<sup>190</sup> Cal Advocates

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<sup>185</sup> Pursuant to the April 20, 2023 E-Mail Ruling with instructions for a Status Conference on May 26, 2023, and Information for the Evidentiary Hearing at 11, Exhibit SDG&E 15-CWP will be corrected to reflect the change.

<sup>186</sup> Ex. SDG&E-15-R (Valero) at FV-21 to FV-22.

<sup>187</sup> Ex. CA-09 (Younes) at 33.

<sup>188</sup> *Id.* at 34, 35 (emphasis added).

<sup>189</sup> *Id.* at 35.

<sup>190</sup> *Id.*

1 recommends that the Commission deny the funding in its entirety and instructs SDG&E to  
2 submit a separate application for this project.<sup>191</sup>

3 SDG&E disagrees with Cal Advocates that SDG&E’s Non-Lithium-Ion Energy Storage  
4 Technology proposal should be consistent with and count towards SDG&E’s D.21-06-035 long-  
5 duration energy storage obligation for 2026, and notes that here again, Cal Advocates is  
6 attempting to have requirements from discrete decisions have blanket applicability to this GRC.  
7 D.21-06-035 is clear that its requirement to file an application for utility-owned storage applies  
8 only to “procurement conducted as a result of [the] order” in the Decision.<sup>192</sup> The Commission  
9 also made plain that the procurement in D.21-06-035 was to address the mid-term reliability  
10 needs of the CAISO operating system.<sup>193</sup> As stated in my direct testimony, SDG&E is proposing  
11 to deploy non-lithium-ion alternatives on a small scale to develop familiarity with the technology  
12 and to inform future applications in larger-scale.<sup>194</sup> SDG&E is not intending for the three small  
13 scale deployments to participate in the CAISO market at least initially, as SDG&E wants to  
14 become familiar with the technologies and their capabilities. For that reason alone, the  
15 deployments would not meet the obligations specified in D.21-06-035,<sup>195</sup> as the assets would not  
16 meet CAISO net qualifying capacity (“NQC”) requirements because they would not be bid into  
17 CAISO.<sup>196</sup>

18 Instead, SDG&E proposes to follow the multi-year demonstration process utilized by  
19 SDG&E’s Miguel Vanadium Redox Flow (“Miguel VRF”) BESS, which is distribution

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<sup>191</sup> *Id.* at 35-36.

<sup>192</sup> D.21-06-035, Ordering Paragraph 13 and at 93.

<sup>193</sup> D.21-06-035 at 2 (“This decision addresses the mid-term reliability needs of the electricity system within the California Independent System Operator’s (CAISO’s) operating system by requiring at least 11,500 megawatts (MW) of additional net qualifying capacity (NQC) to be procured by all of the load-serving entities (LSEs) subject to the Commission’s integrated resource planning (IRP) authority.”)

<sup>194</sup> Ex. SDG&E-15-R (Valero) at 21.

<sup>195</sup> D.21-06-035 at 2.

<sup>196</sup> See CAISO tariff (<http://www.caiso.com/rules/Pages/Regulatory/Default.aspx>), Section 40.4.3.1 states “Submit Bids into the CAISO Markets as required by this CAISO Tariff.” Section 40 of CAISO’s Federal Energy Regulatory Commission (“FERC”) authorized tariff can be found at <http://www.caiso.com/Documents/Section40-ResourceAdequacyDemonstration-for-SchedulingCoordinatorsintheCaliforniaISOBalancingAuthorityArea-asof-Feb11-2023.pdf>

1 interconnected.<sup>197,198</sup> Over the multiple year demonstration, SDG&E will study the value  
2 streams related to voltage regulation, capacity firming, peak shaving, potential backup power,  
3 PV smoothing, and frequency regulation.<sup>199</sup> Noted in the 2023 U.S. DOE’s LDES Pathways to  
4 Commercial Liftoff Report,<sup>200</sup> “Cost-effective long duration energy storage technologies are an  
5 option to enable high renewable pathways, lower the cost of grid expansions, improve grid  
6 resilience, reduce the need for new natural gas buildout, and diversifying domestic energy  
7 storage supply chains”. Additionally, depending upon the technologies studied, there may be  
8 other aspects to study, like the microgrid capabilities of the Miguel VRF.<sup>201</sup>

9 For these reasons, D.21-06-035 is not applicable and should not be applied to SDG&E’s  
10 proposed non-lithium-ion technology program. Cal Advocates’ concern about “over-  
11 procurement” makes little sense for three small pilot projects that are connected to the  
12 distribution system. Requiring a separate application for this limited pilot program, rather than  
13 consideration in this GRC proceeding similar to consideration of the Miguel VRF in the 2019  
14 GRC proceeding,<sup>202</sup> would be inefficient and time-consuming for both SDG&E and the  
15 Commission. Finally, the purpose of this pilot program is to study non-lithium-ion storage  
16 technologies. Therefore, Cal Advocates’ suggestion that SDG&E should determine whether  
17 lithium-ion technology has greater benefit to ratepayers before SDG&E even begins the non-  
18 lithium-ion pilot program is illogical.

19 SDG&E therefore recommends Cal Advocates’ proposal be denied, and SDG&E’s  
20 proposed request be approved.

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<sup>197</sup> The Vanadium Flow Battery Project (synonymous for the Miguel VRF) was funded by the 2019 GRC D.19-09-051 at 294.

<sup>198</sup> Appendix B, SDG&E’s Supplemental Data Request response to CCAS-SDGE-002 Question 02.22b.

<sup>199</sup> This list is not meant to be exhaustive for the potential items for SDG&E to study.

<sup>200</sup> U.S. Department of Energy, Pathways to Commercial Liftoff: Long Duration Energy Storage, (March 2023), available at: <https://liftoff.energy.gov/wp-content/uploads/2023/03/20230320-Liftoff-LDES-vPUB-0329-update.pdf>

<sup>201</sup> See [Multiple-Use Application Between Wholesale Market and Distribution Level Microgrid with Vanadium Flow Battery](https://ieeexplore.ieee.org/document/9998043)” at <https://ieeexplore.ieee.org/document/9998043>.

<sup>202</sup> D.19-09-051 at 294.

1                                   **2.       TURN**

2                   TURN takes issue with SDG&E’s TY capital forecast for budget code 212710 (Non-  
3 Lithium-Ion Energy Storage Technology), recommending that the Commission reduce SDG&E’s  
4 request to zero.<sup>203</sup> As with SDG&E’s AES 2.0 program, TURN states the “proposals are so  
5 vague and unsupported that SDG&E has not met its burden of proof supporting the projects.”<sup>204</sup>

6                   SDG&E disagrees with TURN. As stated in my opening testimony, Capital Workpapers,  
7 and rebuttal to Cal Advocates above, SDG&E proposes a multi-year demonstration of each  
8 technology studied to identify the value streams and study potential large-scale applications of the  
9 technology. SDG&E identified examples of technologies that may be deployed (new battery  
10 chemistries, as they emerge, and non-battery alternatives such as flywheels and gravity-based  
11 storage), explained that SDG&E would seek commercially available solutions, and provided a  
12 limited budget for feasibility and planning work, deployment and commissioning, and  
13 evaluation.<sup>205</sup> Evaluation of non-lithium-ion storage technologies avoids risks associated with  
14 over-dependence on lithium-ion and other existing battery technologies, may increase the  
15 diversity of storage resources available to the grid as encouraged by the Commission,<sup>206</sup> and is  
16 needed to advance SDG&E’s and California’s transition to the carbon neutrality required by SB  
17 100 for retail electricity sales.<sup>207</sup>

18                   SDG&E has adequately explained and supported this pilot project, and requests that the  
19 Commission approve its funding as set forth in my opening testimony.

20                                   **3.       UCAN**

21                   UCAN supports SDG&E’s TY capital forecast for budget code 212710 (Non-Lithium-  
22 Ion Energy Storage Technology). UCAN states “this expenditure...goes beyond standard  
23 lithium-based energy storage batteries and may result in scaling up of additional non-lithium-ion  
24 battery storage technologies.”<sup>208</sup> SDG&E agrees with UCAN, deploying non-lithium-ion energy

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<sup>203</sup> Ex. TURN-06C (Monsen) at 81.

<sup>204</sup> *Id.* at 7, 57.

<sup>205</sup> Ex. SDG&E-15-CWP (Valero) at 22.

<sup>206</sup> *See, e.g.*, D. 21-06-035 at 36.

<sup>207</sup> SB 100 sets a goal of requiring renewable and zero-carbon energy resources to supply 100% of electric retail sales and state loads by 2045; see also SB 1020 (2022).

<sup>208</sup> Ex. UCAN (Woychik) at 285-286.

1 storage technology on a small scale will advance the market for non-lithium-ion technologies  
2 and will further the goal of SB 32,<sup>209</sup> SB 100<sup>210</sup> and SB 1020 (2022).<sup>211</sup>

3 **D. 17246A Borrego Springs 3.0 Microgrid**

4 As stated in my opening testimony, the Borrego Springs 3.0 Microgrid project expands  
5 the existing microgrid by installing “a new circuit necessary to integrate additional DER as part  
6 of the microgrid.”<sup>212</sup> The additional DERs, approved in SDG&E’s 2019 GRC,<sup>213</sup> are under  
7 construction and expected to be online in 2023-2024, as set forth in the discussion regarding  
8 SDG&E’s AES project above.<sup>214</sup> “The scope of Borrego 3.0 is to install a new distribution  
9 circuit to allow for additional capacity to support the installation of additional energy storage  
10 assets to increase the size of the microgrid supporting the community of Borrego Springs. The  
11 additional energy storage assets will not only support SDG&E’s goal of transitioning this  
12 microgrid to being 100% renewable solution by reducing reliance on diesel generators, but will  
13 also help increase the amount of load the microgrid can carry for extended durations. A portion  
14 of this project is reimbursable by a grant from the Department of Energy studying various  
15 microgrid capabilities.”<sup>215</sup> At this point, the new circuit contemplated by Borrego 3.0 has been  
16 constructed and is ready to interconnect the AES energy storage assets.

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<sup>209</sup> SB 32 ordered a reduction in economywide emissions of 40% below 1990 levels by 2030.

<sup>210</sup> SB 100 sets a goal of requiring renewable and zero-carbon energy resources to supply 100% of electric retail sales and state loads by 2045.

<sup>211</sup> Codified at Pub. Util. Code Section 454.53(a) (“It is the policy of the state that eligible renewable energy resources and zero-carbon resources supply 90 percent of all retail sales of electricity to California end-use customers by December 31, 2035, 95 percent of all retail sales of electricity to California end-use customers by December 31, 2040, 100 percent of all retail sales of electricity to California end-use customers by December 31, 2045, and 100 percent of electricity procured to serve all state agencies by December 31, 2035.”).

<sup>212</sup> Ex. SDG&E-15-R (Valero) at 23.

<sup>213</sup> D.19-09-051 at 294.

<sup>214</sup> Ex. SDG&E-15-CWP (Valero) at 34.

<sup>215</sup> Ex. SDG&E-15-CWP (Valero) at 34.

1                   **1.     Cal Advocates**

2                   Cal Advocates takes issue with SDG&E’s TY capital forecast for budget code 17246A  
3 (Borrego 3.0).<sup>216</sup> Cal Advocates states SDG&E has not established a need for this project,  
4 stating that the “goal of achieving 100% renewable energy in the microgrid is laudable but  
5 unnecessary.”<sup>217</sup> Therefore, Cal Advocates asserts the Commission “must reject funding” for the  
6 project.

7                   SDG&E disagrees with Cal Advocates’ recommendation. As an initial matter, the new  
8 circuit that is funded by this project is necessary to integrate the DERs approved by the  
9 Commission in SDG&E’s 2019 GRC Decision,<sup>218</sup> which will capture excess PV energy  
10 generation and reduces utilization of fossil fuel generators during outages. These energy storage  
11 resources are under construction as described above in my discussion of AES, while the circuit is  
12 complete (*i.e.*, circuit 173).

13                  Moreover, SDG&E’s Borrego 3.0 project will contribute to many items related to the  
14 Borrego Springs Microgrid. Those items include SDG&E’s cost-share associated with the DOE  
15 grant to directly validate that renewable DERs can provide the same microgrid resiliency and  
16 reliability as fossil fuel based DERs. Under SDG&E’s DOE grant, DOE is also funding  
17 hardware-in-the-loop testing as well as modeling and simulation at the NREL to de-risk  
18 deployment of new renewable energy assets in the Borrego Springs Microgrid. The combined  
19 efforts will ensure a renewable energy microgrid can be operated safely and provide the  
20 necessary system stability during unplanned and planned outages (for example, black start of the  
21 microgrid and transition to island). NREL modeling and simulation are underway and are  
22 expected to wrap up before the end of 2023. Additionally, SDG&E notes that NREL is paid  
23 directly and exclusively by the DOE as a subcontractor on SDG&E’s DOE award. As such, the  
24 only cost-share SDG&E is required to contribute to NREL’s work is technical application  
25 oversight and review of their work as shown in my capital workpaper (Ex. SDG&E-15 CWP at  
26 33-40).

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<sup>216</sup> SDG&E notes this project includes Collectible and Non-Collectible funding as laid out in Table FV-13 at FV-22 in my direct testimony (Ex. SDG&E-15-R). SDG&E’s collectible (*i.e.*, SDG&E’s DOE funding) is removed from SDG&E’s capital request so as not to overcharge ratepayers (*i.e.*, the non-collectible value).

<sup>217</sup> Ex. CA-09 (Younes) at 38.

<sup>218</sup> D.19-09-051 at 293-294.

1 Finally, the DOE grant funds the development and implementation of SDG&E’s initial  
2 phase of implementing a local area distribution controller (“LADC”) (i.e., a microgrid controller)  
3 for existing energy storage assets (two batteries and one ultracapacitor system) of the Borrego  
4 Springs Microgrid, thereby reducing future IT development and programming time and  
5 investment of integrating additional AES assets into the LADC. The LADC enables streamlined  
6 operations and more efficient utilization of the renewable assets in the yard as well as better  
7 accommodating future growth of microgrid assets and functionality. Additionally, the LADC  
8 has been implemented at NREL in order to run simulations pursuant to the DOE grant. The  
9 integration of LADC at the Borrego Springs Microgrid, and into SDG&E’s internal systems, for  
10 the existing energy storage assets is set to complete in the second half of 2023. Please see my  
11 direct testimony at FV-33 through FV-35 for a description of the LADC microgrid controller.  
12 Please also see my rebuttal testimony below, Section VI.E.1, for a further description of the  
13 LADC microgrid controller and how it supports SDG&E and the microgrid operation.

14 By allowing integration of additional energy storage to strengthen the microgrid,  
15 SDG&E’s Borrego 3.0 project will lower GHG emissions, supporting SB 32’s goal, and allow  
16 for carbon neutrality of the microgrid operation in the future, supporting SB 100’s goal. Today,  
17 the Borrego Springs Microgrid utilizes diesel generators as the island master – the primary  
18 resource for black start, keeping the system stable when transitioning to island, and providing  
19 capacity. Energy storage development at Borrego, of which Borrego 3.0 is a key part, will  
20 demonstrate that battery-based resources can perform the same function and therefore fossil fuel  
21 generators can be decoupled from operations in the future. Not only will the direct reduction in  
22 fossil fuel consumption benefit the Borrego Springs community, but through Borrego Springs  
23 3.0, SDG&E will be able to demonstrate improved reliability of customer-sited PV in outage  
24 conditions (mitigating the risk of legacy PV inverters tripping), better support the growth in  
25 customer-sited PV as a microgrid asset during outage, and more effectively utilize excess larger  
26 scale PV in overgeneration periods.

27 Further, the project more broadly de-risks utility energy storage adoption on the  
28 decarbonization pathway to serve resiliency and reliability applications, including services to  
29 rural/remote communities that are more likely to rely on diesel and gas generators during PSPS  
30 or outage conditions. This work, done in combination with the DOE and NREL, will inform the

1 whole microgrid industry in California and beyond, which is why DOE issued the grant to cover  
2 a portion of the costs.

3 For all these reasons, SDG&E has justified the Borrego 3.0 project and Cal Advocates  
4 request to deny the project should be denied.

## 5 2. UCAN

6 UCAN takes issue with SDG&E's TY capital forecast for budget code 17246A (Borrego  
7 3.0). UCAN appears to argue that the ongoing construction of battery and hydrogen storage  
8 devices at the Borrego Springs Microgrid does not justify construction of the new circuit needed  
9 to integrate those assets into the microgrid.<sup>219</sup> Thereafter, UCAN contends "SDG&E did not  
10 provide enough information about the project to be justified," specifically claiming that the  
11 "Borrego Microgrid 3.0 project is outmoded, poorly justified, represents unnecessary capital cost  
12 and rate-based, and does not appear to reflect the need for increased power demand or  
13 reliability...and seems primarily aimed at integration of only USOM DERs."<sup>220</sup>

14 SDG&E disagrees with UCAN. First, SDG&E notes that the Commission approved the  
15 Borrego Springs Microgrid energy storage projects in D.19-09-051,<sup>221</sup> and it would be inefficient  
16 not to integrate those assets into the microgrid through the new circuit built under the Borrego  
17 Springs Microgrid 3.0 project. SDG&E notes the circuit work has been completed (i.e., circuit  
18 173 has been added).

19 Second, the Borrego Springs Microgrid provides valuable service to SDG&E customers.  
20 The microgrid is in a rural and remote desert community, subject to temperature extremes,  
21 flooding, and other extreme weather. For instances of planned maintenance of the single, long  
22 transmission line running into the area, as well as when extreme weather events cause unplanned  
23 outages on the line, enhancing the power and capacity of microgrid through energy storage  
24 enables improved support of critical loads and will reduce reliance on both utility and customer  
25 usage of fossil-fuel based generators during outages. The functionality being brought to fruition  
26 in Borrego 3.0 will demonstrate that battery-inverter based resources can provide the same, if not  
27 better, capability as the current diesel generators, and will allow the microgrid to seamlessly

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<sup>219</sup> Ex. UCAN (Woychik) at 286-87.

<sup>220</sup> *Id.* at 288.

<sup>221</sup> D.19-09-051 at 294.



1 black start and island the community all based on clean technologies. This is the opposite of  
2 “outmoded.”

3 Third, UCAN does not appear to understand how IFOM utility energy storage DERs  
4 support existing, and facilitate incorporation of additional, customer DERs. Should an outage  
5 occur in Borrego Springs, in the absence of adequate utility-sided microgrid energy storage for  
6 seamless transition to island operations, there is risk of customer-sided solar inverters tripping in  
7 underfrequency conditions, resulting in a loss of PV generation. If anything, Borrego 3.0 will  
8 ensure seamless operation of customer-sided PV while at the same time facilitating incremental  
9 customer additions. Further, integrating the AES BESS and HESS will enable the microgrid to  
10 increase the amount of clean generation captured from the 6.5 MW distribution-connected and  
11 26 MW transmission-connected solar PV when grid paralleled.

12 UCAN’s claim that there is no need for increased power demand or reliability through  
13 storage ignores local generation and load requirements, now and in the future. Borrego Springs  
14 presently has over 40 MW of solar PV generation at peak times during the day with relatively  
15 low loads and averages high peak loads in the 12 MW range in the late day when solar PV is not  
16 generating.

17 Since 2018, NEM PV in Borrego Springs has doubled, with 8.3 MW of generating  
18 capacity today. Further, there is an additional cumulative 8.1 MW of approved customer NEM  
19 applications in the queue. Along with this additional 8.1 MW of customer-sited generation  
20 capacity, only 150 kW of storage has been applied for in the queue, or less than 2%, of the  
21 additional generation.<sup>222</sup> Therefore, 1) increases in power and energy storage capacity at the  
22 Borrego Springs Microgrid can reduce daytime PV curtailment and capture that energy for when  
23 it is needed most in the late day; and 2) any increase in power and energy storage capacity at the  
24 Borrego Springs Microgrid can support microgrid loads for longer when it is necessary to island,  
25 thereby reducing reliance on fossil fuel-based generators by both SDG&E and the community.

26 SDG&E takes issue with the statement that the Borrego 3.0 project is unjustified because  
27 the microgrid “provides service to only 2,800 customers.”<sup>223</sup> The Microgrid supports critical

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<sup>222</sup> SDG&E data re: adopted NEM and approved NEM applications for Borrego substation as of 4/26/23, 2013-2023.

<sup>223</sup> Ex. UCAN (Woychik) at 287.

1 loads such as police and fire, health care facilities, cool zones, and schools, and also serves large  
2 agricultural customers with high evening peak demands related to water pumping.

3 UCAN also wrongly suggests that “the DOE grant seems likely to have applied to  
4 earlier phases of his project, such as when SDG&E applied DOE funding of \$1.76M in 2017 and  
5 \$.51M in 2018, but zero (\$0) in 2019.”<sup>224</sup> UCAN is mistaken—and made no effort to better  
6 understand during via discovery. While SDG&E has received DOE funding in the past for the  
7 Borrego Springs Microgrid project, that funding is separate from the grant for the work  
8 contemplated by Borrego Springs Microgrid 3.0.

9 Finally, UCAN makes the unsupported statement that “this same microgrid project has  
10 excessive O&M costs and should not be authorized by the Commission because the proposed  
11 expenditures associated with the microgrid are not just nor reasonable.”<sup>225</sup> UCAN provides no  
12 background support to justify this claim. More importantly, SDG&E is not presenting any O&M  
13 costs associated with the Borrego Spring Microgrid in this TY GRC. Instead, O&M of the  
14 microgrid is managed by SDG&E’s DER Engineering department (budget IDD005).

15 Given all these reasons above, SDG&E recommends that the Commission reject UCAN’s  
16 objection and approve SDG&E’s Borrego Springs Microgrid 3.0 project as filed in direct  
17 testimony.

#### 18 **E. 212660 Integrated Test Facility (ITF) Expansion**

19 No parties submitted testimony opposing the ITF expansion. As such, the Commission  
20 should authorize the program as filed.

#### 21 **F. 20281A Sustainable Communities Removal**

22 As explained in my opening testimony: “SDG&E expects to remove SDG&E-owned  
23 solar PV arrays and small batteries on customer sites throughout San Diego County through  
24 2024. The identified customer sites, mainly municipal buildings, schools, non-profit and  
25 commercial buildings, are scheduled for a potential lease renewal in the corresponding years,  
26 however it is unlikely that the customers will renew the lease and instead will exercise their right  
27 to remove the PV arrays.”<sup>226</sup>

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<sup>224</sup> *Id.* at 288.

<sup>225</sup> Ex. UCAN (Woychik) at 288.

<sup>226</sup> Ex. SDG&E-15-R (Valero) at 25.

1                   **1.       Cal Advocates**

2                   Cal Advocates takes issue with SDG&E’s TY capital forecast for budget code 20281A  
3 (Sustainable Communities Removal), and recommends the Commission reduce SDG&E’s  
4 request by \$1,113,417.<sup>227</sup> Noting that the PV arrays may still have useful life left, Cal Advocates  
5 suggests “SDG&E should pursue a different strategy, such as selling the used equipment to the  
6 site owners at a discounted rate.”<sup>228</sup> If the Commission allows SDG&E to remove the  
7 equipment, Cal Advocates contends that “SDG&E’s cost estimates are far too high.”<sup>229</sup>

8                   As a threshold matter, SDG&E notes that the lessor, not SDG&E, decides whether to  
9 terminate the lease. SDG&E’s first goal is to seek the extension of a lease option, but that is not  
10 always feasible as it is the lessor’s choice. Additionally, SDG&E did look into alternative  
11 proposals versus simply removing the assets from the owner’s site, but as laid out below,  
12 alternative strategies like Cal Advocates proposes (“different strategy”)<sup>230</sup> are not feasible  
13 whether it is due to fire code or negative impacts to the customer. Additionally, SDG&E notes  
14 that SDG&E’s removal process and expenses include the recycling of the assets in order to  
15 properly dispose of parts and be good environmental stewards.

16                   SDG&E disagrees with Cal Advocates that the removal costs are too high or that there is  
17 undepreciated value.<sup>231</sup> It’s unreasonable for Cal Advocates to attempt to isolate and estimate an  
18 undepreciated value of the Sustainable Communities projects and use this as justification that the  
19 projects are “problematic,”<sup>232</sup> since these assets are part of a group depreciated account and  
20 under group depreciation, as further described in Exhibit SDG&E-36-R. As Sustainable  
21 Communities follows a group asset depreciation, it is inappropriate for Cal Advocates to assign  
22 undepreciated value to individual assets. As such, Cal Advocates’ assertion of undepreciated  
23 value for the Sustainable Communities projects should be denied.

24                   Additionally, SDG&E’s removal cost estimates are based on an independent  
25 decommissioning study prepared by Sargent & Lundy, an engineering firm. The detailed study

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<sup>227</sup> Ex. CA-09 (Younes) at 47.

<sup>228</sup> *Id.* at 42.

<sup>229</sup> *Id.*.

<sup>230</sup> *Id.*.

<sup>231</sup> *Id.*

<sup>232</sup> *Id.*

1 can be found in Exhibit SDGE-36-WP-S – Volume 13. Cal Advocates challenges the removal  
2 costs as “inflated,”<sup>233</sup> Cal Advocates did not present any informed analysis of likely removal  
3 costs. As such, Cal Advocates’ alternative recommendation for removal costs should be denied.

4 Further, Cal Advocates’ recommendation to utilize a “different strategy”<sup>234</sup> is not  
5 feasible. Cal Advocates recommends two proposals: “selling the used equipment to the site  
6 owners at a discounted rate” and “[g]iving the equipment to customers free of charge.”<sup>235</sup>  
7 Neither proposal is appropriate because 1) it would strand the assets on the site owners’ roof and  
8 strap them with removal and recycling costs down the road; and 2) a sale or gift to such  
9 customers may require individual Section 851 filings,<sup>236</sup> which would result in more expense and  
10 delay. Additionally, if SDG&E removed these systems and attempted to deploy them on another  
11 customer’s roof, Codes and Standards UL 1703 for fire classification would present issues, as  
12 “[w]here Class A or Class B roofing is required, the photovoltaic solar system (photovoltaic  
13 panels with the rack support system) shall have a Class A or Class B rating, respectively,”<sup>237</sup>  
14 which the SCP PV systems do not meet as they were installed prior to 2015. Lastly, while SCP  
15 resources are installed on customer’s rooves, they are IFOM interconnected assets, with SDG&E  
16 being the interconnecting customer, not the site owner (i.e., lessor). For the site owner (i.e.,  
17 formerly the lessor) to potentially re-interconnect the system to the grid, it would likely require  
18 them to submit a Rule 21 NEM interconnection application as the interconnection rights are  
19 owned by SDG&E, not the site lessor.

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<sup>233</sup> Ex. CA-09 (Younes) at 44.

<sup>234</sup> *Id.* at 42

<sup>235</sup> *Id.*

<sup>236</sup> Pub. Util. Code Section 851 (“A public utility ... shall not sell, ... or otherwise dispose of ... any part of its ... property necessary or useful in the performance of its duties to the public ... without first having either secured an order from the commission authorizing it to do so ...”). While SDG&E believes a Commission decision authorizing this program would allow SDG&E to remove these assets from public service and then recycle them, SDG&E is less certain that the Commission would not require individual Section 851 filings to approve the sale or gift of working assets to individual customers.

<sup>237</sup> See UL 1703 fire classification requirements effective January 1, 2015: <https://calssa.org/codes-standards#:~:text=UL%201703%20fire%20classification%20requirements%3A%20On%20November%2025%2C,a%20Class%20A%20or%20Class%20B%20rating%2C%20respectively.%22> .

“Effective January 1, 2015, rooftop mounted photovoltaic systems shall be tested, listed and identified with a fire classification in accordance with UL 1703.”

1 Given all these reasons above, SDG&E recommends that the Commission reject Cal  
2 Advocates' request and approve SDG&E's SCP Removal project as filed in direct testimony.

3 **G. 212610 Mobile Battery Energy Storage Program**

4 As stated in my opening testimony: "This program will consist of purchasing three  
5 mobile battery systems for each of the years 2022, 2023, and 2024 for a total of nine mobile  
6 battery systems. ... This cost supports the Company's goal of decarbonization by decreasing the  
7 reliance on backup diesel generation through the alternative use of clean energy batteries which  
8 are not limited by physical location. SDG&E can leverage these mobile battery energy storage  
9 systems (MBESS) to increase grid resiliency and operational flexibility for the Company's  
10 customers during public safety power shut-off events by deploying these systems to at-risk  
11 electric systems experiencing things like system maintenance outages and adverse weather  
12 conditions. The MBESS can also be used during outages related to planned maintenance work or  
13 construction activities, reducing the use of backup diesel generators which are typically used to  
14 provide power continuity to customers and support construction activities, respectively."<sup>238</sup>

15 **1. Cal Advocates**

16 Cal Advocates takes issue with SDG&E's TY capital forecast for budget code 212610  
17 (Mobile Battery Energy Storage) and asks the Commission to reduce funding to zero. Cal  
18 Advocates states that SDG&E did not provide specific evidence that the MBESS are needed or  
19 benefit ratepayers. Cal Advocates states: "Cal Advocates does not oppose a transition from  
20 diesel generation to cleaner generation and/or storage. However, the benefits and costs must be  
21 carefully weighed to show that the benefit outweighs the cost, or pursuing the cleaner option is  
22 not just and reasonable."<sup>239</sup>

23 SDG&E disagrees with Cal Advocates as the MBESS will immediately support  
24 SDG&E's resiliency and reliability efforts, especially during Public Safety Power Shutoffs  
25 ("PSPS") events and other unplanned or planned outages. For example, in 2020 SDG&E  
26 deployed 195 diesel generators to mitigate customer impacts during planned outages and PSPS  
27 events, while in 2021 SDG&E deployed 168 diesel generators for planned outages, a PSPS event  
28 and one unplanned event.

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<sup>238</sup> Ex. SDG&E-15-R (Valero) at 26.

<sup>239</sup> Ex. CA-09 (Younes) at 48-49.

1 Using SDG&E’s 275 kilowatt (“kW”) generator deployment data for 2021 as a proxy for  
2 understanding GHG emissions from a “typical” diesel generator used to provide resiliency, there  
3 are quantifiable benefits.<sup>240</sup> Deploying a MBESS in place of a diesel generator results in the  
4 following benefits: 1) GHG emissions reductions; 2) reduction of criteria air pollutants (e.g.,  
5 NO<sub>x</sub>, carbon monoxide (“CO”), hydrocarbons, and diesel particulate matter) which affects  
6 ambient air quality; and 3) reduction of diesel fuel consumed. SDG&E’s MBESS program will  
7 supplement the deployment of 2.69 (275 kW) diesel generators in 2022, 5.37 (275 kW) diesel  
8 generators in 2023, and 8.06 (275 kW) diesel generators in 2024. Using the Environmental  
9 Protection Agency (“EPA”) standard emissions equivalence factors for diesel fuel<sup>241</sup> the MBESS  
10 deployments in lieu of a diesel generator equivalent would result in a reduction of 6.93 metric  
11 tons of CO<sub>2</sub> equivalent (MTCO<sub>2e</sub>) in year 2022, 13.87 MTCO<sub>2e</sub> in 2023, and 20.80 MTCO<sub>2e</sub> in  
12 2024. The reduction of criteria air pollutants will additionally play its part in contributing to  
13 bettering local ambient air quality, where ozone and particulate matter, are currently not in  
14 attainment with State standards.<sup>242</sup>

15 Notably, MBESS deployments can support the Clean Energy and Pollution Reduction  
16 Act of 2015 (SB 350) designated disadvantaged communities (“DACs”).<sup>243</sup> Specifically,  
17 SDG&E has conducted studies at Santa Ysabel Reservation regarding food refrigeration and a  
18 community center offering health aid and dialysis. MBESS could be utilized to provide critical  
19 power support during outages in rural and remote Tribal areas. This is directly aligned with the  
20 Commission’s 2022 Environmental & Social Justice (“ESJ”) Action Plan goal<sup>244</sup> to increase  
21 climate resiliency in communities, ensuring that ESJ communities and considerations around  
22 their adaptive capacity is incorporated into relevant programs and activities.

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<sup>240</sup> Calculations for GHG and criteria pollutants were based on in-front-of-the-meter primary interconnection deployments. Behind-the-meter connection deployments utilize smaller generators (less than 50 horsepower) that are exempt from air quality permitting, and as such, exempt from operational hour logging.

<sup>241</sup> See [https://www.epa.gov/system/files/documents/2023-03/ghg\\_emission\\_factors\\_hub.pdf](https://www.epa.gov/system/files/documents/2023-03/ghg_emission_factors_hub.pdf).

<sup>242</sup> See <https://www.sdapcd.org/content/sdapcd/planning/attainment-status.html>

<sup>243</sup> <https://oehha.ca.gov/calenviroscreen/sb535>

<sup>244</sup> California Public Utilities Commission Environmental & Social Justice Action Plan (V 2.0, April 7, 2022, Goal 4, page 24 and 42. <https://www.cpuc.ca.gov/-/media/cpuc-website/divisions/news-and-outreach/documents/news-office/key-issues/esj/esj-action-plan-v2jw.pdf>

1 Given all these reasons above, SDG&E recommends that the Commission reject Cal  
2 Advocates' request and approve SDG&E's Mobile Battery Energy Storage Program as filed in  
3 direct testimony.

#### 4 **H. 212680 Hydrogen Build Ready Infrastructure**

5 As stated in my opening testimony: "To meet California's environmental goal and  
6 SDG&E's Sustainability Strategy, this project provides for the acceleration of electric system  
7 service infrastructure necessary to support customers' localized creation of hydrogen via  
8 electrolysis for the purpose of supporting clean, hydrogen-based transportation in SDG&E's  
9 service territory. This effort targets providing customers with an incentive by covering the  
10 interconnection costs incurred as it relates to the specific customer's installation of a hydrogen  
11 electrolyzer on SDG&E's electric grid. ... SDG&E will target and prioritize these electrolyzer  
12 plus solar installations with a focus on serving public interest entities (e.g., public transit  
13 agencies, waste management agencies, port authorities or school districts)."<sup>245</sup>

#### 14 **1. Cal Advocates**

15 Cal Advocates takes issue with capital forecast for budget code 212680 Hydrogen Build  
16 Ready Infrastructure. Cal Advocates contends that the Commission should deny all funding,  
17 stating it "entails a cross-subsidy because it covers costs related to up to five customers which  
18 would be spread across all customers."<sup>246</sup> Cal Advocates contends that ratepayer funding of this  
19 project would be "regressive, harmful to low-income Californians, unnecessary, and could  
20 stymie GHG reduction efforts by raising electricity rates."<sup>247</sup> Cal Advocates also objects to a  
21 two-way balancing account.

22 SDG&E disagrees with Cal Advocate's recommendation on the primary basis that the  
23 program will create environmental benefits for all customers by incentivizing, through  
24 subsidizing interconnection costs, San Diego customers interested in early adoption of locally  
25 produced hydrogen. Such customers will use the hydrogen generated onsite to displace polluting  
26 fossil fuel they would otherwise consume. Additionally, for customers interested in switching to  
27 hydrogen-powered vehicles, creating electrolytic hydrogen onsite can be more efficient because

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<sup>245</sup> Ex. SDG&E-15-R (Valero) at 28.

<sup>246</sup> Ex. CA-09 (Younes) at 52.

<sup>247</sup> *Id.*

1 it removes the need to transport and store the hydrogen. Without a program like Hydrogen  
2 Build-Ready Infrastructure, customers committed to hydrogen fuel adoption might elect instead  
3 to have hydrogen delivered to their site via a diesel fueled truck, which would drive up emissions  
4 related to the transport and storage of hydrogen.

5 The environmental benefits of replacing diesel fueled vehicles with hydrogen fuel cell  
6 electric vehicles is significant. For example, SDG&E calculates that if the entire program budget  
7 was spent and supported 10 MW of electrolysis in SDG&E’s territory, daily hydrogen  
8 production could be 4,248 kilograms (“kg”). If that hydrogen replaced diesel fuel for  
9 transportation, it would amount to 39 tons (US) of avoided CO<sub>2</sub>/day, or 14,270 tons/year, as well  
10 as a reduction of 315 tons (US) of avoided NO<sub>x</sub>.<sup>248,249</sup>

11 San Diego can help lead the state in hydrogen infrastructure development. SDG&E has  
12 identified candidate customers in the region who have interest in exploring on-site hydrogen  
13 generation for zero emission transportation needs, including medium and heavy duty  
14 (“MD/HD”) on-road vehicles and for emission free maritime transportation. Customers across  
15 our region interested in developing onsite hydrogen generation include a transit district, a  
16 university, a Native American tribe, the Port of San Diego, and a large private trucking services  
17 company. Programs like Hydrogen Build-Ready Infrastructure, in combination with funding  
18 from the CEC or other entities, will encourage these potential early adopters to transition their  
19 MD/HD fleet to zero emission vehicles. For many use cases, battery electric MD/HD vehicles  
20 are not a reasonable substitute to diesel fueled vehicles due to the weight of the batteries and  
21 charging times these vehicles will require; in many cases, only hydrogen fuel cell electric  
22 vehicles are a practical alternative to diesel powered trucks. For zero emission maritime  
23 applications, hydrogen is one of the only solutions.

24 California policy supports incentivizing hydrogen fuel cell electric vehicles with onsite  
25 hydrogen generation for zero emission vehicle (“ZEV”) fueling. For example, the 2022 CARB  
26 Scoping Plan envisions that by 2045, 22% of the total energy demand in the transportation fuel

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<sup>248</sup> US EPA Greenhouse Gases Equivalencies Calculator – Calculations and References (updated April 4, 2023) <https://www.epa.gov/energy/greenhouse-gases-equivalencies-calculator-calculations-and-references>.

<sup>249</sup> Lambert, D.C.; Vojtisek-Lom, M.; Wilson, J.P., *Evaluation of on road emissions from transit buses during revenue service (figures 2 and 3)*, 11<sup>th</sup> International Emission Inventory Conference (April 2002) <https://www3.epa.gov/ttnchie1/conference/ei11/mobile/wilson.pdf>



1 mix will come from hydrogen.<sup>250</sup> The California Climate Commitment, Governor Gavin  
2 Newsom’s comprehensive plan to forge a comprehensive climate action plan, includes \$10  
3 billion for zero-emission vehicles, including hydrogen fuel cell electric vehicles, which will  
4 reduce emissions and protect public health in low-income communities.<sup>251</sup> Executive Order N-  
5 79-20 requires that 100% of MD/HD vehicles must be zero-emission by 2045 for all operations  
6 where feasible, and by 2035 for drayage trucks.<sup>252</sup> California’s AB 8, adopted in 2013, provides  
7 the CEC with up to \$20 million annually through the end of 2023 to co-fund the development of  
8 hydrogen fueling stations in California.<sup>253</sup> As of June 2021, the CEC has awarded \$169.4  
9 million toward publicly available hydrogen refueling infrastructure deployments, and \$30.1  
10 million on MD/HD hydrogen refueling infrastructure deployment.<sup>254</sup>

11 The Commission has also been supportive of programs that enable ZEV adoption. Cal  
12 Advocates claims the Hydrogen Build Ready Infrastructure program is a cross-subsidy to a few  
13 customers paid for by all ratepayers and by its nature should be disqualified for ratepayer  
14 funding.<sup>255</sup> However, the Commission has a precedent for authorizing programs that utilize  
15 ratepayer funds to support ZEV adoption. Specifically, in D.16-01-045, the Commission  
16 authorized a \$45 million program for SDG&E to develop electric vehicle charging stations to be  
17 paid for by electric ratepayers.<sup>256</sup> The decision authorized and approved a \$45 million start-up  
18 budget, plus cost recovery through future GRC proceedings for justified capital and O&M  
19 expenses.

20 D.16-01-045 adopted a set of Guiding Principles to direct that program, many of which  
21 apply to this request. These principles include: “(1) Must support the Governor’s and

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<sup>250</sup> CARB 2022 Scoping Plan, p. 190, Figure 4-2 & n. 332.

<sup>251</sup> California Climate Commitment, summary available at: <https://www.gov.ca.gov/wp-content/uploads/2022/06/California-Climate-Commitment-.pdf>

<sup>252</sup> See California, Executive Order N-79-20 (September 23, 2020) available at <https://www.gov.ca.gov/wp-content/uploads/2020/09/9.23.20-EO-N-79-20-Climate.pdf> .

<sup>253</sup> Bill Text - AB-8 Alternative fuel and vehicle technologies: funding programs. (ca.gov) [https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\\_id=201320140AB8](https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=201320140AB8), codified at Health and Safety Code Section 43018.9.

<sup>254</sup> California Energy Commission [Hydrogen Fact Sheet \(June 2021\)](#).

<sup>255</sup> Ex. CA-09 (Younes) at 52.

<sup>256</sup> D.16-01-045 at 181.

1 California’s state goals to ... accelerate the adoption of 1.5 million ZEVs by 2025 [and] support  
2 clean air and climate change objectives”; (4) must provide EV “drivers the opportunity to  
3 maximize fuel cost savings relative to conventional transportation fuels”; (6) “must provide  
4 customer choice”; and (11) “must utilize rate design and load management practices to facilitate  
5 the integration of renewable energy resources, as well as deliver other grid benefits.”<sup>257</sup> Given  
6 the history and the alignment of this program with the Guiding Principles set forth in D.16-01-  
7 045, SDG&E argues the Hydrogen Build Ready Infrastructure program is as beneficial to  
8 ratepayers as what was authorized previously and is appropriate to fund via this GRC  
9 proceeding.

10 Cal Advocates states there is no need for SDG&E to use a two-way balancing account for  
11 this project and that if it is funded, it should do so via a one-way balancing account.<sup>258</sup> SDG&E  
12 supports Cal Advocates’ proposal for a one-way balancing account.

13 Additionally, SDG&E stands by its updated itemized cost estimate for the proposed  
14 program, in the amount of \$2,024,000 relative to the forecast amount of \$1,925,000 in its  
15 workpapers. SDG&E notes in DR PAO-SDGE-116-AMY that “the new total estimate for the  
16 Hydrogen Build Ready Infrastructure project is slightly higher than the amount reflected in the  
17 previous supplemental workpaper. SDG&E is still requesting a total capital cost of \$1.925  
18 million and will not be updating its forecast.”<sup>259</sup> Finally, the capital dollars will only be spent if  
19 customers apply to the program and meet its requirements. Should no customers apply and  
20 qualify, no dollars will be spent.

21 For the foregoing reasons, SDG&E requests the Commission to approve the Hydrogen  
22 Build Ready Infrastructure request as presented.

## 23 **2. CEJA**

24 CEJA takes issue with the capital forecast for budget code 212680 Hydrogen Build  
25 Ready Infrastructure and requests that the project funding be denied. CEJA states that producing  
26 hydrogen through grid-connected electrolysis is “dangerously emissions intensive.”<sup>260</sup> CEJA

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<sup>257</sup> D.16-01-045, Attachment 2 at 3.

<sup>258</sup> Ex. CA-09 (Younes) at 52.

<sup>259</sup> Appendix B, SDG&E’s response to Data Request PAO-SDGE-116-AMY, question 2.

<sup>260</sup> Ex. CEJA-01 (Vespa et al.) at 56 n. 56.

1 provided a value from a single page of an undated CARB document, which states that the carbon  
2 intensity value of compressed hydrogen produced in California by using California average grid  
3 electricity (“HYEG”) is 164.46 gCO<sub>2</sub>e/MJ.<sup>261</sup> In response to a data request, CEJA provided  
4 context to SDG&E that “CARB approved the referenced Lookup Table in 2019.”<sup>262</sup> SDG&E  
5 found that the same referenced value is also included in a CARB report from 2018.<sup>263</sup> In either  
6 case, the carbon intensity value of HYEG is lower today.

7 The reference year of the document is very important. As noted in CARB’s *Low Carbon*  
8 *Fuel Standard Annual Updates to Lookup Table Pathways in 2021*, “Updates [to the tables]  
9 reflect changes in the carbon intensity of California grid electricity driven by rapidly increasing  
10 contributions from low-carbon sources in the California electricity mixes due to mandates driven  
11 by the Renewable Portfolio Standard (“RPS”), requirements related to integrated resource  
12 planning (“IRP”), the inclusion of Cap-and-Trade carbon pricing in dispatch models, and other  
13 structural or systemic changes.”<sup>264</sup> Therefore, CARB acknowledges that as we move toward  
14 2045, the average carbon intensity of the California grid decreases as it gets cleaner each year.

15 As stated in my opening testimony, a program requirement is that the customer's  
16 electrolyzer “must be paired with an onsite PV system that is anticipated to provide electricity to  
17 support at least 30% of the electrolyzer’s nameplate capacity.”<sup>265</sup> Therefore, SDG&E evaluated  
18 the carbon intensity of grid electrolysis in 2022 for a system using a minimum of 30% onsite  
19 solar and operating between the hours of 8 AM and 5 PM (37.5% capacity factor). SDG&E used  
20 the carbon intensities listed in CARB *Low Carbon Fuel Standard Annual Updates to Lookup*

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<sup>261</sup> Ex. CEJA-01 (Vespa et al.) at 56 n. 252.

<sup>262</sup> Appendix B, CEJA’s response to Data Request SCG-SDGE-CEJA-003, question 1.

<sup>263</sup> CARB. “CA-GREET3.0 Lookup Table Pathways Technical Support Documentation”. August 13, 2018. P35.

<sup>264</sup> CARB. “Low Carbon Fuel Standard Annual Updates to Lookup Table Pathways.” March 15, 2021, p. 3  
<[https://ww2.arb.ca.gov/sites/default/files/classic/fuels/lcfs/fuelpathways/comments/tier2/2021\\_elec\\_update.pdf](https://ww2.arb.ca.gov/sites/default/files/classic/fuels/lcfs/fuelpathways/comments/tier2/2021_elec_update.pdf)>.

<sup>265</sup> Ex. SDG&E-15-R (Valero) at 28.

1 *Table Pathways in 2022* data and CARB’s then current input parameters for HYEG.<sup>266,267</sup>  
2 SDG&E found that, in that scenario, the carbon intensity of the produced hydrogen would be  
3 43.430 gCO<sub>2</sub>/MJ, 73.5% lower than 164.46 gCO<sub>2</sub>e/MJ that CEJA reported in its testimony.<sup>268</sup>

4 Additionally, CEJA states that “gasoline and diesel both have an average carbon intensity  
5 of about 100 gCO<sub>2</sub>e/MJ” and implied this is the number to “beat.” While SDG&E does not  
6 argue this point, it is worth establishing that on a per mile basis, hydrogen fuel cell buses use  
7 energy twice (2.0 x) more efficiently than gasoline or diesel-powered vehicles.<sup>269,270</sup> In other  
8 words, on an energy basis, a bus can go 60 miles on one unit of hydrogen fuel, and only 30 miles  
9 on an energy equivalent unit of diesel. Therefore, SDG&E recommends the Commission should  
10 consider comparing the carbon intensity not of transportation fuels themselves in gCO<sub>2</sub>e/MJ, but  
11 of the carbon intensity of their end use, as in gCO<sub>2</sub>e/mile.

12 CEJA states, “The Commission should not use ratepayer funds to subsidize the  
13 production of hydrogen from grid-average electricity, given the significant pollution impacts of  
14 increasing load on the electric grid to power hydrogen production.”<sup>271</sup> SDG&E takes issue with  
15 this characterization of its proposed program. To be clear, SDG&E is not subsidizing the cost of  
16 hydrogen production via a tariff; the Hydrogen Build Ready Infrastructure program will only  
17 help reduce upfront interconnection costs for connecting new hydrogen production infrastructure  
18 to the grid. Significantly, as CEJA notes, SDG&E requires as part of its program requirements  
19 that participants meet at least 30% of the electricity capacity required with onsite solar. Doing so  
20 will incentivize electrolyzer operations during the day when the grid is cleanest and electricity is

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<sup>266</sup> California Air Resources Board. “Low Carbon Fuel Standard Annual Updates to Lookup Table Pathways.” Jan 24, 2022, p.3  
<<[https://ww2.arb.ca.gov/sites/default/files/classic/fuels/lcfs/fuelpathways/comments/tier2/2022\\_elec\\_update.pdf](https://ww2.arb.ca.gov/sites/default/files/classic/fuels/lcfs/fuelpathways/comments/tier2/2022_elec_update.pdf)>>.

<sup>267</sup> California Air Resources Board. “CA-GREET3.0 Lookup Table Pathways Technical Support Documentation.” Aug 13, 2018. Table F.1 p 35.

<sup>268</sup> Ex. CEJA-01 (Vespa et al.) at 56.

<sup>269</sup> Eudy, L.; Post, M., *Fuel Cell Buses in U.S. Transit Fleets: Current Status 2018*, National Renewable Energy Laboratory, NREL/TP-5400-72208 Table ES-1, (December 2018).

<sup>270</sup> U.S. Department of Energy Alternative Fuels Data Center (Conserve Fuel) for Public Transportation, *see*: [https://afdc.energy.gov/conserve/public\\_transportation.html](https://afdc.energy.gov/conserve/public_transportation.html).

<sup>271</sup> Ex. CEJA-01 (Vespa et al) at 57.

1 lowest cost and ensure that only a maximum of 70% grid electricity is utilized during the hours  
2 of 8:00 AM -5:00 PM when the average carbon intensity of the grid is at its lowest.

3 CEJA’s testimony makes significant unfounded assumptions as to how potential program  
4 participants may behave or operate their equipment and ignores critical economic factors and  
5 incentives that exist to ensure the produced hydrogen is low in carbon intensity. For example,  
6 the federal hydrogen Production Tax Credit (“PTC”) allows producers a credit of up to \$3/kg if  
7 the hydrogen that is produced results in a life cycle GHG emissions rate of not greater than 4 kg  
8 of CO<sub>2</sub> per kg of hydrogen (equivalent of 28.2 gCO<sub>2e</sub>/MJ, Higher Heating Value (“HHV”)).<sup>272</sup>  
9 Therefore, participants have a strong incentive to limit their hydrogen production to daytime  
10 hours, to install additional solar, and/or to purchase Renewable Energy Certificate (“RECs”) to  
11 offset emissions from grid electricity should they choose to use it.

12 In summary, SDG&E rejects CEJA’s claim that grid-connected electrolysis is  
13 “dangerously emissions intensive.” SDG&E developed this initiative with a strong  
14 understanding of the near- and longer-term trajectory of the carbon intensity of California’s grid,  
15 and incorporated up-to-date technology, cost assumptions, and federal/state policy assessments  
16 in its proposed program. In contrast to CEJA's assessment, SDG&E judiciously projects future  
17 emissions intensity of grid connected electrolysis utilizing the most current data available. Given  
18 the rapid pace of decarbonization, use of older analysis can at best lead to inaccurate assessments  
19 and at worst support entrenched biases that will impede development of a technology neutral,  
20 diverse array of clean energy and transportation solutions for society.

### 21 3. UCAN

22 UCAN claims that the Hydrogen Build Ready Infrastructure costs are not just and  
23 reasonable. UCAN states that for SDG&E to execute the Hydrogen Build Ready Infrastructure  
24 program it will need to become involved in the “currently uneconomic and largely speculative  
25 market for hydrogen electrolyzers,”<sup>273</sup> and the projects require new infrastructure which “are far

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<sup>272</sup> H.R. 5376 Inflation Reduction Act Text - 117th Congress (2021-2022): Inflation Reduction Act of 2022 | Congress.gov | Library of Congress, Section 13204 codified at 45V.

<sup>273</sup> Ex. UCAN (Woychik) at 289.

1 from commercially available.”<sup>274</sup> UCAN additionally states that SDG&E has “no track record in  
2 developing or operating a hydrogen electrolyzer”<sup>275</sup>

3 UCAN is confused. Under this program, SDG&E will not be in the market for  
4 electrolyzers, nor will it be operating or providing ratepayer funding for electrolyzers. As stated  
5 in my opening testimony at FV-28, the Hydrogen Build-Ready Infrastructure simply provides  
6 “customers with an incentive by covering the interconnection costs incurred as it relates to the  
7 specific customer’s installation of a hydrogen electrolyzer on SDG&E’s electric grid.” The  
8 customers, not SDG&E, will purchase and operate electrolyzers. If customers find it  
9 uneconomic to do so, they will not seek interconnection or funding under the Hydrogen Build-  
10 Ready Infrastructure program. Therefore, UCAN’s concerns are unfounded.

#### 11 4. FEA

12 FEA recommends that instead of a two-way balancing account, SDG&E track program  
13 costs via a memorandum account. FEA states, “As this [Hydrogen Build Ready Infrastructure] is  
14 a new program and it appears uncertain if and when the projects will arise, FEA recommends  
15 that these costs be tracked in a memorandum account so that they later can be reviewed for  
16 reasonableness.”<sup>276</sup> SDG&E has conceded to change its request from a two-way balancing  
17 account to a one-way balancing account pursuant to our response to Cal Advocates above in  
18 Section V.H.1. SDG&E contends that a one-way balancing account, as proposed by Cal  
19 Advocates’ and conceded by SDG&E herein, provides reasonableness review by the  
20 Commission. For this reason, SDG&E recommends Cal Advocates’ proposal for a one-way  
21 balancing account for the Hydrogen Build Ready Infrastructure is appropriate and should be  
22 authorized by the Commission.

#### 23 I. 212720 Hydrogen Energy Storage System Expansion

24 As stated in my opening testimony: “To support the Borrego Springs community’s  
25 electric resiliency and environmental goals, SDG&E plans to expand the hydrogen portion of the  
26 Advanced Energy Storage System at the Borrego Springs Microgrid.” The expansion includes  
27 increasing onsite hydrogen fuel cell capacity from 250 kW to 1,000 kW and doubling onsite

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<sup>274</sup> Ex. UCAN (Woychik) at 290.

<sup>275</sup> Ex. UCAN (Woychik) at 289.

<sup>276</sup> Ex. FEA-01 (Smith) at 50.

1 hydrogen storage to support the increased fuel cell capacity and to guaranty at least eight hours  
2 of energy storage (1 MW/8 MWh). My direct testimony also notes, “This expansion is critical to  
3 support islanding operation of the microgrid.... Additional capacity of the hydrogen fuel cell will  
4 help reduce the reliance on the diesel generators to serve customer load in high demand  
5 scenarios.”<sup>277</sup>

### 6 **1. Cal Advocates**

7 Cal Advocates takes issue with the capital forecast for BC 212720, Hydrogen Energy  
8 Storage System Expansion and states that the Commission should not approve recovery for any  
9 aspect of the HESS” Expansion project.<sup>278</sup> Cal Advocates claims it is not needed, contending it  
10 is a “glorified research project,” and is concerned the project could “stymie GHG reduction  
11 efforts by raising electricity rates.”<sup>279</sup>

12 SDG&E disagrees. SDG&E is proposing the HESS Expansion to support resilient, low-  
13 GHG microgrids in a remote area of our service territory that is prone to grid outages. As I noted  
14 in my original testimony, the expanded hydrogen energy storage system at Borrego will directly  
15 reduce the need for polluting onsite diesel generators and supports the Borrego Springs  
16 Community’s electric resiliency and environmental goals.<sup>280</sup>

17 Cal Advocates asserts that SDGE did not provide adequate analysis for the HESS  
18 expansion to establish the reasonableness of its request. In response to a data request, SDG&E  
19 provided data such as the peak net load of the microgrid, and the requirement for 8 hours of  
20 energy storage duration, to justify its proposed system sizing.<sup>281</sup> The HESS expansion meets the  
21 criteria of SDG&E in the following ways: (1) the HESS expansion request supports absorbing  
22 some of the peak net load that would otherwise be met by diesel fuel in the incremental amount  
23 of 750 kW; (2) the HESS expansion is sized for eight hours of storage; (3) it meets SDG&E’s  
24 footprint requirements for the available space at the microgrid; (4) it will allow SDG&E to  
25 operate the HESS alongside other DER assets such as batteries in islanded mode; (5) it could

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<sup>277</sup> Ex. SDG&E-15-R (Valero) at FV-29 to FV-30.

<sup>278</sup> Ex. CA-09 (Younes) at 62.

<sup>279</sup> *Id.* at 61

<sup>280</sup> Ex. SDGE-15-R (Valero) at 30.

<sup>281</sup> Appendix B, SDG&E Response to Data Request PubAdv-SDG&E-AMY-078, Q. 2b.

1 allow SDG&E to independently dispatch the HESS to the grid during daily operations (i.e., blue  
2 sky conditions), should it become a participating generator per the CAISO Tariff.<sup>282</sup>

3 Cal Advocates requested information on the technology alternatives SDG&E  
4 investigated.<sup>283</sup> SDG&E did not explore technology alternatives because it was considered more  
5 viable to incrementally expand the output capacity of the existing HESS via the addition of tanks  
6 and fuel cells as the electrolyzer is already sized for 1,000 kW<sup>284</sup> pursuant to the AES project.  
7 An alternative technology, to get to 8 hours of energy storage duration as proposed herein, like  
8 installing a new 750 kW/6,000 kWh system flow battery, could not leverage all the work being  
9 done as part of AES, and would be more challenging to deploy as compared to simply expanding  
10 the capacity of the HESS. Additionally, as stated above, there are significant learnings for the  
11 company in achieving a HESS system of total 1 MW.

12 Cal Advocates claims “that the HFC expansion does not increase the duration of  
13 operation for the HFC toward the 12-hour upper limit of observed outages .... Therefore, the  
14 HFC expansion is not needed.”<sup>285</sup> This statement is not true; any level of power and capacity  
15 increase of the HESS system contributes towards extending the duration of operations towards a  
16 100% renewable microgrid. During island operations, the HESS expansion enables increased  
17 dispatch flexibility to address the situation at hand. For example, SDG&E could operate the  
18 HESS to dispatch power at 500 kW, for 16 hours, 1 MW for 8 hours, or at any number of other  
19 combinations of power and duration, or it could serve a subset of critical microgrid loads for a  
20 longer period. The unique flexibility of the HESS is one of the things SDG&E hopes to further  
21 understand through the HESS expansion.

22 Cal Advocates claims that this project mainly serves the public interest and not the  
23 specific interest of SDG&E’s electricity ratepayers.<sup>286</sup> SDG&E disagrees. The expanded HESS  
24 will be “used and useful” and will reduce harmful emissions associated with diesel generators. It  
25 will help SDG&E understand the benefits and value of hydrogen energy storage systems both for  
26 microgrids in island mode as well as “grid-connected” mode since the HESS will be large

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<sup>282</sup> CAISO. “ISO Basics.” <<[ResourceInterconnectionFAQs.pdf \(caiso.com\)](#)>>.

<sup>283</sup> CA-09 (Younes) at 59.

<sup>284</sup> Ex. SDG&E-15 CWP at 82

<sup>285</sup> Ex. CA-09 (Younes) at 61.

<sup>286</sup> *Id.*



1 enough to be a CAISO participant. Lastly, it allows SDG&E to continue to learn how to manage  
2 distributed clean hydrogen resources as the company transitions to a 100% clean electricity  
3 system by 2045.

4 Lastly, Cal Advocates takes issue with the proposed atmospheric water generation  
5 (“AWG”) system SDG&E included in its request for the expanded HESS. Cal Advocates states,  
6 “The AWG project appears useful, but there is no reason for ratepayers to foot the bill. SDG&E  
7 should not volunteer its ratepayers to ‘relieve the water demand from the local water utility.’”<sup>287</sup>

8 To clarify, the purpose of the AWG system is not to help out the local water utility. The purpose  
9 is to learn about alternative water supplies that can support clean electrolytic hydrogen  
10 production, which is very important in the drought-prone region of Borrego Springs since water  
11 is the feedstock for the electrolyzer process. As noted in my testimony,

12 Electrolytic hydrogen requires water, which can create constraints and trade-offs  
13 in California during droughts and general water shortages. This system will pull  
14 water from the air to relieve the strain on aquifers and traditional water supplies.  
15 An atmospheric water generator generates converts ambient water vapor in the air  
16 into liquid, usable water using solar energy and desiccants.<sup>288</sup>

17 The AWG is a standalone system (not grid connected) that can help solve water shortage issues  
18 for hydrogen production. It is a relatively low-cost request at \$175,000, representing less than  
19 4% of the overall HESS Expansion project budget, but could provide significant learnings for  
20 SDG&E and the state of California.

21 For the foregoing reasons, SDG&E requests that the Commission approved the proposed  
22 funding as presented in my opening testimony for the Hydrogen Energy Storage System  
23 Expansion.

## 24 2. UCAN

25 UCAN takes issue with the capital forecast for BC 212720, Hydrogen Energy Storage  
26 System Expansion and recommends that “SDG&E’s proposed capital request for 2024 of \$0.08  
27 million be denied.”<sup>289</sup> UCAN contends that “Mr. Valero does not detail the full costs of this  
28 expansion, nor the need for increased fuel cell capacity. The source of the fuel to support the

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<sup>287</sup> Ex. CA-09 (Younes) at 62.

<sup>288</sup> Ex. SDGE-15 CWP at 82.

<sup>289</sup> Ex. UCAN (Woychik) at 290-91.

1 proposed fuel cell (which must be assumed to be hydrogen) for generating electricity is not  
2 explained nor justified.”<sup>290</sup>

3 To the contrary, the cost is set forth in my Capital Workpapers and my testimony pointed  
4 out that “[a]dditional capacity of the hydrogen fuel cell will help reduce the reliance on the diesel  
5 generators to serve customer load in high demand scenarios.”<sup>291</sup> To clarify, the fuel source for  
6 the fuel cell is electrolytic hydrogen, generated by the onsite electrolyzer.

7 UCAN takes issue with the atmospheric water system, stating that the approach to water  
8 production is not justified in my testimony.<sup>292</sup> Please see response above to Cal Advocates in  
9 Section V.I.1.

10 For the foregoing reasons, SDG&E requests that the Commission approved the proposed  
11 funding as presented in my opening testimony for the Hydrogen Energy Storage System  
12 Expansion.

## 13 **VI. REBUTTAL SUPPORT TO OTHER WITNESSES**

### 14 **A. Electric Generation – Daniel Baerman (Exhibit SDG&E-214) - 210390 -** 15 **Palomar Hydrogen Systems**

16 As noted in my opening testimony, I provide the business justification for this project,  
17 while the costs are sponsored by Mr. Baermann in Ex. SDG&E-14-CWP. “The Palomar  
18 Hydrogen Systems program is SDG&E’s essential first pilot focused on demonstrating multiple  
19 use cases of electrolytically produced hydrogen to support decarbonizing natural gas-powered  
20 plant operations.”<sup>293</sup> As stated through the course of discovery, the Palomar Energy Center is a  
21 588-megawatt combined cycle power plant that SDG&E owns and operates in Escondido, CA.  
22 As part of the Palomar Hydrogen Systems project, solar panels will be installed to generate  
23 carbon-free electricity to help produce clean hydrogen on-site through electrolysis. This  
24 hydrogen will then be used in practical applications, including electric power generation, to  
25 replace gray hydrogen for generator cooling, and as a clean transportation fuel. More detail as to  
26 these specific applications is provided below:

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<sup>290</sup> Ex. UCAN (Woychik) at 290-91.

<sup>291</sup> Ex. SDG&E-15-R (Valero) at 30 n. 29.

<sup>292</sup> Ex. UCAN (Woychik) at 291.

<sup>293</sup> Ex. SDG&E-15-R (Valero) at 31-32.

- Electric Power Generation: on-site production of hydrogen will be blended via a blending skid into the natural gas feedstock fueling a natural gas combustion turbine. This will allow SDG&E to gain a deeper understanding of blended feedstocks, impacts on turbine operational performance, emissions reduction benefits, and facilitates the future use of blending clean hydrogen as a tool for emissions reductions.
- Generator Cooling: on-site production of hydrogen will also be used as a cooling gas for the electric generators. Hydrogen is currently used at the Palomar Energy Center as a cooling gas for the electric generators, however it is gray hydrogen purchased from industrial gas vendors and trucked to the facility via fossil fueled trucks. Assessment of operations and the value add of on-site hydrogen production will yield lessons learned that will benefit consumers of hydrogen who presently have hydrogen shipped to their facility, including SDG&E.
- Clean Transportation: on-site production of hydrogen will be used as a fuel to power hydrogen fuel cell vehicles as part of SDG&E’s fleet. A hydrogen refueling station will be built at the Palomar Energy Center. SDG&E is adopting both electric and hydrogen FCEV fleet vehicles to reduce its carbon footprint. To facilitate SDG&E’s adoption of hydrogen vehicles, the company will need reliable fueling dedicated to fleet vehicles in a location that meets operational requirements (See Ex. SDG&E-22, Direct Testimony of Arthur Alvarez, Fleet Services).<sup>294</sup> Currently, there are only two public hydrogen fueling stations in all of SDG&E service territory, and neither are convenient to Palomar Energy Center.

#### **1. Cal Advocates**

Cal Advocates takes issue with the capital forecast and policy justification for BC 210390, Palomar Hydrogen Systems. Cal Advocates recommends that the Commission reduce funding to zero “due to the lack of benefits the Palomar Hydrogen System project would have, such as a very low reduction of GHG emissions, intermittent use of 1% hydrogen blend, and the

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<sup>294</sup> Appendix B, SDG&E Response to Data Request PAO-SDGE-029-MW5 question 2b.

1 fueling of only three hydrogen vehicles.”<sup>295</sup> Cal Advocates also claims that the project does not  
2 meet “the Commission’s guidelines and standards set in D.22-12-057.”<sup>296</sup>

3 SDG&E disagrees with Cal Advocates’ claims. Cal Advocates main argument is that  
4 “The pilot program is not a requirement from any other proceeding.”<sup>297</sup> SDG&E concedes that  
5 this pilot is not specifically mandated by the Commission in any existing proceeding. However,  
6 as discussed in the Sustainability Rebuttal, Ex. SDG&E-202 (de Llanos), SDG&E seeks to  
7 advance compliance with the State-mandated goals to achieve decarbonization in the electrical  
8 sector and across the economy. These policies have led SDG&E to develop this cost-effective  
9 and prudent pilot and proactively begin to understand and incorporate the use of hydrogen at one  
10 of its generating assets.

11 In 2018, SB 100 established into law the requirement that renewable and zero-carbon  
12 energy resources supply 100 percent of electric retail sales to customers by 2045.<sup>298</sup> SB 1020  
13 (2022) tightened that mandate by directing this Commission to plan for “eligible renewable  
14 energy resources and zero-carbon resources [to] supply 90 percent of all retail sales of electricity  
15 to California end-use customers by December 31, 2035, 95 percent of all retail sales of electricity  
16 to California end-use customers by December 31, 2040, 100 percent of all retail sales of  
17 electricity to California end-use customers by December 31, 2045, and 100 percent of electricity  
18 procured to serve all state agencies by December 31, 2035.”<sup>299</sup>

19 SDG&E’s Palomar Hydrogen Systems request is an important example of SDG&E  
20 taking a proactive approach to ensure it is ready to meet the requirements of SB 100 and SB  
21 1020 while delivering safe and reliable service. Currently, natural gas fired generators support  
22 the state with firm, dispatchable electric power. In 2020, 30% of the state’s total natural gas  
23 consumption went to electricity production.<sup>300</sup> Hydrogen blended with natural gas combustion  
24 could support the legally mandated transition to carbon-free electricity by 2045 by lowering CO<sub>2</sub>

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<sup>295</sup> Ex. CA-05 (Weaver) at 32.

<sup>296</sup> *Id.*

<sup>297</sup> *Id.*

<sup>298</sup> SB 100, Sections 1(b) & 5, codified at Cal. Pub. Util. Code Section 454.53(a),  
[https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill\\_id=201720180SB100](https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=201720180SB100).

<sup>299</sup> SB 1020 (2022), Section 4, codified at Pub. Util. Code Section 454.53(a).

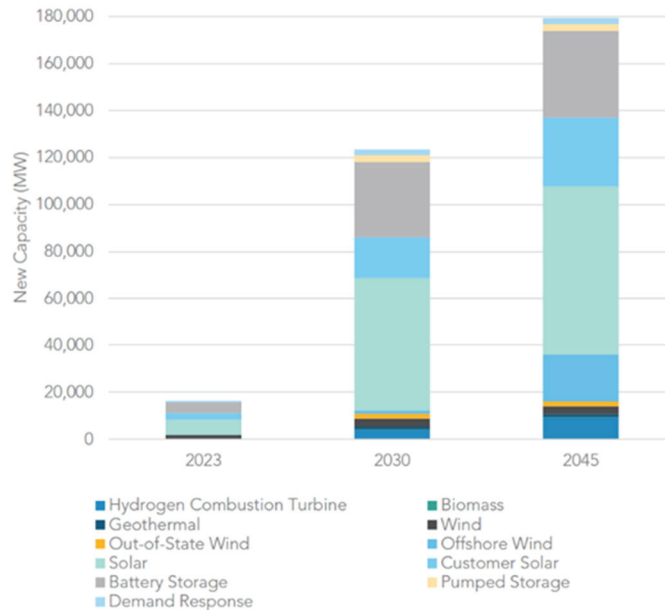
<sup>300</sup> U.S. Energy Information Administration, *Natural Gas Consumption by End Use, California, Annual*,  
available at: [https://www.eia.gov/dnav/ng/ng\\_cons\\_sum\\_dcua\\_sca\\_a.htm](https://www.eia.gov/dnav/ng/ng_cons_sum_dcua_sca_a.htm).

1 emissions from existing natural gas-powered generators over the next 20 years. Green hydrogen  
2 may be the clean fuel allowing zero-carbon, dispatchable generation in the future.

3 Power generation cannot be electrified; power generation from a carbon-free fuel like  
4 hydrogen will be an important and dispatchable enabler and source of electrification of buildings  
5 and transportation. In the 2022 CARB Scoping Plan, CARB projects that by 2045, California  
6 will require over 220 gigawatts (“GW”) of new electricity resources to meet the growing electric  
7 demand. Of those new resources, CARB’s plan estimates 9.325 GW of new hydrogen  
8 combustion turbine resources.<sup>301</sup> See Figure FV-4 below (CARB’s Figure 4-5). The SDG&E  
9 Path to Net Zero study found that to cost-effectively support the grid with a one day in ten year  
10 loss of load requirement in the year 2045, California will need 20 GW of clean, firm dispatchable  
11 power generation to affordably complement all the intermittent renewable resources and battery  
12 energy storage that will make up the bulk of our generation portfolio.

13 **Figure FV-4**  
14 **CARB’s Projected New Electricity Resources Needed in the Scoping Plan Scenario**  
15

**Figure 4-5: Projected new electricity resources needed by 2045 in the Scoping Plan Scenario<sup>372</sup>**



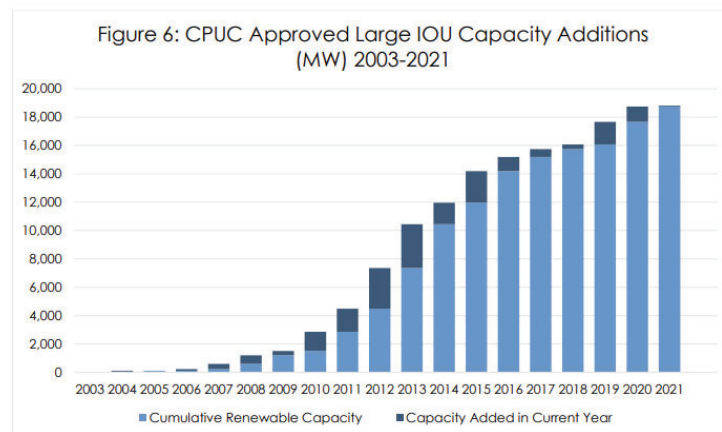
16

<sup>301</sup> California Air Resources Board. 2022 Scoping Plan for Achieving Carbon Neutrality. Nov 16 2022. AB 32 GHG Inventory Sectors Modeling Data Spreadsheet 2022-SP-Pathways-Data-E3\_0.XLSX, tab “Electricity.” Available at: <https://ww2.arb.ca.gov/resources/documents/2022-scoping-plan-documents>.

1 Unlike many existing electrochemical battery and energy storage technologies that have  
 2 operating profiles in minutes to hours, hydrogen can meet the challenge of weekly or seasonal  
 3 balancing of the grid that will be needed as the state moves toward higher penetrations of  
 4 renewables. Hydrogen is a very long-duration (weeks to months) and scalable (from megawatts  
 5 to gigawatts) energy storage medium and clean fuel that can be dispatched as a resource of last  
 6 resort at scale to support grid needs for weeks or even months at time, just as SDG&E currently  
 7 uses natural gas peaker plants in times of need to ensure grid reliability.

8 SDG&E cannot sit idly by for the next 10 to 20 plus years and then suddenly expect our  
 9 employees, vendors, contractors, supply chains, and assets to be ready to meet the 2035, 2040  
 10 and 2045 deadlines of SB 100 and SB 1020, while also meeting our requirement to serve safe,  
 11 reliable, affordable energy. While ten to twenty years sounds like a long time, it is not, and  
 12 represents two to five GRC cycles. For example, it took 19 years for large IOUs to contract  
 13 approximately 19,000 MW of renewable capacity required by the CPUC (See Figure FV-5).<sup>302</sup>  
 14 According to the SDG&E Path to Net Zero Study, that is nearly the same capacity of new  
 15 hydrogen generation (~20 GW) that will be required in 2045. A 20-year runway is an  
 16 appropriate amount of time to undertake such a massive transition. If we do not begin planning  
 17 for this infrastructure today, we are unlikely to reliably meet our decarbonization targets by  
 18 2045.

19 **Figure FV-5**  
 20 **It took Large IOUs 19 Years to make 19,000 MW of RPS Eligible Capacity Additions**



Data Source: CPUC RPS Database, September 2022

302 CPUC. 2022 California Renewables Portfolio Standard Annual Report. Nov 2022. <<  
<https://www.cpuc.ca.gov/-/media/cpuc-website/industries-and-topics/documents/energy/rps/2022-rps-annual-report-to-the-legislature.pdf>>>.

1 The CEC itself is taking an aggressive and early approach towards engaging on critical  
2 hydrogen-related research for power generation. Within its Gas Research and Development Plan  
3 for FY 2022-23, CEC directed millions of dollars to “advance low carbon hydrogen for hard-to-  
4 decarbonize applications such as in...dispatchable generation.”<sup>303</sup>

5 Cal Advocates argues that the costs of the pilot program at Palomar outweigh the  
6 benefits. However, the true value of the pilot goes significantly beyond the avoided cost of gray  
7 hydrogen delivery and a modest reduction in system-wide GHG emissions. The true, and  
8 extremely significant value of this small pilot is in the impactful learnings SDG&E will achieve  
9 on how to manage hydrogen for multiple use cases at a generating asset. These include critical  
10 first-hand lessons and experiences for designing and managing onsite electrolytic hydrogen  
11 production and gas storage to support (1) hydrogen blending; (2) hydrogen for generator cooling;  
12 and (3) hydrogen for vehicle fueling. SDG&E will gain knowledge and experience in a variety  
13 of areas, including engineering, system design, codes and standards, controls, valves, piping,  
14 venting, safety requirements, hazards, material specifications, best practices, risk management,  
15 metering, performance data on gas turbine efficiency with blended gas, emissions data, cost data,  
16 developing asset operation and maintenance strategies, developing and publishing standard  
17 operating procedures, training staff, labor, and first responders, and developing asset  
18 management requirements and protocols.

19 SDG&E must actively usher in the very challenging clean energy transition with a  
20 prudent, cost-minimizing, phased approach to new technology adoption and deployment.  
21 Currently, hydrogen is the only carbon-free, non-nuclear fuel SDG&E is aware of that can be  
22 scaled to meet this need for affordable, reliable, dispatchable clean electric generation for  
23 California’s future. SDG&E understands that the technology landscape is rapidly and constantly  
24 evolving, and perhaps new technologies and fuels will be available that are better suited for the  
25 energy transition. This is why SDG&E has developed a prudent, relatively low cost phased  
26 approach to technology adoption, evaluating a diverse set of potential solutions, including small  
27 hydrogen pilots.

28 It is significantly more cost effective to establish small hydrogen pilots at existing assets  
29 to understand the fuel today rather than wait until the last minute (2042) and spend hundreds of

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<sup>303</sup> California Energy Commission Staff Report, Gas Research and Development Program, [CEC-500-2022-001.pdf \(ca.gov\)](#) p.9.

1 millions of dollars on a technology that SDG&E is wholly unfamiliar with and has not proven or  
2 vetted. Given that the implementation of new technologies carries technology, operational, and  
3 cost risk, execution of pilot projects now de-risks follow-on large-scale implementations later.  
4 High value technology, design, and operational experience lessons learned can be achieved at the  
5 pilot scale at lower expense.

6 For example, SDG&E wants to avoid being in the position which the LADWP finds  
7 itself. The City of Los Angeles has an ambitious goal to run on 100% clean energy by 2035, ten  
8 years before the rest of the state is required to do so. LADWP worked with the NREL to develop  
9 LA100, a renewable energy study, that could inform its path to clean energy. LA100, which was  
10 published in 2021, found that “new in-basin, renewable firm capacity – resources that use  
11 renewably produced and storable fuels, can come online within minutes, and can run for hours to  
12 days – will become a key element of maintaining reliability.”<sup>304</sup>

13 Informed by that study, the Los Angeles City Council recently unanimously decided to  
14 convert one of its combined cycle power plants, Scattergood, to run on 30% hydrogen by 2030,  
15 and 100% hydrogen by 2035. This is a technologically risky commitment for many reasons,  
16 including because it is likely that LADWP has never piloted hydrogen generation nor operated a  
17 power plant that has used hydrogen before. Additionally, turbines that can operate at 30%  
18 hydrogen are newer, and it is uncertain how LADWP will source and store the required volumes  
19 of hydrogen. LADWP faces an incredibly steep and challenging learning curve for Scattergood;  
20 and the price tag for the risky project is staggering: \$800 million.<sup>305</sup> SDG&E’s request for funds  
21 to blend hydrogen at its Palomar Energy Center combined cycle plant using existing turbine  
22 technology should be considered a prudent and cost-effective benefit to ratepayers in terms of the  
23 clean energy transition. While LADWP must meet 100% clean electricity by 2035, SDG&E  
24 must meet 90% by 2035, still a very significant amount. Besides the modest obvious benefits  
25 Cal Advocates mentions of reducing emissions and avoiding the cost of delivered gray hydrogen,  
26 the relatively modestly priced pilot (\$16,278,000 million) allows SDG&E to learn about and

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<sup>304</sup> Cochran, Jaquelin, and Paul Denholm, eds. 2021. *The Los Angeles 100% Renewable Energy Study*. Golden, CO: National Renewable Energy Laboratory. NREL/TP-6A20-79444. Executive Summary p. 12. <https://maps.nrel.gov/la100/>.

<sup>305</sup> Roth, Sammy. “L.A. is shutting down its largest gas plant — and replacing it with an unproven hydrogen project.” Los Angeles Times Feb 8 2023. << <https://www.latimes.com/business/story/2023-02-08/l-a-is-shutting-down-a-coastal-gas-plant-and-replacing-it-with-hydrogen>>>.



1 interact with multiple aspects and use cases of hydrogen technology at one of SDG&E’s most  
2 important generating assets in a low risk and cost-minimizing way. The pilot also enables  
3 SDG&E to develop tremendous learnings around safety and operational protocols around  
4 hydrogen. These learnings will enable SDG&E to make its future hydrogen projects more  
5 prudent, efficient, and cost effective.

6 Cal Advocates speculates that SDG&E might face delays for its hydrogen related  
7 equipment at Palomar, and that the hydrogen fueling required for the hydrogen-fueled light duty  
8 sedans might not be available when the sedans are delivered.<sup>306</sup> This is mere speculation.  
9 SDG&E fully expects that the Hydrogen Systems at Palomar will be onsite, commissioned, and  
10 operating by Q3 2023, and will be used to fuel the purchased Toyota Mirai. As Cal Advocates  
11 states, if the Palomar system is not installed, “then the only way to fuel those vehicles is the  
12 singular station in San Diego County which is not located close to any SDG&E Operations  
13 Center.”<sup>307</sup> Therefore, the SDG&E owned and operated station is necessary to support our  
14 company’s HFCEV fleet vehicles.

15 Finally, Cal Advocates is mistaken in claiming that the Palomar pilot project “does not  
16 meet the Commission’s guidelines and standards set in D.22-12-057.”<sup>308</sup> D.22-12-057 directed  
17 the IOUs to file an application (or amend an application) to propose “pilot programs to test  
18 hydrogen blending in natural gas at concentrations above the existing trigger level, as ordered in  
19 this decision.”<sup>309</sup> D.22-12-057 is associated with A.20-11-004, which was developed in response  
20 to the Biomethane Proceeding (R.13-02-008) Phase 4 to address safe hydrogen injection  
21 standards for the state’s natural gas system from 0-20%.

22 D.22-12-057 is not relevant to the Palomar Hydrogen Systems funding request. The  
23 Palomar Hydrogen System request is not evaluating standards for hydrogen injection on the  
24 state’s natural gas system and testing gas line integrity is not the goal of the program. All  
25 blending will be done “behind the fence” at Palomar just prior to the point of combustion, and  
26 will be isolated from the natural gas grid and limited to 1-2% hydrogen blend by volume in the  
27 existing natural gas turbines. Therefore, Palomar Hydrogen Systems is not required to abide by

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<sup>306</sup> Ex. CA-05 (Weaver) at 33-34.

<sup>307</sup> *Id.* at 33.

<sup>308</sup> *Id.* at 32.

<sup>309</sup> D.22-12-057 at 68-69.

1 the outcome of D.22-12-057 since it is not within scope. SDG&E is currently party to A.22-09-  
2 006, filed in September 2022, in which the company seeks recovery for studying hydrogen  
3 blending on the integrity of the natural gas distribution grid at a different location at 5-20% by  
4 volume. Under that application, SDG&E is following the requirements of D.22-12-057.

5 For the policy reasons stated above, the Palomar Hydrogen Systems project is justified,  
6 and Cal Advocates assertion that is not justified on a policy basis should be rejected. The  
7 Palomar Hydrogen Systems project should be funded as specified in Ex. SDG&E-14 at DSB-15.

## 8 2. TURN

9 TURN takes issue with the capital forecast and policy justification for BC 210390,  
10 Palomar Hydrogen Systems. TURN states that “SDG&E has not done its homework to  
11 determine if there are unique learning opportunities associated with the pilot that could not be  
12 obtained by other less expensive means. Also, the costs of the project are not justified given the  
13 vague and speculative potential benefits.”<sup>310</sup> SDG&E disagrees with these statements.

14 First, the unique learning opportunities associated with the pilot could not be obtained by  
15 less expensive means, this pilot is actually cost-minimizing and prudent, and the benefits are  
16 concrete, not speculative. As discussed above in my rebuttal to Cal Advocates regarding this  
17 program, the benefits of the Hydrogen Systems at Palomar program are understood and tangible,  
18 and there is no replacement for developing a real-life hydrogen project.

19 Second, TURN states the project produces a “miniscule amount of hydrogen relative to  
20 the amount of natural gas used at Palomar. Thus, the project is hardly a good pilot for testing and  
21 understanding the process and issues relating to large-scale fuel blending at SDG&E’s large gas-  
22 fired generating stations.”<sup>311</sup> SDG&E concurs that blending 1-2% hydrogen is a very small  
23 percentage by volume, but Palomar is a very large power plant at 588 MW. Therefore, the  
24 quantity of hydrogen that will be produced by the onsite electrolyzer on a mass basis, at up to  
25 500 kg/day, is significant enough to allow SDG&E to understand the process and many of the  
26 issues related to higher percentages of hydrogen fuel blending. There will be important learnings  
27 to SDG&E with the prudent approach of beginning at a lower percentage and thus at less cost.

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<sup>310</sup> Ex. TURN-06C (Monsen) at 83-84.

<sup>311</sup> *Id.* at 85.

1 For example, should SDG&E blend at a higher percentage by volume in the future, it  
2 would still require all the types of equipment and learnings that this project includes, though at a  
3 larger scale. Operationally, burning 1 to 2 percent hydrogen by volume at a power plant is very  
4 similar to burning over 30 percent hydrogen by volume, but the learnings will come at a fraction  
5 of the cost to the customer. At the 1 to 2 percent volume, SDG&E does not have to procure new  
6 turbines or generate and store large volumes of hydrogen. If SDG&E did not begin with a small  
7 pilot and instead started blending at 30% right away, it would require new turbines, making the  
8 cost of such an initiative significantly higher, likely on an order of magnitude higher, as  
9 evidenced by the costs authorized for the conversion of LADWP’s Scattergood power plant.<sup>312</sup>

10 TURN states that SDG&E has provided no economic analysis demonstrating the  
11 reasonableness of this project relative to trucking in hydrogen. However, one of the main  
12 benefits of the pilot is the learnings associated with generating hydrogen onsite. TURN’s  
13 proposal does not acknowledge that benefit.

14 TURN suggests that the proposed pilot program may not provide SDG&E with  
15 actionable data for deciding if onsite hydrogen production is the best approach for fuel blending  
16 at its gas plants.<sup>313</sup> TURN suggests that SDG&E test multiple approaches for procurement of  
17 hydrogen in order to make a valid comparison. SDG&E agrees with this approach and plans to  
18 use the data generated over the course of the pilot program to inform the costs of onsite hydrogen  
19 generation and compare that with other available sources of hydrogen.

20 TURN notes that entities such as the Electric Power Research Institute (“EPRI”) are  
21 looking into blending hydrogen as a powerplant fuel.<sup>314</sup> To SDG&E’s knowledge, the entity  
22 researching this is the Low Carbon Resource Initiative, a standalone joint initiative of EPRI and  
23 the Gas Technology Institute (“GTI”). In order to participate in that initiative, utilities are asked  
24 to provide \$500,000/year in support. In Exhibit SDG&E-15R, at FV-13, I describe how  
25 SDG&E’s Innovation Technology Development Program will fund participation in certain  
26 RD&D at the EPRI, but that program will be focused on technology areas outside of hydrogen

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<sup>312</sup> Roth, Sammy. “L.A. is shutting down its largest gas plant — and replacing it with an unproven hydrogen project.” Los Angeles Times Feb 8 2023. << <https://www.latimes.com/business/story/2023-02-08/l-a-is-shutting-down-a-coastal-gas-plant-and-replacing-it-with-hydrogen>>>.

<sup>313</sup> Ex. TURN-06 (Monsen) at 87.

<sup>314</sup> *Id.* at 87.

1 generation. SDG&E feels that running its own pilots is much more effective because the  
2 learnings are much greater than spending substantial amounts of money to read a third party  
3 LCRI report or participate in a LCRI working group. At the end of the day, the utility learns by  
4 doing; operational knowledge and experience cannot be outsourced to a third party.

5 TURN argues that the Palomar Hydrogen Systems project is “in reality, a fleet fueling  
6 project, not a project testing fuel blended fuels at Palomar.”<sup>315</sup> SDG&E disagrees. The main  
7 purpose of the program is to learn how to create hydrogen onsite at a generating facility and use  
8 it in multiple ways, especially for blending in the power plant. For example, it would be much  
9 easier for SDGE to develop a fleet vehicle fueling pilot at a location that is not an active  
10 generating asset. However, as blending the fuel is one of the core purposes of the program,  
11 SDG&E did not undertake that strategy.

12 For the foregoing reasons, the Commission should reject TURN’s recommendation and  
13 fund SDG&E’s Palomar Hydrogen Systems as filed.

### 14 3. CEJA

15 CEJA requests the denial of \$4.8 million for the hydrogen fueling station at Palomar  
16 Energy Center.<sup>316</sup> SDG&E believes this request is based on a misunderstanding of fact. In  
17 August 2023, CEJA sent a data request stating: “Please specify the cost of installing HFEV  
18 fueling infrastructure at Palomar.” SDG&E responded that the forecasted cost was \$4.8 million.  
19 <sup>317</sup> This was based on capital costs for the project other than the electrolyzer and the blending  
20 skid. However, in another data request, TURN requested “the total dollar amount of each  
21 hydrogen related activity [at SDG&E].” In its response, SDG&E noted that the costs associated  
22 with the Palomar Hydrogen System were developed as an entire system, and not broken out by  
23 sub-system or activity.<sup>318</sup> The response to TURN is more accurate. The Palomar Hydrogen  
24 Systems (vehicle fueling, fuel blending, and hydrogen gas for generator cooling) all rely on  
25 common equipment, including but not limited to the common electrolyzer. Other equipment  
26 included in the \$4.8 million is defined broadly as “remaining materials.”<sup>319</sup> The remaining

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<sup>315</sup> *Id.* at 89.

<sup>316</sup> Ex. CEJA-01 (Vespa et al.) at 6.

<sup>317</sup> Appendix B, SDG&E Response to Data request CEJA-SEU-005, Q.22(b)

<sup>318</sup> Appendix B, SDG&E Response to Data request TURN-SEU-042, Q.7

<sup>319</sup> Ex. SDGE-14-CWP (Baerman) at 52-63.

1 materials include piping, hydrogen storage vessels, and compressors needed for the other  
2 applications, not just the fueling station. Therefore, defunding the \$4.8 million necessary for the  
3 fueling station portion of the project would also remove funding for equipment necessary for the  
4 other aspects of the project, which CEJA is not seeking to deny.

5 In asking to disallow the hydrogen fueling station, CEJA states that “electrolysis  
6 produced using grid electricity has a high CI score.”<sup>320</sup> SDG&E addresses many of CEJA’s  
7 concerns around the carbon intensity of grid connected electrolysis in our testimony above,  
8 Section V.H.

9 CEJA claims that hydrogen vehicles have significant disadvantages compared with  
10 battery electric vehicles (“BEV”).<sup>321</sup> SDG&E refers to Exhibit SDG&E-222, rebuttal testimony  
11 of Arthur Alvarez, Fleet Services, Section III.C, which defends the role of hydrogen fuel cell  
12 electric vehicles in SDG&E’s fleet decarbonization efforts, especially in times when the grid is  
13 down and battery electric vehicles are challenging to charge. It is likely that it is during these  
14 times when the team at Palomar will most require hydrogen light duty passenger vehicles to visit  
15 remote microgrids while they are operating during power outages.

16 For the foregoing reasons, the Commission should reject CEJA’s recommendation and  
17 fund SDG&E’s Palomar Hydrogen Systems as filed.

18 **B. Electric Generation – Daniel Baerman (Exhibit SDG&E-214) – WP**  
19 **1EG003.000: Non-shared O&M Generation Plant Palomar**

20 **1. CEJA**

21 CEJA proposes a reduction of TY 2024 O&M funds by \$85,000 for the forecasted  
22 maintenance costs of the Palomar Hydrogen Fueling Station.<sup>322</sup> This is related to CEJA’s  
23 request to eliminate capital funding for the Palomar Hydrogen Fueling Station. As discussed  
24 above, SDG&E posits that the capital for the station is necessary. If it is funded, the related  
25 O&M in the amount of \$85,000 is necessary in order to maintain the capital equipment. SDG&E  
26 disagrees with CEJA’s proposal because of reasons described in Ex. SDG&E 15-R at FV-31  
27 through FV-32, and in this Rebuttal at Sections V.H and VI.A, as well Exhibit SDG&E-222,  
28 rebuttal testimony of Arthur Alvarez, Fleet Services. For these reasons, SDG&E recommends

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<sup>320</sup> Ex. CEJA-01 (Vespa et al.) at 89.

<sup>321</sup> *Id.* at 90.

<sup>322</sup> *Id.* at 61.

1 CEJA’s adjustment be denied, and funding as originally presented by SDG&E in direct  
2 testimony be approved.

3 **C. Electric Generation – Daniel Baerman (Exhibit SDG&E-214) – WP**  
4 **1EG004.000: Non-shared O&M Generation Distributed Energy Facilities**

5 **1. TURN**

6 TURN takes issue with the Test Year O&M forecast for budget code 1EG004.000 for  
7 O&M related to Distributed Energy Facilities found in the testimony of Daniel Baerman (Ex.  
8 SDG&E-14) (Distributed Energy Facilities O&M). TURN states that SDG&E’s baseline  
9 forecast is too high given recent historical data (i.e., 2022).<sup>323</sup> SDG&E responds to this claim in  
10 the rebuttal testimony in Daniel Baerman (Ex. SDG&E-214), who sponsors the costs. TURN  
11 further states it is unreasonable to assume 20 Distributed Energy Facilities (“DEFs”) will be  
12 online on SDG&E’s system before end of 2024,<sup>324</sup> to which I respond here. Based upon its  
13 claims, TURN recommends a reduction of \$895,000 to SDG&E’s DEF O&M budget.<sup>325</sup>

14 First, TURN’s proposed cut rests upon its assumption that “only 9 DEFs total are online  
15 by the end of 2024 instead of SDG&E’s assumption that 20 DEFs will be online” at that point.<sup>326</sup>  
16 There is no factual basis for TURN’s assumption that SDG&E will be performing O&M on only  
17 9 DEFs rather than 20 DEFs. Mr. Baerman’s testimony (Ex. SDG&E-14) identified the DEFs,  
18 broken out between ‘online’ and ‘in-development,’ as follows:

19 SDG&E’s DEFs online today:

- 20 1. Ramona Solar Energy Project
- 21 2. Escondido BESS
- 22 3. El Cajon BESS
- 23 4. Miguel VRF BESS
- 24 5. Miramar Top Gun BESS
- 25 6. Kearny BESS
- 26 7. Ramona Air Attack Base WMP Microgrid

27 SDG&E’s DEFs in-development and expected online in 2023 or 2024:

- 28 8. Fallbrook BESS

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<sup>323</sup> Ex. TURN-06 (Monsen) at 76.

<sup>324</sup> *Id.* at 77.

<sup>325</sup> *Id.* at 76.

<sup>326</sup> Ex. TURN-06 (Monsen) at 77. In that clause, TURN mistakenly identified the year SDG&E predicts 20 DEFs online as “2022,” but it is clear from the first clause of that sentence, and the next sentence, that TURN means “2024.”

9. Westside Canal BESS
10. Melrose BESS
11. Pala Gomez-Creek BESS
12. Boulevard BESS and Microgrid
13. Clairemont BESS and Microgrid
14. Elliott BESS and Microgrid
15. Paradise BESS and Microgrid
16. AES BESS asset at the Borrego Springs Microgrid
17. AES HESS asset at the Borrego Springs Microgrid
18. Cameron Corners WMP Microgrid
19. Butterfield Ranch WMP Microgrid
20. Shelter Valley WMP Microgrid

As shown by this list, all of these resources are currently in-development, or even online today, or will be online by the end of 2024, if not earlier. As such, TURN’s proposed cut from 20 DEFs down to 9 DEFs is unfounded and should be denied. TURN also is uncertain if the DEFs identified in Ex. SDG&E-15-R “are the same as some of the named DEFs in Exhibit SDG&E-14.”<sup>327</sup> To clarify, the “2017 new generation storage projects” and the “20 assets” referenced in Ex. SDG&E-14-WP at 29 and 34 include a couple new DEFs proposed in Ex. SDG&E-15-R. Ex. SDG&E-15-R is simply representing some capital related costs related to project (20278A Advanced Energy Storage) that will be coming online by the end of 2024, and for which the O&M is requested in Ex. SDG&E-14. As stated in Ex. SDG&E-15-R at FV-18 through FV-19, the AES resources are being deployed at the Borrego Springs Microgrid and will be maintained by the personnel requested in Ex. SDG&E-14 at DSB-13 through DSB-14. TURN appears to confuse the two exhibits and the costs represented therein.

TURN has no basis to state the 20 DEFs will not be online by the end of 2024.<sup>328</sup> Therefore, TURN’s recommendation to cut the O&M request in Exhibit SDG&E-14 by \$895,000 should be denied.

**D. Electric Generation – Daniel Baerman (Exhibit SDG&E-214) - 000080 – Hybrid at Miramar Energy Facility**

As I stated in my opening testimony, I am providing the business justification for the Hybrid at Miramar project while the costs are sponsored by Mr. Baerman in Ex. SDG&E-14-CWP. “The Hybrid at Miramar Energy Facility project involves installing a 10 MW/10 MWh

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<sup>327</sup> *Id.* at 75-76.

<sup>328</sup> Ex. TURN-06 (Monsen) at 76.

1 BESS at each of the two existing gas turbines (total of 20 MW BESS). Additionally, this project  
2 will install new operational controls logic to optimize operational efficiency, reduce GHG  
3 emissions and water use between the combined use of both the existing gas turbines as well as  
4 the proposed battery energy storage units.”<sup>329</sup>

### 5 **1. Cal Advocates**

6 “Cal Advocates does not oppose SDG&E’s Miramar Energy Facility capital request  
7 associated with non-labor costs.”<sup>330</sup> SDG&E notes that a portion of the Miramar Energy Facility  
8 capital, as laid out in Ex. SDG&E-14, is associated with the Hybrid at Miramar (000080 –  
9 Hybrid at Miramar Energy Facility). SDG&E responds to Cal Advocates’ concern about labor  
10 costs for the Miramar Energy Facility capital request in Ex. SDG&E-214.

### 11 **2. TURN**

12 TURN takes issue with SDG&E’s TY 2024 capital forecast for budget code 000080  
13 (Hybrid at Miramar). TURN recommends that the Commission deny the funding request,  
14 claiming that SDG&E is “bypassing the Commission’s Integrated Resource Planning (IRP)  
15 process,”<sup>331</sup> that the net benefit is uncertain, and that the federal Investment Tax Credit (“ITC”)  
16 may make a third-party bid less expensive.

17 First, SDG&E disagrees with TURN’s assertion that SDG&E is proposing to add new  
18 utility-owned generating projects, or that SDG&E is circumventing the IRP process, with its  
19 Hybrid at Miramar proposal. As stated in SDG&E’s data request responses to TURN, the  
20 proposed Hybrid at Miramar, and its corresponding BESS, will be integrated units, with the gas  
21 turbine and battery integrated and sharing the existing CAISO meter.<sup>332</sup> Furthermore, as stated  
22 in my opening testimony,<sup>333</sup> and further explained in response to TURN’s data request:

23 ... a hybrid configuration enhances the performance of a traditional gas peaker  
24 plant by adding a battery which will improve performance while lowering  
25 emissions. The proposed project would enhance the two simple-cycle gas turbines  
26 at Miramar Energy Facility (MEF) with two 10MW / 10MWh batteries (one each  
27 per unit). The benefits the proposed project is expected to provide includes

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<sup>329</sup> Ex. SDG&E-15-R (Valero) at 33.

<sup>330</sup> Ex. CA-05 at 29.

<sup>331</sup> Ex. TURN-06C (Monsen) at 42, 44-45.

<sup>332</sup> Appendix B, SDG&E Response to Data Request TURN-SEU-026 Question 10e.

<sup>333</sup> See Ex. SDG&E-15-R (Valero) at 33.



1 reducing emissions at each turbine, reducing operating hours of the electric  
2 generators, and reducing water consumption. Emission and water reductions will  
3 come from less use of the electric generators by replacing some of the generation  
4 with battery energy. Adding batteries to each gas peaker plant will result in the  
5 peaker plants each reaching their nameplate capacity of 49 MW, or a full  
6 combined interconnect capacity of 98 MW, and will allow the plant to more  
7 optimally participate in the CAISO spinning reserve market. When the Hybrid at  
8 Miramar is providing spinning reserve, it can be done without using any fuel  
9 which makes it a greenhouse gas (GHG) free resource.<sup>334</sup>

10 As such, SDG&E is not expanding capacity at the Miramar Energy Facility (“MEF”) and/or  
11 proposing to add a new stand-alone utility-owned generating project which would contribute to  
12 IRP targets. For these reasons, SDG&E is not bypassing the IRP process and a separate  
13 application is not required or needed.

14 Second, TURN seeks to suggest “uncertainty associated with the economic viability” of  
15 the project by attacking SDG&E’s cooperativeness during discovery. For example, TURN states  
16 “stunningly, it took four sets of data requests to finally get enough data to understand the basis of  
17 the capex estimate for this project. Such stonewalling has not been atypical in this  
18 proceeding.”<sup>335</sup> This is not accurate. SDG&E would like to remind TURN that it provided the  
19 “term sheet” at issue in its response to TURN’s *first* data request to SDG&E (i.e., TURN-SEU-  
20 016, Question 15m). TURN then proceeded to ask for the “term sheet” again in TURN-SEU-  
21 026 Question 1d, and SDG&E pointed TURN back to its earlier response. TURN’s claim of  
22 discovery malfeasance is untrue and, in any event, does not establish that the Hybrid at Miramar  
23 is not economically viable.

24 Further, TURN misinterprets responses SDG&E provided during discovery.<sup>336</sup> For  
25 instance, TURN misinterprets SDG&E’s confidential presentation to management related to the  
26 Hybrid at Miramar<sup>337</sup> to suggest that the project was proposed for inclusion in Commission  
27 procurement activities.<sup>338,339</sup> SDG&E considered including it in an SDG&E Procurement

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<sup>334</sup> Appendix B, SDG&E Response to Data Request TURN-SEU-026 Question 10e) and Appendix B, SDG&E Response to Data Request PAO-SDGE-029-MW5 Question 12a.

<sup>335</sup> Ex. TURN-06C (Monsen) at 46.

<sup>336</sup> Ex. TURN-06C (Monsen) at 49-53.

<sup>337</sup> Ex. TURN-06C (Monsen) at 49.

<sup>338</sup> See Ex. TURN-6-Atch2C, at 018.

<sup>339</sup> Ex. TURN-06C (Monsen) at 55.

1 Department request for proposal (“RFP”), but ultimately decided that it wasn’t the correct venue  
2 to propose the Hybrid at Miramar because, as stated above, the project does not add capacity, but  
3 rather only allows the MEF units to each reach nameplate capacity.

4 For the same reason, TURN’s statement that “SDG&E’s actions appear to be “venue  
5 shopping” to get approval for a multi-million dollar generation project”<sup>340</sup> is incorrect. SDG&E  
6 is not adding capacity at Miramar, but rather allowing it to reach nameplate capacity and run  
7 more efficiently (which reduces GHG emissions). Therefore, SDG&E is not circumventing any  
8 procurement proceedings to the hinderance of any load-serving entity (“LSE”) and is not cherry-  
9 picking the venue as TURN asserts incorrectly.

10 TURN also mistakenly suggests that “a third-party storage alternative [might] prove more  
11 cost-effective for ratepayers than a utility-owned project” because TURN wrongly believes that  
12 “federal law requires that utilities normalize the [Investment Tax Credit] rather than being  
13 allowed to flow through the benefits to customers. Normalization delays the receipt of value by  
14 ratepayers and effectively shares the benefits with utility shareholders. In contrast to this  
15 treatment, third-party energy storage projects can flow through the value of the ITC upon its  
16 receipt (in the first year of plant operations) by offering lower PPA pricing.”<sup>341</sup>

17 To the contrary, for the ITC applicable to new energy storage, the Inflation Reduction  
18 Act provided an election for utilities to opt out of the normalization requirements that generally  
19 apply to ITCs.<sup>342</sup> SDG&E is already taking advantage of the ITC this year on multiple  
20 standalone utility-owned storage projects which are providing emergency capacity pursuant to  
21 multiple Commission decision and resolutions.<sup>343</sup> TURN’s suggestion that a third party may  
22 offer a better price based on a differing entitlement to the ITC is based upon a misunderstanding  
23 of the law.

24 For all these reasons, TURN’s recommendations should be denied.

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<sup>340</sup> Ex. TURN-06C (Monsen) at 55.

<sup>341</sup> Ex. TURN-06 (Monsen) at 54.

<sup>342</sup> Section 13102(f)(5) of the Inflation Reduction Act revised Internal Revenue Code Section 50(d)(2) to read “Section 46(f) (relating to limitation in case of certain regulated companies). At the election of a taxpayer, this paragraph shall not apply to any energy storage technology (as defined in section 48(c)(6)),” subject to various provisos.

<sup>343</sup> See SDG&E’s Advice Letter (“AL”) 4187-E titled “Advice Letter Filed Notifying Commission of Federal Investment Tax Credit Claim.”

1                                   **3.       CCAs**

2                   The CCAs state that the Commission should delineate the Hybrid at Miramar Energy  
3 Facility (“MEF”) project (budget code 000080) into a separate Power Charge Indifference  
4 Adjustment (“PCIA”) vintage than the remainder of the MEF costs.<sup>344</sup> The CCAs assert that the  
5 upgrades include the addition of 20 megawatts (“MW”) of new battery energy storage system  
6 (“BESS”) and therefore represent a new commitment on behalf of SDG&E’s bundled  
7 customers.<sup>345</sup>

8                   SDG&E disagrees with the CCAs’ statement that the modification to the MEF represent a  
9 new commitment on behalf of SDG&E’s bundled customers. First, the proposed 10 MW/10  
10 MWh battery per turbine (for a total of 20 MW/20 MWh) at the Hybrid at Miramar are not  
11 separately metered by California Independent System Operator (“CAISO”) from the MEF  
12 turbines. Instead, they are integrated as one to optimize the plant.<sup>346</sup>

13                   Additionally, the CCAs’ statement “...the potential incremental generation output of  
14 Miramar and the BESS dispatching to CAISO separately from the existing generation plant...” is  
15 incorrect.<sup>347</sup> The BESS cannot be dispatched separately by CAISO and, as stated above, the gas  
16 turbine and battery at each unit will be integrated and share the existing CAISO meter.<sup>348</sup>

17                   SDG&E explained this aspect of the Hybrid of Miramar proposal to the CCAs in response to  
18 their own data request inquiry: “The proposed batteries at the Hybrid at Miramar are not  
19 separately metered by CAISO from the MEF turbines. They are integrated as one to optimize the  
20 plant and were modeled as a single dispatchable resource unit...”<sup>349</sup> As such, SDG&E is not  
21 expanding capacity and there is no benefit only on behalf of and for bundled customers as the  
22 CCAs assert in their testimony.<sup>350</sup>

23                   Second, SDG&E’s proposed Hybrid at Miramar project is meant to enhance the  
24 performance of the traditional gas peaker plant, which is to the benefit of all customers,

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<sup>344</sup> Ex. CCAs (Georgis) at 15.

<sup>345</sup> Ex. CCAs (Georgis) at 23-24.

<sup>346</sup> Appendix B, SDG&E Response to Data Request PAO-SDGE-124-MW5 Question 5.

<sup>347</sup> Ex. CCAs (Georgis) at 24.

<sup>348</sup> Appendix B, SDG&E Response to Data Request TURN-SEU-026 Question 10e.

<sup>349</sup> Appendix B, SDG&E Response to Data Request CCAS-SDGE-013 Question 13.03a.

<sup>350</sup> Ex. CCAs (Georgis) at 15, 23-24.

1 regardless of them being bundled or unbundled, because the project will reduce emissions,  
2 reduce water use and allow each unit to reach nameplate capacity.<sup>351</sup> For MEF, reducing criteria  
3 air pollutant emissions (e.g., NO<sub>x</sub>, CO, particulate matter) is explicitly to the benefit of all  
4 customers, regardless of them being bundled or unbundled, because the MEF is located in the  
5 local San Diego basin. As such, criteria air pollutant reductions will benefit all customers within  
6 SDG&E's service territory, but especially those in the local area of the MEF. Furthermore, the  
7 enhancements SDG&E is proposing advance state policy by lowering GHG emissions, which is  
8 the goal of SB 32,<sup>352</sup> and increase reliability,<sup>353</sup> which the state needs as more extreme heat  
9 conditions lead to increased electricity demand.<sup>354</sup> The MEF provides valuable energy to the  
10 CAISO grid, and eliminating the derate which constrains MEF today due to local area emission  
11 permit constraints will provide value, capacity and energy for California when it is needed most  
12 (e.g., the summer months, but especially during extreme heat events).

13 Finally, under the CCAs' proposal, the enhancements proposed by the Hybrid at Miramar  
14 project, and their corresponding costs, would burden only bundled customers,<sup>355</sup> and the CCAs'  
15 proposal to delineate those costs into separate PCIA vintages other than the resource vintage it is  
16 in today would disincentivize Investor-Owned Utilities ("IOUs") from making these types of  
17 enhancements, which are in the public interest as stated above.

18 For all the reasons set forth above, the CCAs' recommendations that the Commission  
19 find that: (1) the Miramar upgrades are being made only on behalf of and for the benefit of  
20 bundled customers; (2) the Miramar revenue requirement should be split into two components to  
21 separate out the new 20 MW BESS; and (3) the portion of the plant's overall capacity related to

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<sup>351</sup> Appendix B, SDG&E Response to Data Request PAO-SDGE-029-MW5 Question 12a.

<sup>352</sup> SB 32 ordered a reduction in economywide emissions of 40% below 1990 levels by 2030.

<sup>353</sup> D.18-10-019, as modified by D.20-01-030 at p.16 states "These costs were previously approved by us for the benefit of all then bundled service customers and continue to provide reliability benefits."

<sup>354</sup> See the Phase 2 Decision, D.21-12-015, Directing Pacific Gas and Electric Company, Southern California Edison Company, and San Diego Gas and Electric Company to Take Actions to Prepare for Potential Extreme Weather in the Summers of 2022 and 2023 at p. 5 and see the Integrated Resource Plan Decision, D.23-02-040, Ordering Supplemental Mid-Term Reliability (2026-2027) Procurement and Transmitting Electric Resource Portfolios to California Independent System Operator for 2023-2024 Transmission Planning Process at p. 6.

<sup>355</sup> Ex. CCAs (Georgis) at 31 states "Although the issue of customers departing to CCA service will also impact Pacific Gas & Electric Company ("PG&E") and SCE, the scale of that impact is not expected to reach the same level as for SDG&E which is expected to reach 90% by the end of 2024."

1 the efficiency upgrades should be assigned to the 2024 vintage for purposes of determining PCIA  
2 rates in a future Energy Resource Recovery Account (“ERRA”) proceeding,<sup>356</sup> should all be  
3 denied. SDG&E’s Hybrid at Miramar should follow the cost-recovery the MEF has established  
4 today (e.g., PCIA vintage 2004 and 2008).<sup>357</sup>

5 **E. Electric Generation – Daniel Baerman (Exhibit SDG&E-214) – Miguel VRF**  
6 **BESS**

7 **1. CCAs**

8 The CCAs recommend that the Commission order SDG&E to make adjustments to the  
9 functionalization of distribution-related battery revenues in this GRC.<sup>358</sup> Specifically, the CCAs  
10 recommend to functionalize all battery related costs and revenues related to the Miguel VRF  
11 BESS to the distribution function.<sup>359</sup> SDG&E agrees with the CCAs that CAISO net revenues  
12 pursuant to the Miguel VRF BESS, or any forthcoming distribution-related batteries, should  
13 offset any capital distribution-related expense, whether the capital-related costs are authorized in  
14 the GRC proceeding or elsewhere.

15 However, SDG&E is not authorized to book CAISO charging and discharging (sales)  
16 costs and revenues related to the Miguel VRF resource into distribution rates and corresponding  
17 balancing account(s) to offset capital-related costs.<sup>360</sup> As such, SDG&E requests the  
18 Commission authorize the CCAs’ recommendation to book CAISO related costs and revenues  
19 related to all distribution-related batteries, present or future, to SDG&E’s Electric Distribution  
20 Fixed Cost (“EDFCA”) Balancing Account (“BA”) (See SDG&E witness Jason Kupfersmid –  
21 Regulatory Accounts Ex. SDGE-243 for more detail on the EDFCA BA) to properly off-set any  
22 distribution-related capital costs by allowing SDG&E to amend its ERRA BA and EDFCA BA  
23 preliminary statement.

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<sup>356</sup> Ex. CCAs (Georgis) at 24.

<sup>357</sup> Appendix B, SDG&E Response to Data Request CCAS-SDGE-002 Question 02.01 for the Miramar Energy Facility’s PCIA vintages.

<sup>358</sup> Ex. CCAs (Georgis) at 14.

<sup>359</sup> *Id.* at 14.

<sup>360</sup> Appendix B, SDG&E Response to Data Request CCAS-SDGE-013 Question 13.01c.

1           **F. Information Technology (IT) Projects – William J. Exon (Exhibit SDG&E-**  
2           **225) - 00920AU, 00920Y, 00920L - Local Area Distribution Controller**  
3           **(“LADC”)**

4           In my opening testimony, I provided the business justification for the Local Area  
5           Distribution Controller (“LADC”), the costs of which are sponsored by Mr. William J. Exon.  
6           Here, I provide further business justification for the Capital costs associated with the LADC  
7           projects in the direct and rebuttal testimony of Jamie Exon (Exhibit: SDG&E-25, SDG&E-225).

8                           **1. UCAN**

9           UCAN recommends that funding for SDG&E’s three LADC budget codes should be  
10          denied.<sup>361</sup> SDG&E disagrees with the intervenor’s distorted statement alleging (1) no benefit  
11          from the LADC over the project’s useful life; (2) not operating the distributed energy resources  
12          (“DER”) in a way that maximizes the value of the assets or the LADC; and (3) SDG&E not  
13          having the experience of managing a large portfolio of DERs optimized by the selected  
14          LADC.<sup>362</sup>

15          As a threshold matter, the LADC is a software and hardware solution that enables the  
16          distribution grid operator to monitor, manage, and control the component resources of a  
17          microgrid. The LADC is necessary to augment and interoperate with SDG&E’s existing  
18          advanced distribution management system (“ADMS”) and supervisory control and data  
19          acquisition system. The LADC is deployed locally at a microgrid location with communication  
20          networks enabled to support remote control, visibility, and supervisory operation to all  
21          microgrids from SDG&E’s distribution control center, allowing for automation features that are  
22          otherwise conducted manually in the field. The LADC increases efficiencies and response times  
23          through automation, and greatly reduces the on-site hours required by SDG&E personnel.  
24          However, it is important to not confuse the LADC with a distributed energy resource  
25          management system (“DERMS”) or even ADMS, as UCAN appears to do.<sup>363</sup> DERMS  
26          optimizes energy storage charging limitations, aggregates customer DER dispatch to the  
27          wholesale market, and enables use of customer resources for electric distribution system

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<sup>361</sup> Ex. UCAN (Woychik) at 293.

<sup>362</sup> *Id.* at 292.

<sup>363</sup> *Id.* at 292-293 UCAN states “The LADC is an important technology, but it must be sized and scoped to provide the services that fit the new business environment that SDG&E must operate within, including the high DER scenario.”

1 services. The ADMS is a system that monitors the electric distribution network and identifies  
2 system issues.

3         SDG&E disagrees with UCAN’s assertion that the LADC provides no benefits.<sup>364</sup> The  
4 LADC provides a multitude of benefits including connecting and simplifying remote control,  
5 while being vendor agnostic related to the resource type within the microgrid boundary to  
6 SDG&E’s ADMS, and delivering a familiar control set to operators who normally control and  
7 supervise assets at the voltage level consistent with the microgrid the LADC is operating.  
8 Additionally, without the LADC, an engineering team operating the microgrid with limited  
9 experience and operational visibility would need to drive to sites and perform many steps  
10 manually with precision timing. All of that is assuming the conditions of the emergency permit  
11 travel. Finally, the LADC provides valuable cybersecurity advantages that cannot be met  
12 through interconnecting SDG&E’s systems with third-party battery energy storage vendor’s user  
13 interfaces, and cybersecurity is an essential part of safe and reliable utility operation.

14         SDG&E further disagrees with UCAN’s assertion that the LADC provides no value.<sup>365</sup>  
15 As stated above, without the LADC, the microgrid which the LADC is helping to control would  
16 require a team of on-site operators to function. Not only does the LADC minimize personnel  
17 time on site at the applicable microgrid, it also analyzes all dependent parameters until  
18 conditions are met to safely operate the microgrid and condenses actions down to a handful of  
19 operator steps from a remote location (i.e., SDG&E’s distribution control center).

20         Finally, SDG&E disagrees with UCAN that SDG&E does not have experience with the  
21 DERs the LADC operates.<sup>366</sup> SDG&E’s Distribution Operations team already remotely operates  
22 SDG&E’s microgrids utilizing the installed LADC via SDG&E’s ADMS user-interface; this  
23 program would expand the LADC network. In addition, SDG&E’s Distribution Operations team  
24 controls and operates a very large portfolio of sites (upwards of 1000), but all of them are not  
25 LADC. As such, UCAN’s assertion that SDG&E has no operational experience with DERs is  
26 wrong.

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<sup>364</sup> *Id.* at 292.

<sup>365</sup> *Id.*

<sup>366</sup> *Id.*

1 SDG&E notes that UCAN did not serve even one data request regarding its LADC  
2 project. UCAN’s broad assertions that the projects are not just and reasonable, or in the public  
3 interest, are not grounded in fact.<sup>367</sup>

4 For all the reason stated above, SDG&E recommends UCAN’s proposal to deny the  
5 LADC budget codes should be denied.

6 **G. Fleet Services – Arthur Alvarez (Ex. SDG&E-222) - Vehicle Additions**

7 **1. TURN**

8 TURN takes issue with O&M costs necessary to add additional fleet vehicles and  
9 recommends the additional fleet vehicles be eliminated.<sup>368</sup> SDG&E disagrees with TURN’s  
10 assertion that the additional fleet vehicles for Clean Energy Innovations are not needed.  
11 Included in my direct testimony and workpapers is the request for 3 Vehicle Additions to the  
12 Fleet, the cost for which can be found in Exhibit SDG&E-22-R, in support of the ACT and DER  
13 department. While there are no incremental FTEs associated with this request, the Vehicle  
14 Addition to the Fleet is needed by existing ACT staff to be onsite to oversee interconnection-,  
15 engineering- or construction-related activities related to the multitude of inflight utility-owned  
16 battery energy storage assets pursuant to the Governor’s Proclamation of a State of Energy.<sup>369,370</sup>  
17 Additionally, the DER Engineering department utilizes fleet vehicles to provide backup support  
18 to customers impacted by Public Safety Power Shutoffs (“PSPS”) and to maintain and operate  
19 SDG&E’s Borrego Springs Microgrid. As such, the three incremental fleet vehicles are  
20 valuable, especially to allow for GHG reduction when team members can carpool. For these  
21 reasons, TURN’s elimination of incremental fleet vehicles should be denied.

22 **VII. CONCLUSION**

23 To summarize, this testimony outlined how SDG&E’s CEI O&M expenses proposed in  
24 the TY 2024 GRC will contribute to SDG&E’s sustainability goal of decarbonizing the electric  
25 grid. Furthermore, SDG&E’s CEI capital expenditures proposed in the TY 2024 GRC are

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<sup>367</sup> *Id.* at 291.

<sup>368</sup> Ex. TURN-10 at. 6.

<sup>369</sup> *See* Executive Department State of California, Proclamation of a State of Emergency, dated July 30, 2021, p. 2. Available at: <https://www.gov.ca.gov/wp-content/uploads/2021/07/Energy-Emergency-Proc-730-21.pdf>

<sup>370</sup> *See* Resolution E-5193 and Resolution E-5219.



1 necessary to decarbonize the electric grid, lower the Company's dependency on diesel backup  
2 fuel, minimize renewable curtailment, and provide SDG&E's customers with resiliency. Finally,  
3 SDG&E requests the Commission adopt the O&M and capital projects presented in this  
4 testimony in support of other witnesses funding requests, as presented above in Section VI.

5 This concludes my prepared rebuttal testimony.

**APPENDIX A**  
**GLOSSARY OF TERMS**

ACRONYM	DEFINITION
AB	California Assembly Bill
ACT	Advanced Clean Technology
ADMS	Advanced Distribution Management System
AES	Advanced Energy Storage
AES 2.0	Advanced Energy Storage 2.0
ARCHES	Alliance of Renewable Clean Hydrogen Energy Systems
AWG	Atmospheric Water Generation
BA	Balancing Account
BESS	Battery Energy Storage
BEV	Battery Electric Vehicles
BTM	Behind the Meter
CAISO	California Independent System Operator
Cal Advocates	The Public Advocates Office of California Public Utilities Commission
CARB	California Air Resources Board
CCS	Carbon Capture and Sequestration
CEC	California Energy Commission
CEI	Clean Energy Innovations
CEJA	The California Environmental Justice Alliance
CO	Carbon Monoxide
CO <sub>2</sub>	Carbon Dioxide
CSOM	Customer Side of the Meter
CWP	Capital Workpaper
D.	Decision
DAC	Disadvantaged Community
DER	Distributed Energy Resources
DER Engineering	Distributed Energy Resource Engineering Department
DERMS	Distributed Energy Resource Management System
DG	Diesel Generator
DOE	United States Department of Energy
DR	Demand Response
EDF	The Environmental Defense Fund
EDFCA	Electric Distribution Fixed Cost
EPA	Environmental Protection Agency
EPIC	Electric Program Investment Charge
EPRI	Electric Power Research Institute
ERRA	Energy Resource Recovery Account

ESJ	Environmental & Social Justice
EV	Electric Vehicle
FEA	The Federal Executive Agencies
FTE	Full Time Equivalent
gCO <sub>2</sub> e/mile	Carbon Dioxide Equivalent Per Mile
gCO <sub>2</sub> e/MJ	Carbon Dioxide Equivalent Per Megajoule
GHG	Greenhouse Gas
Gird Mod Plan	Grid Modernization Plan
GO	General Order
GRC	General Rate Case
GW	Gigawatt
H <sub>2</sub>	Hydrogen
HESS	Hydrogen Energy Storage System
HFC	Hydrogen Fuel Cell
HFCEV	Hydrogen Fuel Cell Electric Vehicle
HHV	Higher Heating Value
HSI	Hydrogen Strategy and Implementation Department
HYEG	Average Grid Electricity
IEPR	Integrated Energy Policy Report
IIJA	Infrastructure Investment and Jobs Act
IOUs	Investor-Owned Utilities
IRA	Inflation Reduction Act
IRP	Integrated Resource Planning
IRS	Internal Revenue Service
ITC	Investment Tax Credit
kg	Kilogram
kW	Kilowatt
LADC	Local Area Distribution Controller
LADWP	Los Angeles Department of Water
LCFS	Low Carbon Fuel Standard
LDES	Long Duration Energy Storage
LSE	Load-Serving Entity
MBESS	Mobile Battery Energy Storage Systems
MD/HD	Medium Duty and Heavy Duty [On-road Vehicles]
MEF	Miramar Energy Facility
Miguel VRF	Miguel Vanadium Redox Flow
MTCO <sub>2</sub> e	Metric Tons of Carbon Dioxide Equivalent
MW	Megawatts
MW <sub>AC</sub>	Megawatt Alternate Current

MWh	Megawatt-hour
NEM	Net Energy Metering
NOAA	National Oceanic and Atmospheric Administration
NO <sub>x</sub>	Oxides of Nitrogen
NREL	National Renewable Energy Laboratory
O&M	Operations and Maintenance
OIR	Order Instituting Rulemaking
PCF	The Protect Our Communities Foundation
PCIA	Power Charge Indifference Adjustment
PG&E	Pacific Gas and Electric Company
PSPS	Public Safety Power Shutoffs
PTC	[Hydrogen] Production Tax Credit
PV	Photovoltaic
R.	Rulemaking
RD&D	Research, Development and Demonstration
REC	Renewable Energy Certificate
RFO	Request for Offer
RPS	Renewable Portfolio Standard
SB	California Senate Bill
SCP	Sustainable Communities Program
SDAPCD	San Diego Air Pollution Control District
SDG&E	San Diego Gas & Electric Company
SGIP	Self-Generation Incentive Program
SLCP	Short-Lived Climate Pollutant
SME	Subject Matter Expert
SOC	State-of-Charge
TURN	The Utility Reform Network
TY	Test Year
UCAN	The Utility Consumers' Action Network
V2G	Bi-Directional Vehicle-to-Grid
WDAT	Wholesale Distribution Access Tariff
WMP	Wildfire Mitigation Plan
WP	Workpaper
ZEV	Zero Emission Vehicle

**APPENDIX B**  
**DATA REQUEST RESPONSES**

**Data Request Number:** CCAS-SDGE-002

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Joint Community Choice Aggregators

**Date Received:** 9/22/2022

**Date Responded:** 10/5/2022

**02.01.** Please provide a list of each SDG&E electric generating station or other electric generation portfolio asset owned by SDG&E and the PCIA vintage assigned to each asset.

**SDG&E Response 02.01.**

SDG&E objects to this request under Rule 10.1 of the Commission's Rules of Practice and Procedure to the extent it seeks the production of information that is neither relevant to the subject matter involved in the pending proceeding nor reasonably calculated to lead to the discovery of admissible evidence. SDG&E also objects to the extent that this question relates to any resources for which no cost recovery is sought on the grounds that it is vague, overbroad and unfairly burdensome. Subject to and without waiving these objections, SDG&E provides the following information regarding resources for which cost recovery is sought:

Asset	PCIA Vintage
Palomar Energy Center	2004
Miramar Energy Facility (1)	2004
Desert Star Energy Center	2007
Miramar Energy Facility (2)	2008
Cuyamaca Peak Energy Plant	2011
Ramona Solar Energy Project	2012

**Data Request Number:** CCAS-SDGE-013

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Joint Community Choice Aggregators

**Date Received:** 3/1/2023

**Date Responded:** 2/15/2023

**Question 13.01-Continued**

c. Are revenues generated from sales to CAISO ever used as a credit to offset costs that are in the GRC revenue requirements?

**SDG&E Response 13.01c:**

SDG&E objects to this request under Rule 10.1 of the Commission's Rules of Practice and Procedure on the grounds that it seeks the production of information that is not relevant to the subject matter involved in the pending proceeding, specifically regarding information about related to the ERRRA proceeding. Subject to and without waiving the foregoing objection, SDG&E responds as follows:

Yes, there are existing cost recovery mechanisms to allow CAISO net revenues to offset GRC revenue requirements. However, those mechanisms are not applicable to the Miguel VRF.

As explained in SDG&E's response to supplemental Question 02.22b, the Miguel VRF is a distribution asset. However, SDG&E is not authorized to book CAISO charging and discharging (sales) costs and revenues related to the Miguel VRF resource into distribution rates and corresponding balancing account(s). As such, no revenues generated from sales to CAISO for the Miguel VRF are used to offset costs related to prior authorized capital expenditure for the Miguel VRF. SDG&E further notes that it is not seeking cost recovery in this 2024 GRC revenue requirement related to the Miguel VRF.

**Data Request Number:** CCAS-SDGE-013

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Joint Community Choice Aggregators

**Date Received:** 3/1/2023

**Date Responded:** 2/15/2023

SDCP/CEA to SDG&E 13.03. Referring to Exhibit SDG&E-15 Valero page FV-33 and the Hybrid at Miramar Energy Facility:

a. Confirm or deny the new 20MW battery system may operate independently and dispatch to the CAISO market independently from the existing gas turbines (i.e., the 20MW batteries may dispatch to the CAISO market and the gas turbines may not run in conjunction with that dispatching). If so, how much does SDG&E anticipate the batteries could dispatch in 2024 independently from the existing gas turbines.

**SDG&E Response 13.03a:**

SDG&E objects to this request on the grounds that it calls for speculation and assumes facts not in evidence. Subject to and without waiving the foregoing objection, SDG&E responds as follows:

The proposed batteries at the Hybrid at Miramar are not separately metered by CAISO from the MEF turbines. They are integrated as one to optimize the plant and were modeled as a single dispatchable resource unit. As such, SDG&E cannot speculate as to whether CAISO may dispatch the batteries independent of the turbines.



**Data Request Number:** CEJA-SEU-005

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Proceeding Number:** A2205015\_016 2024 GRC

**Publish To:** California Environment Justice Association

**Date Received:** 8/23/2022

**Date Responded:**9/6/2022

9. Ex. SDG&E-15 at FV-6 states: “In order to evaluate future investments that may be required to deploy hydrogen infrastructure on the electric generation and the gas distribution systems, SDG&E has identified modeling and technical analysis work that will be necessary to fully understand the current challenges and the associated costs of various hydrogen solutions.” For each of the four modeling and analysis projects SDG&E discusses from FV-6 to FV-8, please identify:

**SDG&E Response 9:**

To clarify, the costs associated with the referenced section of Mr. Valero’s testimony are related to potential studies forecasted for 2022 and 2023, with no costs forecasted to extend into 2024 (see Ex. SDG&E-15-WP page 4-9). As shown on pages 4-9 of Ex. SDG&E-15-WP, SDG&E is requesting cost recovery for \$100,000 in non-labor costs (for Sponsorship and other costs) associated with the Clean Energy Innovations cost center forecasted to occur in 2024. The forecasted dollars for 2022 and 2023 are included for awareness purposes and are not included in SDG&E’s Test Year 2024 GRC revenue requirement forecast. SDG&E acknowledges that the narrative description in Mr. Valero’s testimony at FV-6 to FV-8 is ambiguous regarding the amount to be included in the Test Year 2024 GRC revenue requirement forecast, and therefore, SDG&E will revise this testimony at the next available opportunity to remove any reference to SDG&E requesting non-labor funding for these four studies.

- a. The total cost of each project

**SDG&E Response 9a:**

As shown on page 6 in Ex. SDG&E-15-WP

<b>Projects Cost (2021\$ 000’s)</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
Desert Star H2 Conversion Study & Technical Analysis	\$ 900	\$ 0	\$ 0
Cuyamaca Pre-Feasibility Study	\$ 0	\$ 300	\$ 0
Clean Gas Alternatives to Electrification Study	\$ 0	\$ 550	\$ 0
Hydrogen Perception & Acceptance Survey	\$ 0	\$ 225	\$ 0

**Data Request Number:** CEJA-SEU-005

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Proceeding Number:** A2205015\_016 2024 GRC

**Publish To:** California Environment Justice Association

**Date Received:** 8/23/2022

**Date Responded:**9/6/2022

- b. The portion of the cost of each project that SDG&E is seeking from ratepayers in its revenue requirement request in this rate case

**SDG&E Response 9b:**

See response to Question 9 above.

- c. Whom SDG&E anticipates will pay for the remainder of each project's cost.

**SDG&E Response 9c:**

See response to Question 9 above.

- d. Why SDG&E is seeking to recover costs for these projects through a rate case instead of the Commission or CEC's other funding opportunities for research and development.

**SDG&E Response 9d:**

See response to Question 9 above.

- e. Which of these projects are contingent upon securing outside funding from a source like a federal grant?

**SDG&E Response 9e:**

See response to Question 9 above.

**Data Request Number:** CEJA-SEU-005

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Proceeding Number:** A2205015\_016 2024 GRC

**Publish To:** California Environment Justice Association

**Date Received:** 8/23/2022

**Date Responded:**9/6/2022

22. Ex. SDGE-15 at FV-31 states: “A dedicated SDG&E fleet HFEV fueling pump will also be located at Palomar to fuel light-duty HFEVs used by plant operation personnel to visit remote generation sites managed out of Palomar, including SDG&E’s numerous remote battery installations and microgrids.”

- a. Please specify the cost of installing HFEV fueling infrastructure at Palomar.

**SDG&E Response 22a:**

To clarify, as stated on the referenced FV-31, the testimony of Mr. Valero provides the business justification for the Palomar Hydrogen System. As contained in Mr. Daniel Baermann’s testimony (Ex. SDG&E-14) and workpapers (Ex. SDG&E-14-CWP), which contain the basis of the costs for the Palomar Hydrogen system, the forecasted cost of installing the HFEV fueling system at Palomar is \$4.8 million.

- b. What are the estimated annual maintenance costs of a light-duty HFEV fueling station?

**SDGE Response 22b:**

To clarify, as stated on the referenced FV-31, the testimony of Mr. Valero provides the business justification for the Palomar Hydrogen System. The forecasted annual maintenance costs for the HFEV fueling system at Palomar is \$85 thousand and is contained in Mr. Daniel Baermann’s testimony (Ex. SDG&E-14) and workpapers (Ex. SDG&E-14-WP).

- c. Please state how many miles SDG&E expects its light-duty vehicles to travel in a daily duty cycle when personnel visit remote generation sites managed out of Palomar.

**SDG&E Response 22c:**

To clarify, as stated on the referenced FV-31, the testimony of Mr. Valero provides the business justification for the Palomar Hydrogen System. As stated in the prepared direct testimony of Arthur Alvarez (Ex. SDG&E-22, page AA-13), three light-duty H2 passenger sedans will be leased for Palomar Energy Center in conjunction with the opening of the hydrogen fuel cell fueling station. SDG&E estimates that each of these light-duty vehicles will travel 150 miles each day as part of visiting remote generation sites managed out of Palomar.

**Data Request Number:** CEJA-SEU-007

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** California Environment Justice Association

**Date Received:** 9/19/2022

**Date Responded:** 10/3/2022

21. SDG&E's response to CEJA-SEU-05, question 8 indicates an estimated \$105,000 in TY2024 non-labor costs in the Hydrogen Strategy and Implementation Department. Please provide the basis of this estimate, identifying the non-labor costs included in that estimate.

**SDG&E Response 21:**

As reflected in workpaper Ex. SDG&E-15-WP on page 7, the referenced \$105,000 includes an estimated \$100,000 in sponsorships and associations forecasted to be incurred in 2024 plus a continuation of the \$5,000 non-labor costs incurred in the 2021 base year. Potential associations and sponsorships include, but are not limited to, the Green Hydrogen Coalition, the California Hydrogen Business Council, and the Western Green Hydrogen Initiative.

**Data Request Number:** CEJA-SEU-015

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** California Environment Justice Association

**Date Received:** 1/30/2023

**Date Responded:**2/10/2023

3. In response to CEJA-SEU-005, question 12, Sempra states that a description of the Clean Gas Alternatives to Electrification Study “is included in the referenced testimony for information only purposes and no funding associated with this study is requested in this GRC.” Please reconcile the “SDG&E 2024-207 Budget Proposal” (available here: [https://www.sdge.com/sites/default/files/documents/S2280030\\_CleanEnergyTransitionFS\\_08.pdf](https://www.sdge.com/sites/default/files/documents/S2280030_CleanEnergyTransitionFS_08.pdf)) listing among the “Highlights” of the GRC budget proposal that “SDG&E proposes to conduct ‘a clean gas alternative to electrification’ study ...”

**SDG&E Response 3:**

SDG&E objects to this request under Rule 10.1 of the Commission’s Rules of Practice and Procedure to the extent it seeks the production of information that is not relevant to the subject matter involved in the pending proceeding. Subject to and without waiving the foregoing objection, SDG&E responds as follows:

As stated in SDG&E’s response to Question 9 from CEJA-SDGE-DR5, this potential study, and the other potential studies referenced in Ex. SDG&E-15-R at FV-6 through FV-7, are included for awareness purposes and are not included in SDG&E’s Test Year 2024 GRC revenue requirement forecast.

The statements made in the above-referenced link regarding the proposed feasibility studies mistakenly describe them as being funded by this 2024 GRC revenue requirement.

**Data Request Number:** CEJA-SEU-018

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** California Environment Justice Association

**Date Received:** 2/23/2023

**Date Responded:** 3/9/2023

4. Please refer to SDG&E-15-WP at pages 6-7 of 35.
  - a. Please specify what entities SDG&E intends to support with the \$100,000 for “Sponsorships and other cost” it included in the 2024 forecast.

**SDG&E Response 4a:**

The \$100,000 forecast may be allocated to support sponsorship of industry standards committees, consortia membership fees, industry events, conference travel and attendance, and technical advisory committees for the Hydrogen Strategy and Implementation Department.

The requests costs will also fund the critical development of hydrogen safety training modules for internal employees, project partners, first responders, and visitors from the community to SDG&E hydrogen sites.

**Data Request Number:** CEJA-SEU-018

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** California Environment Justice Association

**Date Received:** 2/23/2023

**Date Responded:** 3/9/2023

**Date Supplemented:** 3/21/2023

4. Please refer to SDG&E-15-WP at pages 6-7 of 35.
- b. Please specify what entities SDG&E funded with the \$100,000 for “Sponsorships and other cost” in 2022, breaking the specific amounts each entity received.

**SDG&E Response 4b (March 9, 2023):**

SDG&E objects to the request for 2022 cost detail for “Sponsorships and other costs” as premature. Pursuant to the December 6, 2022 ALJ ruling modifying the 2024 General Rate Case procedural schedule, SDG&E will provide Base Year + 1 data, or 2022 data in this proceeding, on March 13, 2023. Subject to and without waiving the foregoing objection, SDG&E responds as follows:

Please see SDG&E’s response to Question 4a.

Additionally, please refer to SDG&E’s response to Question 9 of CEJA-SEU-DR05. For O&M costs, only the 2024 forecasted costs are requested in SDG&E’s revenue requirement. Accordingly, these costs are included for awareness purposes and are not included in SDG&E’s Test Year 2024 GRC revenue requirement forecast.

**Data Request Number:** CEJA-SEU-018

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** California Environment Justice Association

**Date Received:** 2/23/2023

**Date Responded:** 3/9/2023

**Date Supplemented:** 3/21/2023

**SDG&E Supplemental Response 4b (March 21, 2023):**

SDG&E objects to this request under Rule 10.1 of the Commission's Rules of Practice and Procedure to the extent it seeks the production of information that is neither relevant to the subject matter involved in the pending proceeding nor is reasonably calculated to lead to the discovery of admissible evidence. Subject to and without waiving the foregoing objection, SDG&E responds as follows:

Please see the excel file dated March 13, 2023, titled "2022 Recorded Operating Costs - SDG&E.xlsx" on tab "2022 SDG&E OM-L NL NSE" at Row 99 and Column F for the actual 2022 spend for nonlabor costs. In 2022, SDG&E's nonlabor O&M costs were spent on consulting fees necessary to support the department while an employee was on leave and other nonlabor expenses such as employee conference travel and admission fees. SDG&E clarifies that notwithstanding the description of "Sponsorship and other costs," SDG&E did not and will not use any O&M dollars to sponsor any third-party entities.

Additionally, SDG&E clarifies that for O&M costs, only the 2024 forecasted costs are requested in SDG&E's revenue requirement. The 2022 nonlabor O&M costs listed in the excel titled "2022 Recorded Operating Costs - SDG&E.xlsx" are provided for awareness purposes and are not included in SDG&E's Test Year 2024 GRC revenue requirement forecast.



**Data Request Number:** PAO-SDGE-025-AMY

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Public Advocates Office (PAO)

**Date Received:** 7/25/2022

**Date Responded:** 8/8/2022

9. SDG&E's advanced storage (AES) project 20278A was approved in D.19- 09-051 (see pp. 292-294). The total amount of capital approved was \$15,154,000. In this GRC, SDG&E requests an additional \$13,797,000, for a total capital cost of \$28,951,000.
- a. Are the above statements correct? If not, please provide corrections in redline.

**SDG&E Response 9a:**

No, the above statements are not correct. SDG&E provides the following corrections in redline: *SDG&E's advanced storage (AES) project 20278A was approved in D.19-09-051 (see pp. 292-294). The total amount of capital approved was \$15,154,000, with an expected in-service date of 12/31/2019. In this GRC, SDG&E requests an additional \$13,797,000, for a total capital cost of \$28,951,000.*

SDG&E also provides the following additional information regarding AES project 20278A. SDG&E's AES project 20278A had an expected in-service date of 12/31/2019, but the project was deferred due to a delay in spending to conduct further analysis to identify areas on the distribution system that would benefit from the deployment of AES due to excess renewable generation on a circuit. Given the delays, the expected in-service date is now June 2023 and SDG&E is forecasting the \$13.797 million to accomplish the project.

- b. Why is the estimate in this Application and Testimony zero-based rather than base year recorded?

**SDG&E Response 9b:**

A zero-based forecast is based on costs estimated that are developed based on the specific scope of work for the project, and a base-year recorded forecast is based on the dollars spent in the base year, i.e., 2021 for this instance. The remaining scope of work and associated costs are sufficiently different from the costs incurred in 2021 to justify using a zero-based forecast methodology.

- c. What were the actual incurred costs for this project from 2017 through 2022? Please provide the answer to this question in an excel spreadsheet. Provide answers in 2021 \$

**SDG&E Response 9c:**

Actuals as of June 30, 2022 (2021\$ 000's)	2017	2018	2019	2020	2021	2022
WP 20278 - Advanced Energy Storage	-	-	-	159	6,997	721

**Data Request Number:** PAO-SDGE-029-MW5

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Public Advocates Office (PAO)

**Date Received:** 7/28/2022

**Date Responded:** 8/9/2022

12. Regarding Ex. SDG&E-14-CWP, p. 31 of 61:

a. In addition to Ex. SDG&E-15, please provide a detailed summary and a "walk through" of the Hybrid at Miramar including but not limited to the cost savings, materials needed, cost breakdown per year, how this will reduce water use, completed studies, studies to be performed, benefits, benefits to ratepayers, and a comparison of response times.

**SDG&E's Response 12a:**

SDG&E objects to this request on the grounds that it is overbroad, compound and unduly burdensome in its blanket request for all information regarding the Hybrid MEF Project. SDG&E further objects to this request on the grounds that it is vague and ambiguous. SDG&E further objects to this request on the grounds that it calls for speculation. Subject to and without waiving the foregoing objections, SDG&E responds as follows:

A hybrid configuration enhances the performance of a traditional gas peaker plant by adding a battery which will improve performance while lowering emissions.

The proposed project would enhance the two simple-cycle gas turbines at Miramar Energy Facility (MEF) with two 10MW / 10MWh batteries (one each per unit). The benefits the proposed project is expected to provide includes reducing emissions at each turbine, reducing operating hours of the electric generators, and reducing water consumption. Emission and water reductions will come from less use of the electric generators by replacing some of the generation with battery energy.

Adding batteries to each gas peaker plant will result in the peaker plants each reaching their nameplate capacity of 49 MW, or a full combined interconnect capacity of 98 MW, and will allow the plant to more optimally participate in the California Independent System Operators' (CAISO) spinning reserve market. When the Hybrid at Miramar is providing spinning reserve, it can be done without using any fuel which makes it a greenhouse gas (GHG) free resource.

**Data Request Number:** PAO-SDGE-029-MW5

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Public Advocates Office (PAO)

**Date Received:** 7/28/2022

**Date Responded:** 8/9/2022

2. Regarding Ex. SDG&E-14:

a. Please provide a table of other applicable exhibits including page numbers and monetary request for all requests relating to the hydrogen pilot and the hydrogen fueling station requested at Palomar.

**SDG&E's Response 2a:**

<b>Description:</b>	<b>Exhibits:</b>	<b>Page No.</b>	<b>Total Monetary Request (in millions)</b>
Palomar Hydrogen Systems	SDGE-14-CWP_EGEN (Capital workpapers)	52 - 57	\$16.278
Maintenance support for Palomar Hydrogen project	SDGE-14-WP_EGEN (O&M workpapers)	5, 8	\$0.270

b. In addition to the discussion provided in Ex. SDG&E-15, please provide a detailed summary and a "walk through" of the hydrogen pilot and the hydrogen fueling station, including but not limited to the specifics on any cost breakdown per year, cost savings, materials needed, studies performed, studies to be performed, benefits, benefits to rate payers, whether hydrogen has been used as a cooling gas for generators prior to this pilot, how many fuel stations or pumps there will be, the estimated mpg/cost to fill, and how many miles can be expected from a full tank for the hydrogen vehicle SDG&E is requesting.

**SDG&E's Response 2b:**

SDG&E objects to this request on the grounds that it is overbroad, compound and unduly burdensome in its blanket request for all information regarding the Palomar Hydrogen Project. SDG&E further objects to this request on the grounds that it is vague and ambiguous. SDG&E further objects to this request on the grounds that it calls for speculation. Subject to and without waiving the foregoing objections, SDG&E responds as follows:

The Palomar Energy Center is a 588-megawatt combined cycle power plant that SDG&E owns and operates in Escondido, CA. As part of the Palomar Hydrogen Systems project, solar panels will be installed to generate electricity to produce clean hydrogen on-site through electrolysis. This hydrogen will then be used in practical applications including, electric power generation, as industrial gas for generator cooling, and as a clean transportation fuel. More detail as to these specific applications are provided below:

**Data Request Number:** PAO-SDGE-029-MW5

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Public Advocates Office (PAO)

**Date Received:** 7/28/2022

**Date Responded:** 8/9/2022

- a. Electric Power Generation: on-site production of hydrogen will be blended via a blending skid into the natural gas feedstock fueling a natural gas combustion turbine. This will allow SDG&E to gain a deeper understanding of blended feedstocks, impacts on turbine operational performance, emissions reductions benefits, and facilitates the future use of blending clean hydrogen as a tool for emissions reductions.
- b. Generator Cooling: on-site production of hydrogen will also be used as a cooling gas for the electric generators. Hydrogen is currently used at the Palomar Energy Center as a cooling gas for the electric generators, however it is purchased from industrial gas vendors and trucked to the facility via fossil-fueled trucks. Assessment of operations and the value add of on-site hydrogen production will yield lessons learned that will benefit consumers of hydrogen who presently have hydrogen shipped to their facility.
- c. Clean Transportation: on-site production of hydrogen will be used as a fuel to power hydrogen fuel cell vehicles as part of SDG&E's fleet. A hydrogen refueling station will be built at the Palomar Energy Center. There will be one fueling station and one pump. A typical hydrogen fuel cell passenger car is expected to have 400 miles of range with a full tank. SDG&E is adopting both electric and hydrogen FCEV fleet vehicles to reduce its carbon footprint. To facilitate SDG&E's adoption of hydrogen vehicles, the company will need reliable fueling dedicated to fleet vehicles in a location that meets operational requirements (See Ex. SDG&E-22, Direct Testimony of Arthur Alvarez, Fleet Services).

For annual cost estimates, please see Ex. SDG&E-14-CWP, supplemental workpaper at page 61 of 61.

- c. Would water be needed to produce hydrogen? If no, please explain what materials are used to produce hydrogen. If yes, please answer the following:
  - i. Please describe the process to convert water to hydrogen.
  - ii. Estimated water consumption and water waste approximation.
  - iii. Where would the water come from?
  - iv. Impacts of drought for producing hydrogen.

**SDG&E's Response 2c(i)-(iv):**

**Data Request Number:** PAO-SDGE-062-AMY

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Public Advocates Office

**Date Received:** 8/31/2022

**Date Responded:** 9/15/2022

**SDG&E response to question 7b(I) (continued)**

The current forecast reflects a delayed start to implementing the project and higher costs on a 2021 vs 2016 base-year dollar basis due to inflationary impacts. The current scope of the project is consistent with the initial scope of the project.

- c. If the Commission approved \$15,154,000 for this project, but SDG&E (as provided in its data response) spent a total of \$7,877,000, is it correct to say that SDG&E spent the remaining \$7,277,000 on something else? If not, please explain what is wrong with the preceding statement

**SDG&E Response 7c:**

Yes, the delayed start to building the advanced energy storage project resulted in SDG&E re-prioritizing the allocation of the authorized funds. The Commission recognizes that actual spending may differ from GRC authorized amounts: “The Commission has always acknowledged that utilities may need to reprioritize spending between GRCs.” (D.20-01-002 at p. 38.) SDG&E prudently and efficiently manages its costs over the GRC cycle and executes projects to the best of its ability.

**Data Request Number:** PAO-SDGE-062-AMY

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Public Advocates Office

**Date Received:** 8/31/2022

**Date Responded:** 9/15/2022

4. This question pertains to SDG&E's Hydrogen Energy Storage System Expansion, group 212720. Did SDG&E conduct any analyses, or create any external or internal studies or reports, or solicit any consultant reports to evaluate the need for additional resources (e.g., hydrogen energy storage) in this microgrid?
  - a. If yes, provide a list of all files with a narrative description of the study and its findings.
  - b. Provide a copy of all studies

**SDG&E Response 4:**

SDG&E conducted an internal assessment to evaluate the need for an expanded hydrogen energy storage system based on the characteristics of the Borrego Springs Microgrid. The microgrid has high PV penetration levels of approximately 37 MW compared to the approximate 14MW local peak load. This output versus need comparison indicates that some PV generation may be curtailed when using either the current or planned amount of storage resources. Also considered is that at certain times of low PV generation and high load, diesel generators are deployed. Considering the benefit of hydrogen acting as a long duration storage asset, this project will capture PV generation to be stored as hydrogen, then utilized when needed to reduce the usage of diesel generators and provide benefits to the distribution system during peak load hours.

**Data Request Number:** PAO-SDGE-062-AMY

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Public Advocates Office

**Date Received:** 8/31/2022

**Date Responded:** 9/15/2022

5. This question pertains to SDG&E's Hydrogen Energy Storage System Expansion, group 212720. In an excel spreadsheet, provide a list of all non-behind-the-meter non-dispatchable generation assets (i.e., wind, solar) in the Borrego springs microgrid area. For each asset provide the technology type (i.e., wind, solar, etc.) and the AC power rating.

**SDG&E Response 5:**

SDG&E objects to the request on the grounds that it would impose an undue burden on SDG&E by requiring it to perform studies, analyses or calculations or to create documents that do not currently exist. Subject to and without waiving the foregoing objection, SDG&E responds as follows:

Non-behind-the-meter (which SDG&E interprets as being synonymous with in-front-of-the-meter) non-dispatchable generation assets for the Borrego Springs microgrid area include two PV farms with the first being a 26 MW<sub>AC</sub> PV installation, and the second being a 6.5MW<sub>AC</sub> PV installation.

**Data Request Number:** PAO-SDGE-078-AMY

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Public Advocates Office

**Date Received:** 9/23/2022

**Date Responded:** 10/6/2022

2. In Question 4 of Cal Advocates Previous Data Request, Cal Advocates asked:

This question pertains to SDG&E's Hydrogen Energy Storage System Expansion, group 212720. Did SDG&E conduct any analyses, or create any external or internal studies or reports, or solicit any consultant reports to evaluate the need for additional resources (e.g., hydrogen energy storage) in this microgrid?

- a. If yes, provide a list of all files with a narrative description of the study and its findings.
- b. Provide a copy of all studies.

SDG&E's Previous Data Response stated that (emphasis added):

SDG&E conducted an internal assessment to evaluate the need for an expanded hydrogen energy storage system based on the characteristics of the Borrego Springs Microgrid.

But SDG&E did not provide any documentation of this "internal assessment" aside from four sentences of prose in the Previous Data Response pdf file.

- a. Are the above statements true and correct to the best of SDG&E's knowledge? If not, provide a narrative description of all inaccuracies.

**SDG&E Response 2a:**

SDG&E agrees that the above is an accurate copy of Cal Advocate's question and partial copy of SDG&E's response to question 4 in Cal Advocate's data request: PAO-SDGE-062-AMY.



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- b. Provide all documents (see definition 9, above) related to this "internal assessment" or any other evaluation related to the need for SDG&E's Hydrogen Energy Storage System Expansion project.

**SDG&E Response to 2b:**

SDG&E objects to the definitions and instructions submitted by Cal Advocates on the grounds that they are overbroad and unfairly burdensome. Special interrogatory instructions of this nature are expressly prohibited by California Code of Civil Procedure Section 2030.060(d). Subject to and without waiving the foregoing objection, SDG&E responds as follows:

An outline of SDG&E's internal assessments is provided in the table below and can be found in responses to various data requests:

**Data Request Number:** PAO-SDGE-080-AMY

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Public Advocates Office

**Date Received:** 9/27/2022

**Date Responded:** 10/10/2022

- b. Provide actual (adjusted recorded) values for all spending on each of the above listed projects from 2017-2021 in 2021\$. Provide this in a single excel spreadsheet wherein each project receives its own row (with one header row), and six columns contain:
- Project Name
  - 2017 actual spending in 2021\$
  - 2018 actual spending in 2021\$
  - 2019 actual spending in 2021\$
  - 2020 actual spending in 2021\$
  - 2021 actual spending in 2021\$

**SDG&E Response 1b:**

The recorded spending for each of the projects referenced in Question 1 are provided below and in the provided spreadsheet: PAO-SDGE-080-AMY\_SDGE-15\_5368 Q1B\_5368.xlsx.

(2021\$ 000's)	2017	2018	2019	2020	2021
Advanced Energy Storage	\$ 126	\$ 374	\$ 3	\$ 159	\$ 6,999
Advanced Energy Storage 2.0	\$ -	\$ -	\$ -	\$ -	\$-
Non-Lithium-Ion Energy Storage Technology	\$ -	\$ -	\$ -	\$ -	\$ -
Borrego 3.0 Microgrid	\$ -	\$ -	\$ -	\$ 455	\$ 2,450
Integrated Test Facility Expansion	\$ -	\$ -	\$ -	\$ -	\$ -
Sustainable Communities Removal	\$ -	\$ -	\$ -	\$ 648	\$ 20
Mobile Battery Energy Storage Program	\$ -	\$ -	\$ -	\$ -	\$ -
Hydrogen Build Ready Infrastructure	\$ -	\$ -	\$ -	\$ -	\$ -
Hydrogen Energy Storage System Expansion	\$ -	\$ -	\$ -	\$ -	\$ -

**Data Request Number:** PAO-SDGE-080-AMY

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2. In response to Question 1b.I of data request PAO-SDGE-062-AMY, SDG&E stated that “The number of needed FTEs was forecasted based on a qualitative assessment by subject matter experts considering the anticipated amount of capital projects and O&M activities.”
  - a. Are the above statements true and correct? If not, provide correction.

**SDG&E Response 2a:**

Yes, SDG&E included the provided excerpt as part of its response to Question 1b in PAO-SDGE-062-AMY.

- b. For each labor line item in SDG&E’s expense workpapers and capital workpapers, provide any and all scopes of work associated with that labor line item.

**SDG&E Response 2b:**

SDG&E objects to this request on the grounds that it is overly broad, vague, and ambiguous, particularly with respect to requesting “any and all scopes of work associated with” “each labor line in SDG&E’s expense workpapers and capital workpapers”.

Subject to and without waiving the foregoing objection, SDG&E responds as follows:

Please refer to the testimony (Ex. SDG&E-15-R) and workpapers (Ex. SDG&E-15-CWP, Ex. SDG&E-15-WP) for a description of the anticipated work and activities associated with the expense and capital labor funding requests.

**Data Request Number:** PAO-SDGE-116-AMY

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Public Advocates Office

**Date Received:** 10/24/2022

**Date Responded:** 11/21/2022

2. Provide the average cost data (underlined) that SDG&E used to establish its estimate. Include all underlying data used to fashion this estimate.

**SDG&E Response 2:**

SDG&E has not been able to locate the underlying data, assumptions, and variables used to support SDG&E’s capital workbook regarding the Hydrogen Build Ready Infrastructure project (*See Ex. SDG&E-15-CWP at page 80*). In an effort to replicate the analysis, SDG&E revisited the estimate based on the most recently published Rule 21 cost guide. SDG&E is therefore providing a new supplemental workbook (*See provided Updated Supplemental Workbook titled “H2-Build-Ready-Infrastructure\_Supplemental\_Updated.xlsx”*).<sup>1</sup> SDG&E notes that the new total estimate for the Hydrogen Build Ready Infrastructure project is slightly higher than the amount reflected in the previous supplemental workbook. SDG&E is still requesting a total capital cost of \$1.925 million and will not be updating its forecast.

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<sup>1</sup> See Rule 21 Unit Cost Guide for SDG&E <https://www.sdge.com/node/8681> (Dated March 31, 2022).

PAO-SDGE-116-AMY Attachment to Question 2  
 TY2024 GRC FORECAST - DETAILS (UPDATED 11/2022)

Budget Code:	212680
Sub-Budget Code:	
Estimated In Service Date:	Not Applicable

Line Item	Unit Description	Labor/Non-Labor/ NSE	RAMP/Non-RAMP	Unit Metric (es./ft./mile)	2022			2023			2024		
					# of units	Cost per unit*	Total cost	# of units	Cost per unit*	Total cost	# of units	Cost per unit*	Total cost
1	Trench & Conduit	Non-Labor	Non-RAMP	feet	562	\$ -	\$ -	562	\$ -	\$ -	900	\$ -	\$ -
2	Pri 2/0 AL Cable undg feed 200'	Non-Labor	Non-RAMP	ea	7,900	\$ -	\$ -	7,900	\$ -	\$ -	3	\$ -	\$ -
3	FTE's	Labor	Non-RAMP	ea	125,000	\$ -	\$ -	125,000	\$ -	\$ -	3	\$ -	\$ -
4	Fuse Cabinet UG 3 phase	Non-Labor	Non-RAMP	ea	20,100	\$ -	\$ -	20,100	\$ -	\$ -	3	\$ -	\$ -
5	750kva & Sec. Cable(480/277V). Include 100 ft of Cal	Non-Labor	Non-RAMP	ea	74,000	\$ -	\$ -	74,000	\$ -	\$ -	3	\$ -	\$ -
6	Secondary Service Metering	Non-Labor	Non-RAMP	ea	9,200	\$ -	\$ -	9,200	\$ -	\$ -	3	\$ -	\$ -
<b>Summary</b>													
Labor						\$ -	\$ -		\$ -	\$ -		\$ -	\$ -
Non-Labor						\$ -	\$ -		\$ -	\$ -		\$ -	\$ -
NSE						\$ -	\$ -		\$ -	\$ -		\$ -	\$ -
<b>Total Project Forecast</b>						\$ -	\$ -		\$ -	\$ -		\$ -	\$ -

**Data Request Number:** PAO-SDGE-124-MW5

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Proceeding Number:** A2205015\_016 2024 GRC

**Publish To:** Public Advocates Office

**Date Received:** 11/15/2022

**Date Responded:**11/29/2022

5. Regarding SDG&E's response to PubAdv-SDG&E-MW5-119, questions 1d, 1e, and 1f, please explain how the Top Gun BESS and the Hybrid at Miramar project are different in scope.

**SDG&E Response 5:**

See response to Question 2a. Additionally, the two projects are entirely different in scope. The Top Gun BESS is a standalone utility-owned storage asset which is separately metered and dispatched by the CAISO for energy and ancillary services. Meanwhile, the proposed Hybrid at Miramar, as stated in response to PubAdv-SDG&E-MW5-119, Question 1d, is meant to optimize the **natural gas turbines** at the Miramar Energy Facility by using two battery energy storage on each turbine in order to allow the units to reach nameplate capacity and provide all the benefits identified in the Revised Direct Testimony of witness Fernando Valero (see Ex. SDG&E-15-R at FV-33).

SDG&E notes that the proposed batteries at the Hybrid at Miramar are not separately metered by CAISO from the MEF turbines. Instead, they are integrated as one to optimize the plant.

**Data Request Number:** PAO-SDGE-133-AMY

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** Public Advocates Office

**Date Received:** 11/29/2022

**Date Responded:** 12/12/2022

4. SDG&E's OMWP (pages 6-7) state that both 2023 and 2024 will have a forecast adjustment in labor costs of \$294,000, but 2024 will have 3 additional FTEs whereas 2023 will only have 2.4 additional FTEs. SDG&E's explanation of the 2024 labor costs refers both to 2.4 and to 3.0 additional FTEs, in apparent duplication. Please explain these inconsistencies. Include the corrected Forecast Adjustment to labor and FTEs in 2024.

**SDG&E Response 4:**

SDG&E's O&M workpaper states that 2024 will have 3.0 additional FTEs, but that is a typo and should not have been displayed. 2024 should be consistent with 2023 with the 2.4 FTE and labor costs of \$294,000. SDG&E will update its O&M workpaper at the next available opportunity.

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**GENERAL OBJECTIONS**

1. UCAN objects generally to each request to the extent that it seeks information protected by the attorney-client privilege, the attorney work product doctrine, or any other applicable privilege or evidentiary doctrine. No information protected by such privileges will be knowingly disclosed.
2. UCAN objects generally to each request that is overly broad and unduly burdensome. As part of this objection, UCAN objects to discovery requests that seek “all documents” or “each and every document” and similarly worded requests on the grounds that such requests are unreasonably cumulative and duplicative, fail to identify with specificity the information or material sought, and create an unreasonable burden compared to the likelihood of such requests leading to the discovery of admissible evidence. Notwithstanding this objection, UCAN will produce all relevant, non-privileged information not otherwise objected to that it is able to locate after reasonable inquiry.
3. UCAN objects generally to each request to the extent that the request is vague, unintelligible, or fails to identify with sufficient particularity the information or documents requested and, thus, is not susceptible to response at this time.
4. UCAN objects generally to each request that: (1) asks for a legal conclusion to be drawn or legal research to be conducted on the grounds that such requests are not designed to elicit facts and, thus, violate the principles underlying discovery; (2) requires UCAN to do legal research or perform additional analyses to respond to the request; or (3) seeks access to counsel’s legal research, analyses or theories.
5. UCAN objects generally to each request to the extent it seeks information or documents that are not reasonably calculated to lead to the discovery of admissible evidence, or where the burden, expense, or intrusiveness of the request clearly outweighs the likelihood that the information sought will lead to the discovery of admissible evidence.
6. UCAN objects generally to each request to the extent that it is unreasonably duplicative or cumulative of other requests.



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7. UCAN objects generally to each request to the extent that it would require UCAN to search its files for matters of public record such as filings, testimony, transcripts, decisions, orders, reports or other information, whether available in the public domain or through FERC or CPUC sources.
8. UCAN objects generally to each request to the extent that it seeks information or documents that are not in the possession, custody or control of UCAN.
9. UCAN objects generally to each request to the extent that the request would impose an undue burden on UCAN by requiring it to perform studies, analyses or calculations or to create documents that do not currently exist.
10. UCAN objects generally to each request that calls for information that contains trade secrets, is privileged or otherwise entitled to confidential protection by reference to statutory protection. UCAN objects to providing such information absent an appropriate protective order or non-disclosure agreement.
11. UCAN objects to any request that states that it is ongoing or that requires subsequent, supplemental information.

**EXPRESS RESERVATIONS**

12. No response, objection, limitation or lack thereof, set forth in these responses and objections shall be deemed an admission or representation by UCAN as to the existence or nonexistence of the requested information or that any such information is relevant or admissible.
13. UCAN reserves the right to modify or supplement its responses and objections to each request, and the provision of any information pursuant to any request is not a waiver of that right.
14. UCAN reserves the right to rely, at any time, upon subsequently discovered information.
15. These responses are made solely for the purpose of this proceeding and for no other purpose.

**OBJECTIONS TO INSTRUCTIONS**

16. UCAN objects to the extent that the Instructions make the data request continuing in nature. The responses reflect UCAN's best information at the time of the response.

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17. UCAN objects to the instructions to the extent it purports to require the individual(s) responsible for providing the response and/or designate the proper witness to cross-examine concerning the response. The responses reflect UCAN's response as a Company to the requests and not the work of any one individual.

18. UCAN objects to the instructions to the extent it purports to require UCAN to go beyond what is required by the CPUC's Rules and Practice and Procedure.

Subject to the foregoing general objections and express reservations, UCAN responds as follows:

**Question 1:**

Please state whether YOU agree that SDG&E has a legal obligation to provide electric service to any person or entity in SDG&E's service territory who requests such service in accordance with SDG&E's Commission-approved tariff. If YOU disagree, please state the basis for YOUR position.

**UCAN Response 1:**

SDG&E does not have an obligation to serve where the costs will be unjust and unreasonable, as explained in Cal PU Code 451 and other related Cal PU Code sections.

**Question 2:**

Please state whether YOU contend that the California Public Utilities Commission, without further legislative action, has authority to relieve SDG&E of a legal obligation to provide electric service to any person or entity in SDG&E's service territory who requests such service in accordance with SDG&E's Commission-approved tariff.

**UCAN Response 2:**

See A1.

**Question 3:**

Please state whether YOUR proposal that SDG&E incorporate a greater reliance on Customer Side of the Meter (CSOM) distributed energy resources (DER) in its electric system planning assumes that SDG&E does not have a legal obligation to provide electric service to any person or entity in SDG&E's service territory who requests such service in accordance with SDG&E's Commission-approved tariff.

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**UCAN Response 3:**

See answer to question 1.

**Question 4:**

On page 243 of the WOYCHIK TESTIMONY, YOU state: “especially when so much customer battery storage is available if SDG&E would only encourage its customers to acquire this technology.” Please describe in the greatest detail you are able:

**UCAN Response 4:**

a. The steps YOU contend that SDG&E should take to “encourage its customers” to adopt “customer battery storage”;

**UCAN Response 4a:**

First, avoid substitution of SDG&E battery storage (utility-side-of-the-meter or USOM), second implement CPUC directed policies; third encourage if not enable customers to adopt electric vehicles, many which will have vehicle-2-grid (V2G) capabilities going forward.

b. The aggregate nameplate capacity of the “customer battery storage” YOU contend would become available “if SDG&E would only encourage its customers to acquire this technology,” and all facts and evidence supporting YOUR contention;

**UCAN Response 4b:**

The question is ambiguous but appears to ignore the extensive amount of CSOM battery energy storage that will be forthcoming from V2G and buildings. Also see A4a.

c. The aggregate cost of the “customer battery storage” YOU contend would become available “if SDG&E would only encourage its customers to acquire this technology,” including equipment and installation, and all facts and evidence supporting YOUR contention;

**UCAN Response 4c:**

Customer costs for battery storage outside of SDG&E rates are not subject to CPUC jurisdiction or SDG&E's ratemaking. Questions about SDG&E response to CSOM and its equipment costs to integrate CSOM impacts are subjects of relevance to the CPUC's jurisdiction and ratemaking

d. The sources of funding for the “customer battery storage” YOU contend would become available “if SDG&E would only encourage its customers to acquire this technology,” and all facts and evidence supporting YOUR contention; DATA REQUEST SCG-SDGE-UCAN-001 SoCalGas and SDG&E's 2024 GENERAL RATE CASE A.22-05-015 and A.22-05-016 3

**UCAN Response 4d:**

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See A4c above.

e. If YOU contend that SDG&E should fund any portion of the “customer battery storage” YOU contend would become available “if SDG&E would only encourage its customers to acquire this technology,” which of SDG&E ratepayers should be allocated such costs;

**UCAN Response 4e:**

See A4c above.

f. Whether YOU contend that SDG&E would be able to dispatch electricity stored in such “customer battery storage” when SDG&E deems appropriate;

**UCAN Response 4f:**

It is not clear that SDG&E would need to dispatch CSOM battery storage, unless one assumes that SDG&E acts as monopoly control entity as the only entity to dispatch this and other DERs, a concern explained in my testimony. Third parties such as Ohmconnect or CPower could dispatch DERs. DER dispatch can also be automated to respond based on price or contract, including customer availability.

g. Whether each customer who owns such “customer battery storage” would be legally obligated to ensure that a fixed amount of electricity is available in such customer battery storage to be dispatched when directed by SDG&E.

**UCAN Response 4g:**

A legal requirement to dispatch CSOM storage was not assumed, rather market forces and customer incentives were assumed, including use of third parties, beyond exclusive control by SDG&E.

**Question 5:**

With respect to the SCOM DER resources that YOU contend will be part of the “High DER Future” by December 31, 2027:

a) State the number of persons and entities in SDG&E's service territory that YOU contend will have installed such CSOM DER resources, and state all facts and evidence supporting such contention;

**UCAN Response 5a:**

“SCOM” resources are not defined, which makes all questions asked under this topic unclear. Moreover, this specific question is rhetorical; if SCOM is intended to refer to CSOM, SDG&E continues to exercise hegemon and monopoly control over electrical energy in its service

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territory, while responding the AJW effect (referred to in my testimony), SDG&E seems likely to attempt to severely diminish the use of CSOM DERs. CPUC encouragement of CSOM DERs is needed, such as through the multiple policy initiatives which the CPUC has ongoing, including the Cal-FUSE initiative. Appropriate policy initiatives from the CPUC are needed to reduce the deleterious impacts that SDG&E portends to exercise on CSOM DERs.

b) State what YOU contend will be the electric generation capacity of such CSOM DER resources, and state all facts and evidence supporting such contention;

**UCAN Response 5b:**

See A5a

c) State what YOU contend will be the total nameplate electric storage capacity that will exist on the customer side of the meter for such CSOM DER resources, and state all facts and evidence supporting such contention;

**UCAN Response 5c:**

If CSOM resources are intended, see A5a.

d) State what YOU contend will be the total cost of such SCOM DER resources, including associated CSOM storage, including equipment and installation, and state all facts and evidence supporting such contention;

**UCAN Response 5d:**

“SCOM” resources are not defined and use of the terms SCOM and CSOM are at least confusing, but if Utility-Side-of-the-Meter (USOM) resources are intended, this is a question for SDG&E.

e) State what YOU contend will be the sources of funding for such SCOM DER resources, and state all facts and evidence supporting such contention;

**UCAN Response 5e:**

“SCOM” resources are not defined, but if Utility-Side-of-the-Meter (USOM) resources are intended, this is a question for SDG&E.

f) State whether any portion of such funding will be charged to SDG&E customers that do not install CSOM DER, and the total amount of such funding.

**UCAN Response 5f:**

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It is unclear what the funding in question is connected to, as SDG&E claims some responsibility such as for management of USOM DERs, such as with software systems, which are part of SDG&E's proposed spending in this case.

g) State whether YOU contend that SDG&E would be able to dispatch electricity stored in any customer battery storage associated with such CSOM DER when SDG&E deems appropriate and, if so, the amount of such electricity;

**UCAN Response 5g:**

SDG&E now claims it has some responsibility for dispatch of CSOM and USOM battery storage, such as with selected microgrids, but it does not indicate "the amount of such electricity." UCAN does not argue that SDG&E should have responsibility for dispatch of any CSOM DERs, unless directed by the CPUC under a market program such as CalFUSE.

h) State whether each customer who owns such CSOM DER-associated battery storage would be legally obligated to ensure that a fixed amount of electricity is available in such customer battery storage to be dispatched when directed by SDG&E.

**UCAN Response 5h:**

Currently CSOM battery storage, demand response, and other loads are dispatched by third parties or customers, such as CPOWER or Ohmconnect under contracts, so to this extent are legally obligated. Others including myself have CSOM battery storage that responds to notifications without a legal obligation but in response to incentives.

**Question 6:**

Do YOU contend that some or all persons and entities installing CSOM DER in SDG&E's service territory will terminate SDG&E electric service and disconnect from the SDG&E-operated electric grid?

**UCAN Response 6:** Some SDG&E customers have undoubtedly disconnected and are "off-grid."

If your response is affirmative, please:

a) State the percentage of such persons or entities YOU contend will terminate SDG&E electric service and disconnect from the SDG&E-operated electric grid, and state all facts and evidence supporting such contention;

**UCAN Response 6a:**

I have not done this detailed quantitative analysis, but can refer to the affordability analysis done by and for the CPUC and other entities for parts of California, including SDG&E's service territory where rates appear to be some of the very highest in the nation.

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b) Identify with the greatest specificity that YOU are able any distribution line segments that YOU contend can be decommissioned as a result of installation of CSOM DER resources;

**UCAN Response 6b:**

I am aware of decommissioning studies performed to decommission utility natural gas systems, given climate change impacts and GHG goals, and I am aware of the CPUC's electric distribution resource plan process, as well as the CPUC rules on used and useful assets, which if not used and useful require decommissioning, as well as SDG&E actions to decommission lower voltage distribution and replace certain segments with higher voltage distribution. Regrettably, SDG&E does not directly consider CSOM DERs in most of these processes, as equipment sizing would be reduced, which would reduce otherwise achievable rate base investment.

c) Identify with the greatest specificity that YOU are able any transmission line segments that YOU contend can be decommissioned as a result of installation of CSOM DER resources; DATA REQUEST SCG-SDGE-UCAN-001 SoCalGas and SDG&E's 2024 GENERAL RATE CASE A.22-05-015 and A.22-05-016.

**UCAN Response 6c:**

Decommissioning electric transmission is usually not a question that SDG&E would want to ask about, rather the questions are about i) whether transmission should be built and commissioned, and ii) the size of electric transmission to be built, both of which may be subject to the loads that can be deferred through CSOM DERs, as well as selective USOM DERs, neither of which SDG&E seems to propose as optional investments to transmission expansion to increase rate base.

d) identify with the greatest specificity YOU are able the costs that SDG&E has proposed to recover through this proceeding that YOU contend would be avoided by such persons' and entities' termination of electric service, and state all facts and evidence supporting such contention.

**UCAN Response 6d:**

This question asks to identify SDG&E proposed costs that I contend should be avoided by entities' termination of electric service, however, I have not recommended cost be avoided in order to terminate electric service.

e) State whether such customers' termination of electric service would violate any applicable laws.

**UCAN Response 6e:**

UCAN expects that it is legal to terminate customer service, such as for non-payment of electricity bills, though a utility such as SDG&E has rates that some people simply cannot afford.

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**Question 7:**

On page 2 of the WOYCHIK TESTIMONY, YOU state: “Both SDG&E’s electric and gas distribution capital requests should be reduced by thirty percent (30%), in major part to enable customer side of the meter (CSOM) Distributed Energy Resources (DERs) at large scale in preparation for the high DER future, avoid investments in technology that will be soon be if not already be obsolete during this rate case period ...”

**UCAN Response 7:**

As my statement quoted above was a conclusion in summary of my 300+ pages of testimony in support, I will not replicate those pages here but refer to the document in chief.

Please explain in the greatest detail you are able:

a. How reducing SDG&E’s electric and gas distribution capital requests by 30% will “enable” CSOM DER, and state all facts and evidence supporting YOUR explanation;

**UCAN Response 7a:**

See A7.

b. How reducing SDG&E’s electric and gas distribution capital requests by 30% will “avoid investments in technology that will be soon be if not already be obsolete during this rate case period,” and state all facts and evidence supporting YOUR explanation;

**UCAN Response 7b:**

see A7:

c. The basis upon which YOU contend that SDG&E’s proposed “investments in technology ... will be soon be if not already be obsolete during this rate case period,” and state all facts and evidence supporting YOUR contention.

**UCAN Response 7c:**

See A7.



**Data Request Number:** TURN-SEU-026

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** The Utility Reform Network

**Date Received:** 1/30/2023

**Date Responded:** 2/10/2023

**Question 10-Continued**

- e. Assume that two-10 MW/10 MWh batteries were installed one mile from Miramar. Also assume that SDG&E controls the operation of both Miramar and the two hypothetical batteries. Please respond to the following questions:
  - i. Under this configuration, would SDG&E be able to operate the two batteries and Miramar to obtain the same benefits that the Hybrid at Miramar would provide? If your response is anything except an unqualified “yes,” please explain your response and provide calculations supporting your response.

**Data Request Number:** TURN-SEU-026

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** The Utility Reform Network

**Date Received:** 1/30/2023

**Date Responded:** 2/10/2023

**SDG&E Response 10e:**

SDG&E objects to this request under Rule 10.1 of the Commission's Rules of Practice and Procedure to the extent it seeks the production of information that is neither relevant to the subject matter involved in the pending proceeding nor is reasonably calculated to lead to the discovery of admissible evidence. SDG&E further objects to this request on the grounds that it calls for speculation. SDG&E further objects to this request on the grounds that it presents a hypothetical and assumes facts not in evidence. Subject to and without waiving the foregoing objections, SDG&E responds as follows:

No, under this hypothetical situation, the hypothetical batteries and the Miramar Hybrid would be separately metered (i.e., separate resources for California Independent System Operator (CAISO)) and would be separately dispatched by the CAISO. Meanwhile under SDG&E's proposal, the Hybrid at Miramar would not be separately metered or separately dispatched by CAISO in order to optimize the natural gas turbines at the Miramar Energy Facility or to allow the units to reach nameplate capacity and provide all the benefits discussed below and in the Revised Direct Testimony of witness Fernando Valero (see Ex. SDG&E-15-R at FV-33).

As identified in the Revised Direct Testimony of witness Fernando Valero (see Ex. SDG&E-15-R at FV-33) a hybrid configuration enhances the performance of a traditional gas peaker plant by adding a battery which will improve performance while lowering emissions. The proposed project would enhance the two simple-cycle gas turbines at Miramar Energy Facility (MEF) with two 10MW / 10MWh batteries (one each per unit). The benefits the proposed project is expected to provide includes reducing emissions at each turbine, reducing operating hours of the electric generators, and reducing water consumption. Emission and water reductions will come from less use of the electric generators by replacing some of the generation with battery energy. Adding batteries to each gas peaker plant will result in the peaker plants each reaching their nameplate capacity of 49 MW, or a full combined interconnect capacity of 98 MW, and will allow the plant to more optimally participate in the CAISO spinning reserve market. When the Hybrid at Miramar is providing spinning reserve, it can be done without using any fuel which makes it a greenhouse gas (GHG) free resource.

Additionally, please see SDG&E's responses to Questions 10a through 10c above.

**Data Request Number:** TURN-SEU-042

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

**Publish To:** The Utility Reform Network

**Date Received:** 2/23/2023

**Date Responded:** 3/9/2023

7. For SDG&E, please provide workpapers detailing all hydrogen related costs, including, but not limited to, the cost of fuel production, fuel blending, vehicle fueling stations, hydrogen vehicle purchases &/or lease costs, and storage and distribution infrastructure. In addition, please detail the total dollar amount for each hydrogen-related activity and the total for all hydrogen-related spending.

**SDG&E Response 7:**

SDG&E objects to this request on the grounds that it is overly broad, vague, and ambiguous, particularly with respect to the term “all hydrogen related costs.” Subject to and without waiving the foregoing objection, SDG&E responds as follows:

The attachment titled “SDGE-15-WP-S-C Fernando Valero-Clean Energy Innovation” contains confidential and protected materials that are within the scope of data provided confidential treatment pursuant to the IOU Matrix attached to the Commission’s confidentiality decision (D.06-06-066) and/or under applicable law and should be treated as confidential in its entirety. This attachment is subject to the terms of an executed Non-Disclosure Agreement for this Proceeding.

For hydrogen vehicles total procurement estimate costs, please refer to Exhibit SDG&E-22-WP-R at 68, lines labeled GRC Elect Gen 1 – Gen 3.

For estimated vehicle maintenance costs please refer to Exhibit SDG&E-22-WP-R at 122, lines labeled GRC Elect Gen 1 – Gen 3. Support for the annualized maintenance costs for these types of vehicles can be found in Exhibit SDG&E-22-WP-R at 130- 133, reference where “Maj Billing Code” is equal to “1.”

For estimated fuel cost please refer to Exhibit SDG&E-22-WP-R at 157, lines labeled GRC Elect Gen 1 – Gen 3. SDG&E forecasted a zero-dollar cost to Fleet Services for hydrogen fuel in 2024.

Costs associated with the Palomar Hydrogen System (including the fuel blending, vehicle fueling station, and storage and distribution infrastructure) are allocated and detailed in Exhibit SDG&E-14-CWP at 53-60. Note that the Palomar Hydrogen System request is described as an entire system and is not broken out by sub-system or activity.

Costs associated with hydrogen fueling at Kearny C&O Center are allocated and detailed in Exhibit SDG&E-23-CWP at 353 - 359.

Costs associated with the proposed Hydrogen Build Ready Infrastructure customer program are detailed in Exhibit SDG&E-15-CWP at 71.

**SDG&E Response 7 (Continued):**

**Data Request Number:** TURN-SEU-042

**Proceeding Name:** A2205015\_016 - SoCalGas and SDGE 2024 GRC

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Costs associated with the proposed Hydrogen Energy Storage System Expansion at the Borrego Springs Microgrid are detailed in Exhibit SDG&E-15-CWP at page 81.

Costs associated with the proposed Hydrogen Energy Storage System portion of Advanced Energy Storage (AES) are detailed in CONFIDENTIAL Exhibit SDG&E-15-WP-S at page 1 & 2.

**APPENDIX C**

**SDG&E'S IDENTIFIED ERROR IN CAL ADVOCATES' LABOR WORKPAPER**

Appendix C: SDG&E Correction to Cal Advocates O&M Base and Incremental Labor Line Items

(a) Workpaper Number	(b) Workpaper Name	(c) Line Item	(d) Unit Description	(e) Labor / Non- Labor	(f) 2022: Total cost	(g) 2023: Total cost	(h) 2024: Total cost	Cal Advocates Proposal
1DD001.000	Hydrogen Strategy and Implementation	1	Base Forecast	Labor	\$ 611,000	\$ 611,000	\$ 611,000	\$ 305,500
1DD001.000	Hydrogen Strategy and Implementation	5	FTE	Labor	\$ -	\$ 294,000	\$ 294,000	\$ 147,000
1DD002.000	Advanced Clean Technology	1	Base Forecast	Labor	\$ 1,112,000	\$ 1,112,000	\$ 1,112,000	\$ 556,000
1DD002.000	Advanced Clean Technology	3	FTE	Labor	\$ 125,000	\$ 125,000	\$ 156,250	\$ 78,125
1DD003.000	Innovation Technology Development	7	Innov Tech Dev Staff	Labor	\$ -	\$ -	\$ 124,800	\$ 62,400
1DD003.000	Innovation Technology Development	8	Innov Tech Dev Staff	Labor	\$ -	\$ -	\$ 124,800	\$ 62,400
1DD003.000	Innovation Technology Development	9	Innov Tech Dev Staff	Labor	\$ -	\$ -	\$ 124,800	\$ 62,400
1DD003.000	Innovation Technology Development	10	Business Unit Project Support	Labor	\$ -	\$ -	\$ 199,350	\$ 99,675
1DD003.000	Innovation Technology Development	12	Host Utility for grant support piloting of virtual air gap software	Labor	\$ -	\$ -	\$ 301,250	\$ 150,625
1DD005.000	Distributed Energy Resource Engineering	1	Base Forecast	Labor	\$ 246,000	\$ 246,000	\$ 246,000	\$ 123,000
1DD005.000	Distributed Energy Resource Engineering	3	FTE - Engineer: O&M	Labor	\$ 125,000	\$ 125,000	\$ 125,000	\$ 62,500
1DD005.000	Distributed Energy Resource Engineering	4	FTE - Engineer: Tests and Studies	Labor	\$ -	\$ 125,000	\$ 250,000	\$ 125,000
1DD005.000	Distributed Energy Resource Engineering	5	FTE - Engineer: Support Capital projects	Labor	\$ -	\$ 32,000	\$ 63,000	\$ 31,500
Total					\$ 2,219,000	\$ 2,670,000	\$ 3,732,250	\$ 1,866,125
Unique					\$ -	\$ -	\$ 2,857,250	\$ 1,428,625

Appendix C: SDG&E Correction to Cal Advocates Capital Labor Line Items

(a) Budget Code	(b) Budget Item	(c) Line Item	(d) Unit Description	(e) Labor / Non- Labor	(f) 2022: Total cost	(g) 2023: Total cost	(h) 2024: Total cost	CA Projection 2022	CA Projection 2023	CA Projection 2024	SDG&E Total	Cal Advocates Total
20278A	Advanced Energy Storage Program	2	FTE's Non-Union	Labor	\$ 155,000	\$ 35,000	\$ -	\$ 77,500.00	\$ 17,500.00	\$ -	\$ 190,000	\$ 95,000.00
20278A	Advanced Energy Storage Program	3	FTEs Union	Labor	\$ 125,000	\$ -	\$ -	\$ 62,500.00	\$ -	\$ -	\$ 125,000	\$ 62,500.00
20278A	Advanced Energy Storage Program	16	SCG Labor (Billed capital)	Labor	\$ 125,000	\$ -	\$ -	\$ 62,500.00	\$ -	\$ -	\$ 125,000	\$ 62,500.00
20278A	Advanced Energy Storage Program	19	Billable Labor	Labor	\$ 120,000	\$ -	\$ -	\$ 60,000.00	\$ -	\$ -	\$ 120,000	\$ 60,000.00
212690	Advanced Energy Storage Program 2.0	2	FTEs	Labor	\$ -	\$ 252,000	\$ 440,000	\$ -	\$ 126,000.00	\$ 220,000.00	\$ 692,000	\$ 346,000.00
212710	Non-Lithium-Ion Energy Storage Technology	2	New storage technology 1	Labor	\$ 125,000	\$ 250,000	\$ 50,000	\$ 62,500.00	\$ 125,000.00	\$ 25,000.00	\$ 425,000	\$ 212,500.00
212710	Non-Lithium-Ion Energy Storage Technology	4	New storage technology 2	Labor	\$ 250,000	\$ 250,000	\$ 250,000	\$ 125,000.00	\$ 125,000.00	\$ 125,000.00	\$ 750,000	\$ 375,000.00
212710	Non-Lithium-Ion Energy Storage Technology	6	New storage technology 3	Labor	\$ 250,000	\$ 250,000	\$ 250,000	\$ 125,000.00	\$ 125,000.00	\$ 125,000.00	\$ 750,000	\$ 375,000.00
17246A	Borrego 3.0 Microgrid	1	Management Labor	Labor	\$ 900,000	\$ 60,000	\$ -	\$ 450,000.00	\$ 30,000.00	\$ -	\$ 960,000	\$ 480,000.00
17246A	Borrego 3.0 Microgrid	2	Union Labor	Labor	\$ 37,500	\$ -	\$ -	\$ 18,750.00	\$ -	\$ -	\$ 37,500	\$ 18,750.00
212680	H2 Build Ready Infrastructure	4	Project Management	Labor	\$ -	\$ 250,000	\$ 375,000	\$ -	\$ 125,000.00	\$ 187,500.00	\$ 625,000	\$ 312,500.00
21272	Hydrogen Energy Storage System Expansion	10	Project Management	Labor	\$ -	\$ 250,000	\$ 31,000	\$ -	\$ 125,000.00	\$ 15,500.00	\$ 281,000	\$ 140,500.00
Sum					\$ 2,087,500	\$ 1,597,000	\$ 1,396,000	\$ 1,043,750	\$ 798,500	\$ 698,000	\$ 5,080,500	\$ 2,540,250