

Company: San Diego Gas & Electric Company (U 902 M)  
Proceeding: 2016 General Rate Case  
Application: A.14-11-\_\_\_\_\_  
Exhibit: SDG&E-33

**SDG&E**

**DIRECT TESTIMONY OF SCOTT R. WILDER**

**(COST ESCALATION)**

**November 2014**

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**





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## SUMMARY

- Cost escalators are to inflation-adjust the utility's labor, materials, and services costs from Base Year 2013 nominal dollars into Test Year 2016 nominal dollars.
- Uses forecasted external national/regional-level utility industry cost inputs from IHS Global Insight (with the exception of represented labor costs, which use the utility's actual union contract escalations).
- Inputs are weighted to aggregate escalators using weightings based on the utility's actual Base Year 2013 expenses.

1 **SDG&E DIRECT TESTIMONY OF SCOTT R. WILDER**  
2 **(COST ESCALATION)**

3 **I. SCOPE AND PURPOSE**

4 My prepared direct testimony presents the cost escalation factors used to reflect the effect  
5 of external inflation in San Diego Gas & Electric Company's ("SDG&E's") labor operations and  
6 maintenance ("O&M"), non-labor O&M, and capital-related costs in its Test Year ("TY") 2016  
7 General Rate Case ("GRC") Application. The purpose of my testimony is to present these  
8 escalations as reasonable forecasts that should be adopted by the California Public Utilities  
9 Commission ("CPUC" or "Commission") for use in determining SDG&E's TY 2016 revenue  
10 requirement and annual PTY adjustments.

11 Per the Commission's Rate Case Plan, D.07-07-004, the escalation factors discussed in  
12 this testimony will be updated after hearings and before implementation, based on the same  
13 indexes used in original presentation during hearings.

14 **II. COST ESCALATION METHODOLOGY TO TEST YEAR 2016**

15 SDG&E requests the CPUC to include in its revenue requirement the expenses it expects  
16 to incur in 2016 for labor, materials, and services. It is necessary to account for the effects of  
17 inflation on SDG&E's expenses between 2013 and 2016. Cost escalators were used to inflation-  
18 adjust costs from 2013 nominal dollars into TY 2016 nominal dollars, using escalation series  
19 from Global Insight's Utility Cost Information Service ("UCIS"). The SDG&E forecast  
20 incorporates escalators from IHS Global Insight's 4<sup>th</sup> Quarter 2013 Power Planner forecast  
21 released in February 2014<sup>1</sup>. These Global Insight escalators are based on recorded utility cost  
22 data gathered by the Federal Energy Regulatory Commission ("FERC") according to its Uniform  
23 System of Accounts ("FERC accounts"), then forecasted by Global Insight by functional  
24 categories (e.g., gas distribution, customer services, etc.) of grouped FERC accounts. Further  
25 details of data and weighting calculations are in the workpapers for this testimony.

26 **A. Labor O&M Escalation**

27 SDG&E's labor escalation index is a weighted average of three Global Insight wage and  
28 salary cost indexes: CEU4422000008, "Utility Service Workers" (weighted 27.184%);  
29 ECIPWMBFNS, "Managers and Administrators" (weighted 24.739%); and ECIPWPARNs,

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<sup>1</sup> IHS Global Insight is an internationally recognized econometric forecasting firm. The firm's forecasts have been used in many regulatory proceedings.

1 “Professional and Technical Workers” (weighted 48.077%). The weightings are based on  
 2 recorded 2013 labor earnings for the three corresponding categories of SDG&E employees:  
 3 represented employees; non-represented supervisory employees including managers, directors,  
 4 and executives; and non-represented, non-supervisory employees. The utility service workers’  
 5 portion incorporates wage increases already stipulated by labor contract for SDG&E’s  
 6 represented employees for 2009 through 2014.

7 **B. Non-Labor O&M Escalation**

8 In the 2008 GRC Decision, D.08-07-046, SDG&E was ordered to file the next GRC  
 9 using the then-current “cost center” system of internal accounting and control rather than convert  
 10 and allocate the O&M data to approximate the FERC accounts.<sup>2</sup> To be consistent with the cost-  
 11 center presentation requirements, SDG&E combined various weighted Global Insight utility cost  
 12 series to develop single escalation indexes for non-labor O&M gas and non-labor O&M electric  
 13 expenses, “JGTOTALMSX\_SD” and “JETOTALMSX\_SD”, respectively. Their components’  
 14 weights are based on SDG&E’s recorded Base Year 2013 expenses. Table SDG&E-SRW-1  
 15 shows components’ weightings in JETOTALMSX\_SCG and JGTOTALMSX\_SD, their series  
 16 names and descriptions.

17 **TABLE SDG&E-SRW-1: GLOBAL INSIGHT SERIES COMPONENTS IN SAN DIEGO**  
 18 **GAS & ELECTRIC COMPANY’S NON-LABOR O&M COST INDEXES**

<u>Weight</u>	<u>Series Name</u>	<u>Description</u>
<b>100.00%</b>	<b>JETOTALMSX_SD</b>	SDG&E Composite Electric Non-Labor O&M Index
<b>8.64%</b>	<b>JEFOMMS</b>	Electric Steam Generation
<b>23.30%</b>	<b>JEOOMMS</b>	Electric Other Generation
<b>33.48%</b>	<b>JEDOMMS</b>	Electric Distribution
<b>7.46%</b>	<b>JECAOMS</b>	Electric Customer Accounts
<b>6.58%</b>	<b>JECSIOMS</b>	Electric Customer Service & Information
<b>20.54%</b>	<b>JEADGOMMS_X926</b>	Electric Administrative & General, excluding Pensions & Benefits
<b>100.00%</b>	<b>JGTOTALMSX_SD</b>	SDG&E Composite Gas Non-Labor O&M Index
<b>17.71%</b>	<b>JGTOMMS</b>	Gas Transmission

<sup>2</sup> D.08-07-046, pp. 11 and Ordering Paragraph 22.

30.00%	JGDOMMS	Gas Distribution
11.14%	JGCAOMS	Gas Customer Accounts
10.20%	JGCSIOMS	Gas Customer Service & Information
30.95%	JGADGOMMS_X926	Gas Admin & General, excluding Pensions & Benefits

1 All of the component cost escalators in Table SG&E-SRW-1 come from Global Insight’s  
2 utility O&M cost model, with the exception of the Administrative & General (“A&G”) series.  
3 Most of SDG&E’s pensions and benefits costs (FERC Account 926) are treated separately and  
4 are therefore excluded from regular cost escalations. Pensions have separate balancing account  
5 treatment, as discussed in Exhibit SDG&E-23 -- the Pensions and PBOPS testimony of witness  
6 Mr. David I. Sarkaria. Employee medical expenses (in FERC Account 926.3) are also treated  
7 separately and are discussed in Exhibit SDG&E-22 -- the Compensation and Benefits testimony  
8 of witness Ms. Debbie S. Robinson. The Pensions and Benefits cost component was removed  
9 from Global Insight’s two utility A&G cost series JEADGOMMS and JGADGOMMS. The  
10 resulting adjusted series JEADGOMMS\_X926 and JGADGOMMS\_X926 were used to escalate  
11 SDG&E’s non-labor, non-FERC Account 926 A&G electric and gas costs, respectively.

12 The single cost escalation series for SDG&E’s shared services and working cash was  
13 based on a weighted average of labor and non-labor O&M indexes. Weights were based on  
14 actual 2013 SDG&E shared-service cost charges by FERC account to labor (weighted 43.36%)  
15 and to the non-labor cost categories (weighted an aggregate total of 56.64%) described above in  
16 Table SDG&E-SRW-1.

17 **C. Capital Cost Escalation**

18 The construction cost indexes used by SDG&E and forecasted by Global Insight are  
19 based on recorded Handy-Whitman cost series for the Pacific Region (encompassing the states of  
20 California, Oregon, and Washington).

21 The forecasted Global Insight utility construction cost series JUG@PCF, “Total Gas  
22 Plant—Pacific Region” was used to escalate SDG&E gas-related construction costs.

23 SDG&E’s electric distribution construction costs were escalated using the index  
24 JUEPD@PCF, “Total Electric Distribution Plant, Pacific Region”.

25 The escalation series for Electric Plant was calculated as a weighted average of the three  
26 Global Insight indexes “Electric Distribution Plant” (JUEPD@PCF), “Steam Production Plant”

1 (JUEPPF@PCF), and “Other Production Plant” (JUEPPO@PCF). The weightings are based on  
2 SDG&E’s 2013 ratebase for electric distribution (80.86%) and for total electric generation  
3 (19.14%). Ratebase was not split by generation type, so the generation weighting was split  
4 evenly between "Steam" and "Other" production plant (9.57% each).

5 The escalation index for common plant (that includes both electric and gas assets) was  
6 developed using a weighted average of JUG@PCF (25.18%), JUEPD@PCF (62.49%), and  
7 Global Insight’s construction cost index for electric transmission plant JUEPT@PCF (12.33%).  
8 The weights are SDG&E’s common-plant allocation factors based on actual 2013 cost data.

9 For electric generation, combined-cycle plant construction cost escalation is applied to  
10 the Palomar Generating Facility (“Palomar”) expenditures. This escalator is a weighted average  
11 of the two Global Insight series JUEPPF@PCF (weighted 68.8%) and JUEPPO@PCF (weighted  
12 31.2%) -- defined as Pacific Region plant construction cost indexes for “Total Steam Production”  
13 and “Total Other Production”, respectively. The weightings are based on SDG&E Accounting  
14 Operations’ calculated year-end 2013 acquisition values of Palomar’s asset classes.

### 15 **III. POST-TEST-YEAR COST ESCALATORS**

16 Beyond TY 2016, SDG&E proposes that its base margin revenue requirements be  
17 updated each year according to the Post-Test-Year (PTY) ratemaking mechanism described in  
18 Exhibit SDG&E-37, the testimony of Ms. Sandra Hrna.

19 For capital costs, appropriate capital construction escalators are applied to corresponding  
20 types of plant additions as described in Ms. Hrna’s testimony.

21 A gas and electric O&M utility input price index (“GEOMPI”) is calculated and used to  
22 adjust O&M expenses to reflect the expected cost inflation of goods and services comprising  
23 inputs that SDG&E will use to serve its customers. The GEOMPI’s underlying PTY escalation  
24 indexes are the same O&M indexes described in Section II for escalations from 2013 to TY  
25 2016. Based on SDG&E’s recorded 2013 expenses, the O&M labor index is weighted 60.45%,  
26 the non-labor gas O&M cost index JGTOTALMSX\_SD is weighted 7.13%, and the non-labor  
27 electric O&M cost index JETOTALMSX\_SD is weighted 32.42% to form a single GEOMPI.  
28 For implementation in PTY adjustments, the values of GEOMPI and its component indexes will  
29 be re-benched to TY 2016 = 1.0000.



1 Table SDG&E-SRW-2 shows annual percentage changes for each cost escalator.

2 **TABLE SDG&E-SRW-2: SAN DIEGO GAS & ELECTRIC COMPANY**  
3 **SUMMARY OF COST ESCALATION INDEXES**

<b><u>Annual Percent Changes</u></b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
<b><u>Shared Services</u></b>	0.95%	2.25%	3.06%	2.13%	1.73%	2.05%	2.24%	2.46%	2.46%	2.40%
<b><u>Operations &amp; Maintenance</u></b>										
Labor O&M Index	2.09%	2.11%	2.15%	1.90%	2.16%	2.14%	2.35%	2.65%	2.71%	2.62%
Electric Nonlabor O&M Index	0.15%	2.25%	4.11%	2.30%	1.51%	1.71%	2.17%	2.45%	2.39%	2.24%
Gas Nonlabor O&M Index	-0.18%	2.39%	3.70%	2.23%	1.78%	1.71%	2.15%	2.26%	2.27%	2.18%
Post-Test-Year GEOMPI	1.30%	2.18%	2.89%	2.05%	1.92%	1.97%	2.28%	2.55%	2.58%	2.46%
<b><u>Capital-Related</u></b>										
Steam Production Plant	-0.60%	4.40%	3.63%	3.34%	4.49%	1.01%	2.01%	1.96%	2.42%	2.54%
Other Production Plant	7.00%	4.91%	3.57%	7.41%	3.31%	1.60%	2.21%	1.69%	2.27%	3.50%
Electric Distribution Plant	2.31%	4.15%	4.30%	3.46%	2.39%	1.53%	2.25%	2.12%	2.34%	3.08%
Electric Plant	2.42%	4.24%	4.17%	3.81%	2.67%	1.49%	2.23%	2.06%	2.34%	3.07%
Total Gas Plant	-1.05%	4.29%	9.46%	7.93%	-0.32%	1.38%	1.52%	1.80%	2.10%	1.54%
Combined Cyle Plant	1.61%	4.56%	3.61%	4.58%	4.12%	1.19%	2.08%	1.88%	2.38%	2.84%
Common Plant	0.90%	4.06%	5.39%	4.29%	1.68%	1.51%	2.03%	2.01%	2.29%	2.65%

4  
5 This concludes my prepared direct testimony.

1 **IV. WITNESS QUALIFICATIONS**

2 My name is Scott R. Wilder. I am employed by SoCalGas as a Business/Economics  
3 Advisor in the Gas Regulatory Affairs Department for SoCalGas and SDG&E. My business  
4 address is 555 West Fifth Street, Los Angeles, California 90013-1011.

5 I have held my current position since February 2004. Since 1993 I have been employed  
6 at SoCalGas in various economic forecasting and analysis positions of increasing responsibility.  
7 From 1986 to 1993, I was employed by Pacific Gas and Electric Company in San Francisco in  
8 various positions involving economic forecasting, planning and analysis. From 1982 to 1984, I  
9 worked as a Development Project Manager with the Southern Baptist International Mission  
10 Board, working with farmers and engineers to build irrigation aqueducts in the Andes Mountains  
11 of Peru.

12 I received a Bachelor of Science degree in Agricultural & Managerial Economics from  
13 the University of California at Davis in 1982, and a Master of Science degree in Agricultural  
14 Economics from U.C. Davis in 1986. I have previously testified before the California Public  
15 Utilities Commission.